

# State Action Plan Development Process

Demi Tighe and Marie-Flore Michel

**ICAO Environment** 





#### **State Action Plans**

- State Action Plans are a voluntary planning and reporting tool for States to communicate information on their activities to address CO<sub>2</sub> emissions from international civil aviation to ICAO
  - A living document that should be updated at least every three years
- To provide a big picture view of the State's activities
- For States
  - Opportunity to identify measures that will improve fuel efficiency and reduce emissions
- For ICAO
  - Assess future progress toward the achievement of ICAO global aspirational goals

#### The State Action Plan Process

#### The State:

 Designates a State Action Plan Focal Point and communicates their contact information to ICAO

#### The Focal Point:

- Coordinates with ICAO
- Establishes a National Action Plan Team
- Develops the State Action Plan and submits the document to ICAO





#### **State Action Plan Minimum Contents**

- $oxed{1}$  State Action Plan Focal Point contact information
  - Baseline scenario international fuel consumption, CO<sub>2</sub> emissions and traffic data projected to 2050 (without action)
    - 2 List of selected emissions mitigation measures
      - Expected results international fuel consumption and CO<sub>2</sub> emissions projected to 2050 (with the actions in #3)
        - Assistance needs (if needed)

5



#### **State Action Plan Minimum Contents**

- 1 State Action Plan Focal Point contact information
  - Baseline scenario fuel international consumption, CO<sub>2</sub> emissions and traffic data projected to 2050 (without action)
    - List of selected emissions mitigation measures
      - Expected results international fuel consumption and CO<sub>2</sub> emissions projected to 2050 (with the actions in #3)
        - Assistance needs (if needed)

-6







Doc 9988 Chapter 3

APER, EBT, ICEC

#### **Baseline Scenario**

 The baseline scenario describes the historic evolution of fuel consumption, CO<sub>2</sub> emissions, and traffic in the State and the expected future evolution in the absence of action

- Key points:
  - Differentiating between international and domestic emissions
  - Data from all air carriers can be aggregated
  - Understood to be an estimation only
  - Not the same as the CORSIA baseline





Annex 16, Volume IV

Doc 9988 Chapter 3

APER, EBT, ICEC

## Differentiating between international and domestic emissions

- International flight: the operation of an aircraft from take-off at an aerodrome of a State or its territories, and landing at an aerodrome of another State or its territories.
- **Domestic flight:** the operation of an aircraft from take-off at an **aerodrome of a State** or its territories, and landing at an **aerodrome of the same State** or its territories.
- Methodologies to account for the CO<sub>2</sub> emissions attributed to international flights:
  - a) ICAO: each State reports the CO<sub>2</sub> emissions from the international flights operated by aircraft registered in the State (State of Registry)
  - b) IPCC: each State reports the CO<sub>2</sub> emissions from the international flights departing from all aerodromes located in the State or its territories (State of Origin)



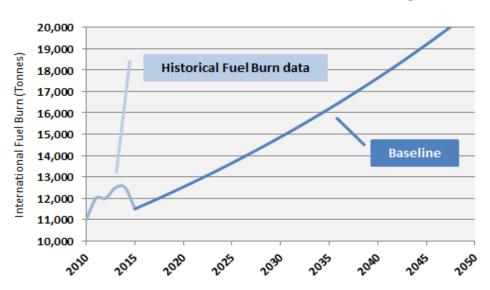


Doc 9988 Chapter 3

APER, EBT, ICEC

Example			
	Historical Data		
Year	RTK * ('000)	Fuel Burn (tonnes)	Fuel efficiency
2010	25'000	11'000	0.440
2011	30'000	12'000	0.400
2012	32'000	12'000	0.375
2013	33'000	12'500	0.379
2014	32'000	12'500	0.391
2015	30'000	11′500	0.383

## **Baseline Scenario Example**



<sup>\*</sup> **Revenue-Tonne Kilometre (RTK)** = revenue load (persons and cargo) in tonnes (t) \* distance flown in kilometres (km) RTK represents a measure of the size of air transport



#### **State Action Plan Minimum Contents**

- $oxed{1}$  State Action Plan Focal Point contact information
  - Baseline scenario international fuel consumption, CO<sub>2</sub> emissions and traffic data projected to 2050 (without action)
    - List of selected emissions mitigation measures
      - Expected results international fuel consumption and CO<sub>2</sub> emissions projected to 2050 (with the actions in #3)
        - Assistance needs (if needed)

