



ICAO

UNITING AVIATION

NO COUNTRY LEFT BEHIND



# ICAO No Country Left Behind (NCLB):

## Progress and Results of the NACC NCLB Strategy

(A systems solution to a systemic problem)

Melvin Cintron, Director Regional  
ICAO NACC Regional Office





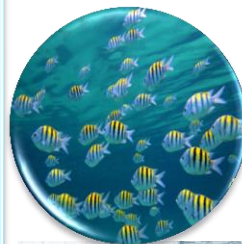
# NAM/CAR Regions – Characteristics & Challenges

Political and  
economical diversity:  
different States -  
autonomous Territories

Different size of  
Countries: from small  
developing islands to  
world's most advanced  
and developed States

4 main languages,  
several local languages  
and cultural origins

Important air  
navigation  
arrangements: terminal  
areas (TMAs), area  
control centres (ACCs)  
and air navigation  
services (ANSs)





# NAM/CAR Regions – Characteristics & Challenges

**Tourism** – main source of income  
**Cargo Import/Export** – second source of income

**Limited resources** – reduced number of staff, budgetary constraints

The Caribbean has a main interaction with North America, South America and Europe for air travelling

**Natural phenomena** – frequent threat:  
Hurricanes, volcanic ash, earthquakes, etc.





 **E/CAR - Eastern Caribbean**  
Caribe Oriental

 Anguilla (UK)  
Anguilla

 Antigua and Barbuda  
Antigua y Barbuda

 Barbados  
Barbados

 British Virgin Islands (UK)  
Islas Vírgenes Británicas

 French Antilles  
Guadeloupe, Martinique,  
Saint Barthélemy (France)  
Antillas Francesas  
Guadalupe, Martinica,  
San Bartolomé


 Grenada  
Grenada

 Montserrat (UK)  
Montserrat

 Saba (Netherlands)  
Saba

 Saint Kitts and Nevis  
San Kitts y Nevis

 Saint Lucia  
Santa Lucía

 Saint Vincent and the Grenadines  
San Vicente y las Granadinas

 Sint Eustatius (Netherlands)  
Sint Eustatius

 Sint Maarten (Netherlands)  
Sint Maarten

 Trinidad and Tobago  
Trinidad y Tabago

 United States  
Puerto Rico, Virgin Islands  
Estados Unidos  
Islas Vírgenes, Puerto Rico

 **C/CAR - Central Caribbean**  
Caribe Central

 Aruba (Netherlands)  
Aruba

 Bahamas  
Bahamas

 Bonaire (Netherlands)  
Bonaire

 Cayman Islands (UK)  
Islas Caimanes

 Cuba  
Cuba

 Curaçao (Netherlands)  
Curazao

 Dominican Republic  
República Dominicana

 Haiti  
Haití

 Jamaica  
Jamaica

 Mexico  
México

 Turks and Caicos Islands (UK)  
Islas Turcas y Caicos

 United States  
Estados Unidos

 **CA - Central America**  
Centroamérica

 Belize  
Belize


 Costa Rica  
Costa Rica

 El Salvador  
El Salvador

 Guatemala  
Guatemala

 Honduras  
Honduras

 Nicaragua  
Nicaragua

 **NAM - North America**  
Norteamérica

 Canada  
Canadá

 Saint Pierre et Miquelon (France)  
San Pedro y Miquelón

 United States  
Estados Unidos

 **CAR - Caribbean**  
Caribe

 Bermuda (UK)  
Bermuda

 Mexico  
México

# NAM/CAR Regions

✈ 21 States

✈ 19 Territories

✈ 26 Civil Aviation Authorities (CAAs)

✈ 44 Flight Information Regions (FIRs)

✈ 29 FIRs in NAM

✈ 15 FIRs in CAR



ICAO

UNITING AVIATION

NO COUNTRY LEFT BEHIND



# Accountability and Performance

## ICAO NACC Progress and Results (2015-2016)





ICAO

CAPACITY & EFFICIENCY

NO COUNTRY LEFT BEHIND



## The ICAO NACC Regional Office No Country Left Behind (NCLB) Strategy

**Initiated on  
February 2015  
in response to  
the ICAO NCLB  
Campaign**

**Assist States in  
implementing  
ICAO Standards  
and  
Recommended  
Practices  
(SARPs)**

**Also promote  
ICAO's efforts to  
resolve  
Significant  
Safety Concerns  
(SSCs)**

**Allow States to  
benefit from the  
socio-economic  
contributions of  
safe and reliable  
air transport**



ICAO

CAPACITY & EFFICIENCY

NO COUNTRY LEFT BEHIND



## North American, Central America and Caribbean Regional Office (NACC) Regional NCLB Strategy

Aligned with  
ICAO NCLB  
Campaign and  
specific for the  
North American,  
Central America  
and Caribbean  
States and  
Regional  
priorities

Identified /  
Categorized  
based on  
percentage of  
State Safety  
Oversight  
Effective  
Implementation  
(EI%),

In order to clearly identify where the Region stood, a conscientious decision was made to classify States in the NAM/CAR Regions into three categories:

$0\% \leq EI\% \leq 70\%$

$70\% < EI\% \leq 80\%$