-10



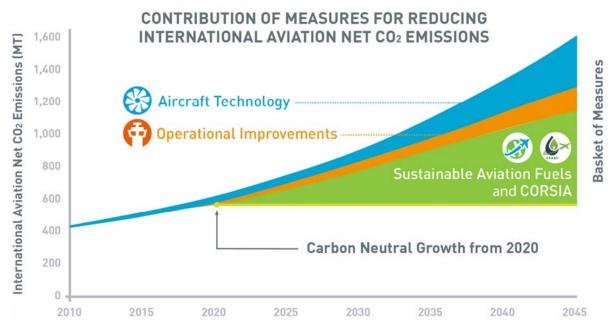


Doc 9988 Chapter 4

APER, EBT, IFSET, MACC

#### **The Basket of Measures**

- Aircraft Technology
- Operational Improvements
- Sustainable Aviation Fuels (SAF)
- Market-Based Measures



→ Select measures and quantify their expected results: feasibility, emissions reduction potential, prioritization of measures, quantification of fuel & CO2 reduction results





Doc 9988 Chapter 4
APER, EBT, MACC

## **Aircraft Technology Development**

- There are continuous efforts to improve fuel efficiency through:
  - Aircraft structures weight reductions
  - Propulsion fuel efficiency improvements
  - Aerodynamics
- Examples:
  - Use aircraft minimum or higher fuel efficiency standards;
  - Retrofit and upgrade existing aircraft (winglets);
  - Purchase the newest more efficient aircraft
  - Optimize improvements in aircraft produced in the near- to mid-term;
  - Avionics;
  - Invest in long term zero-emissions aircraft R&D; and (Plan to) adopt revolutionary new tech in aircraft/engines (open rotors, electric/hydrogen aircraft)

+++ Significant CO2 reduction potential

- - Time to develop
- - Fleet roll-over





Doc 9988 Chapter 4

APER, EBT, IFSET, MACC

## **Operational improvements**

- + Moderate CO2 reduction potential
- + Relatively quick to be implemented
- + Wide applicability
- + Lower dependency to fleet roll-over
- + Often reduced A/C maintenance cost
- Safety
- Regulatory constraints
- Constant limitations (weather, equipment, facilities, military activity, traffic)
- Site-specific requirements
- Limited airport capacity → Congestion and delays

#### **Examples:**

- Continuous climb and descend
- Harmonized airspace- Direct horizontal routes
- Big data and machine learning to optimize flight operations
- More efficient ATM planning
- Airport Collaborative Decision Making (A-CDM)
- Improved management of congestion (air/ground) and runways/taxiways
- Zero-emissions taxiing
- Limit APU use at gate; solar-at-gate
- Engine wash

Opportunities





Doc 9988 Chapter 4

APER, EBT, MACC

## **Sustainable Aviation Fuels (SAF)**

- + High emissions reduction potential
- + Ready to be used
- + Wide applicability
- + Drop-in fuels
- + Same safety standards as current aviation fuels

>250,000 flights already operated



Global Framework for Aviation Alternative Fuels

SAF needs to meet Sustainability Criteria

#### ICAO Assembly Resolution A40-18 (2019)

A39-2: Acknowledging the need for such fuels to be developed and deployed in an economically feasible, socially and environmentally acceptable manner and the need for increased harmonization of the approaches to sustainability;

A39-2. Requests States to recognize existing approaches to assess the sustainability of all alternative fuels in general, including those for use in aviation which should achieve net GHG emissions reduction on a life cycle basis; contribute to local social and economic development, competition with food and water should be avoided;

Opportunities





## How can SAF be produced today?

Doc 9988 Chapter 4

APER, EBT, MACC

#### **FEEDSTOCKS**



#### **FUEL CONVERSION**

- 1. Fischer-Tropsch hydroprocessed synthesized paraffinic kerosene (FT)
- 2. Synthesized paraffinic kerosene from hydroprocessed esters and fatty acids (HEFA)
- 3. Synthesized iso-paraffins from hydroprocessed fermented sugars (SIP)
- 4. Synthesized kerosene with aromatics derived by alkylation of light aromatics from non-petroleum sources (FT-SKA)
- 5. Alcohol to jet synthetic paraffinic kerosene (FT-SPK)
- 6. Catalytic hydrothermolysis jet fuel (CHJ)
- 7. Synthesized paraffinic kerosene from hydrocarbon-hydroprocessed esters and fatty acids (HC-HEFA-SPK)
- 8. Co-processing

More feedstocks and conversion processes will become available as the SAF industry evolves.

Some ways forward

#### **Sustainable Aviation Fuels**

#### Challenges & ways forward

- On both the supply and the demand sides
- Availability of feedstock / Environmental sustainability / Cost competitiveness



Develop a serious **assessment** prior to and in order to help decision makers to **make the best (no-regret) choice**.

- **Feedstock options:** identify most sustainable pathways (CO2, environment), quantify volumes, identify easy to cultivate ones, supply & transport infrastructure
- SAF production options: competitive feedstocks, maturity of technology, local availability of equipment, costs for each pathway (production, required investments, potential ecological costs), best case production scenarios
- Forecast demand for SAF, if low, explore options to trigger it: improve the
  economic competitiveness of SAF production; develop incentives to buy/use SAF







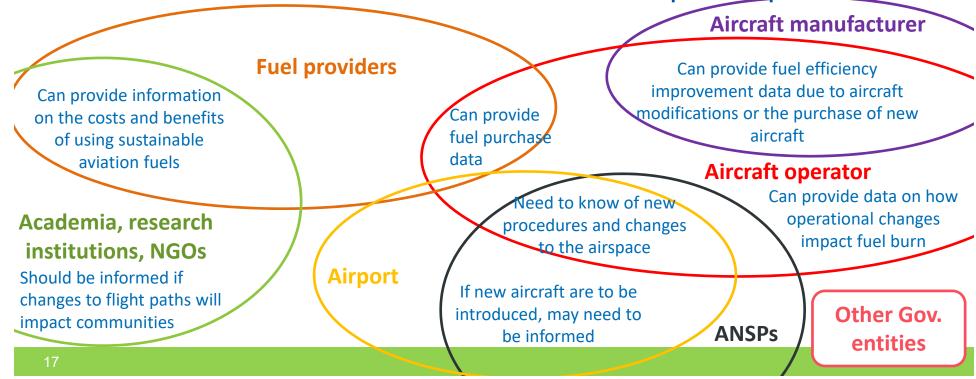


Doc 9988 Appendix C

APER, EBT, IFSET, MACC

## **Technology/Operations/SAF**

Who should be involved in the SAP development process?







#### **Market Based Measures**

Doc 9988 Chapter 4

**CORSIA Tools** 

- Policy tools to achieve environmental goals, including:
  - Levies
    - Charges: designed and applied specifically to recover the costs of providing facilities and services for civil aviation
    - **Taxes:** designed to raise national or local government revenues, which are generally not applied to civil aviation in their entirety or on a cost-specific basis
  - Emissions trading systems
    - Establishes a cap for the total amount of emissions from participants;
    - Allowances (permits to emit CO<sub>2</sub>) are allocated or auctioned to participants;
    - Participants buy and sell the allowances and at the end of each compliance period, participants are required to surrender allowances to account for their actual emissions
  - Carbon offsetting
    - Such as the ICAO Carbon Offsetting and Reduction Scheme for International Aviation (CORSIA)

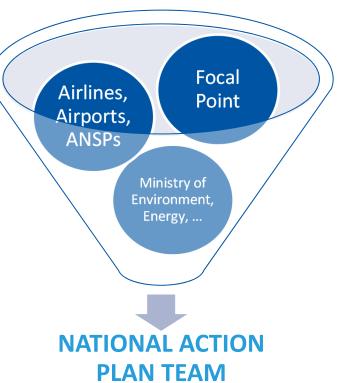




Doc 9988 Chapter 4
EBT, MACC

## **Selection of Mitigation Measures**

- The Focal Point should always work in collaboration with the National Action Plan Team
- Context is key for the selection of appropriate mitigation measures





#### **State Action Plan Minimum Contents**

- $oxed{1}$  State Action Plan Focal Point contact information
  - Baseline scenario international fuel consumption, CO<sub>2</sub> emissions and traffic data projected to 2050 (without action)
    - 2 List of selected emissions mitigation measures
      - Expected results international fuel consumption and CO<sub>2</sub> emissions projected to 2050 (with the actions in #3)
        - 5 Assistance needs (if needed)

20



Doc 9988 Chapter 4

APER, EBT

## **Expected Results**

 The expected results provide the estimated fuel consumption and CO<sub>2</sub> emissions with the implementation of the selected mitigation measures from the latest available year to 2050.

#### It should:

- Project fuel consumption, emissions, and traffic for the same future years provided in the baseline scenario; and
- Quantify the effect of the selected mitigation measures.

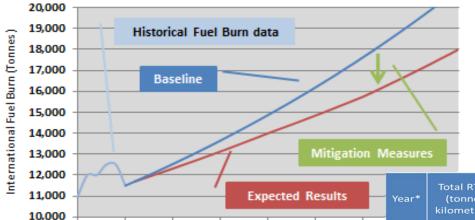




Doc 9988 Chapter 4

APER, EBT

## **Expected Results**



#### Baseline scenario

List of Mitigation Measures

#### **Expected Results**

Total CO2 **Total RTKs** International CO2 International Total fuel International RTKs\* (tonnefuel (litres)\* kilometres) tonnes) tonnes) **Future** Future \*Minimum data to be entered.

Note: the future years should match the baseline's future years.

Note: the traffic data (RTK) may not be identical to the baseline. Some measures may enable an increase in traffic or aim to reduce demand.



#### **State Action Plan Minimum Contents**

- $oxed{1}$  State Action Plan Focal Point contact information
  - Baseline scenario international fuel consumption, CO<sub>2</sub> emissions and traffic data projected to 2050 (without action)
    - List of selected emissions mitigation measures
      - Expected results international fuel consumption and CO<sub>2</sub> emissions projected to 2050 (with the actions in #3)
        - 5 Assistance needs (if needed)

-23



Doc 9988 Chapter 5

#### **Assistance Needs**

- Clearly define the assistance needed to implement mitigation measures and to achieve the expected results
  - Technical, financial, research, training/capacity building
- Could facilitate support from other government entities, financial institutions, potential future ICAO assistance projects

24 © ICAO 2020,





## **Benefits of Developing a State Action Plan**

- State Action Plans give ICAO Member States the ability to:
  - Promote cooperation
  - Establish partnerships
  - Facilitate technology transfer
  - Obtain assistance
- They provide an organized means for the State to:
  - Highlight their commitment to addressing environmental challenges
  - Outline their respective policies and actions





#### **Current Status**



119 States

representing

>97% of global RTK

have submitted a State Action Plan to ICAO





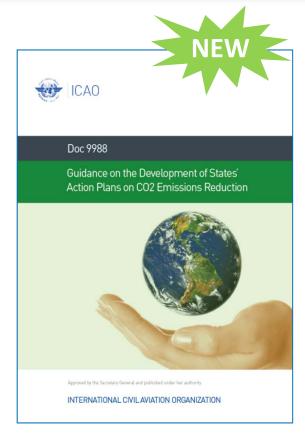
## **ICAO's Facilitating Role**

- ICAO has facilitated the States' Action Plans initiative since 2010 by:
  - Developing guidance material and tools
  - Enabling capacity-building and assistance projects
    - ICAO / European Union Joint Assistance Project
    - ICAO / UNDP Joint Assistance Project financed by the Global Environment Facility (GEF)
  - Organizing workshops and training seminars
  - Partnering States through the State Action Plan Buddy Programme
  - Answering questions and providing support <u>actionplan@icao.int</u>



#### **ICAO Doc 9988**

- Guidance on the Development of States' Action Plans on CO<sub>2</sub> Emissions Reduction Activities
  - Describes what a State Action Plan should include and provides a step-by-step guide on how to develop it
- More details about everything presented in this Seminar can be found in this document
  - Overview and introduction
  - Baseline calculation
  - Mitigation measures and expected results
  - Implementation and assistance
  - Appendix with examples and detailed information







#### **APER** website

NEW <

https://portallogin.icao.int/

Step 1

Contact
Information

**Step 2**Baseline Scenario

Step 3
Identification of Mitigation Measures

**Step 4**Expected Results

Step 5
Review Input and
Submit to ICAO

→ Follows the main parts of the Action Plan





### **ICAO Environmental Tools**

Publically available: www.icao.int/env

ICAO Carbon Emission Calculator (ICEC)





ICAO Fuel Savings
Estimation Tool
(IFSET)





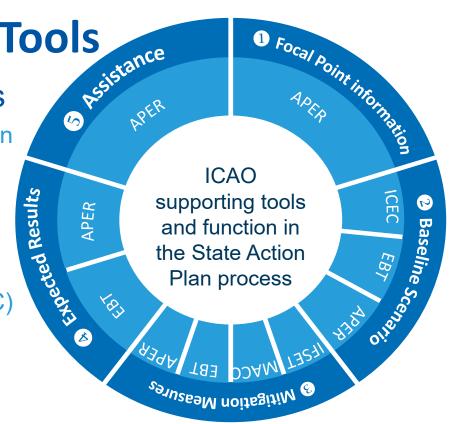
UNITAR Training
Course





## **ICAO Environmental Tools**

- State Action Plan Focal Points
  - Action Plan for Emissions Reduction (APER) Website
  - Environmental Benefit Tool (EBT)
  - Marginal Abatement Cost (MAC)
     Curve Tool

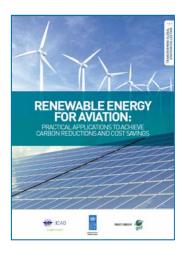


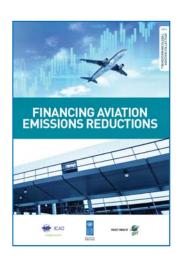


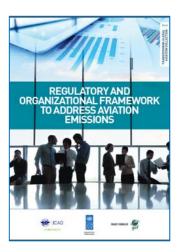


## ICAO – United Nations Development Programme (UNDP) Assistance Project

(financed by the Global Environment Facility (GEF))



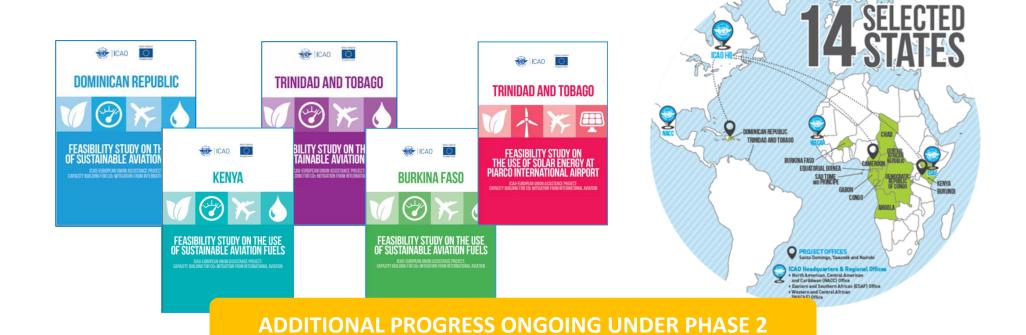








## ICAO – European Union (EU) Assistance Project







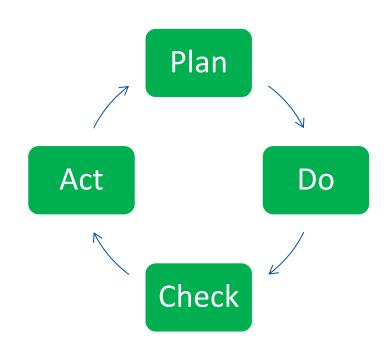
#### **Action Plans and Project Management**

**PLAN**: Assemble team → collect data → establish baseline scenario → select mitigation measures → quantify expected impact of measures → Identify assistance needs

**DO**: Implement the Action Plan and monitor progress towards established goals

**CHECK**: Analyze results (i.e. fuel burn and emissions) and compare against established goals in Action Plan

**ACT**: Make adjustments according to results and reflect this in updated Action Plan





## **Data confidentiality**

- To protect confidentiality, the State may elect not to make certain data publicly available, or aggregate/de-identify the data before including it in the action plan
- In the event that confidential data is collected (e.g., from individual air carriers or on specific international routes), appropriate procedures should be followed by the State for the designation and treatment of such information in accordance with the applicable national legislation and regulations
- A State could improve transparency by explaining in its action plan how confidential information has been treated
- Action plans are submitted to ICAO on a confidential basis. They are <u>only published on the ICAO</u>
   <u>public website at the request of the State</u>
- Assembly Resolution A40-18 "Encourages States (...) to make the submitted action plans available to the public, taking into account the commercial sensitivity of information contained in States' action plans;", in which case States can anonymize data, e.g. by aggregating/de-identifying the data before including it in the action plan



## **Next Steps**

- Update ICAO Doc 9988, the APER website and the other ICAO tools.
- Continue to explore means to facilitate States' access to financial resources through new possible partnerships.
- Further engage with States to support the submission of quantified State Action Plans in 2020.
  - States will be called upon to submit or update their State Action Plans in preparation for assessing global progress towards Carbon Neutral Growth from 2020.
  - This information can also feed into ICAO's work on assessing the feasibility of a long-term aspirational goal for international aviation.

## **No Country Left Behind**







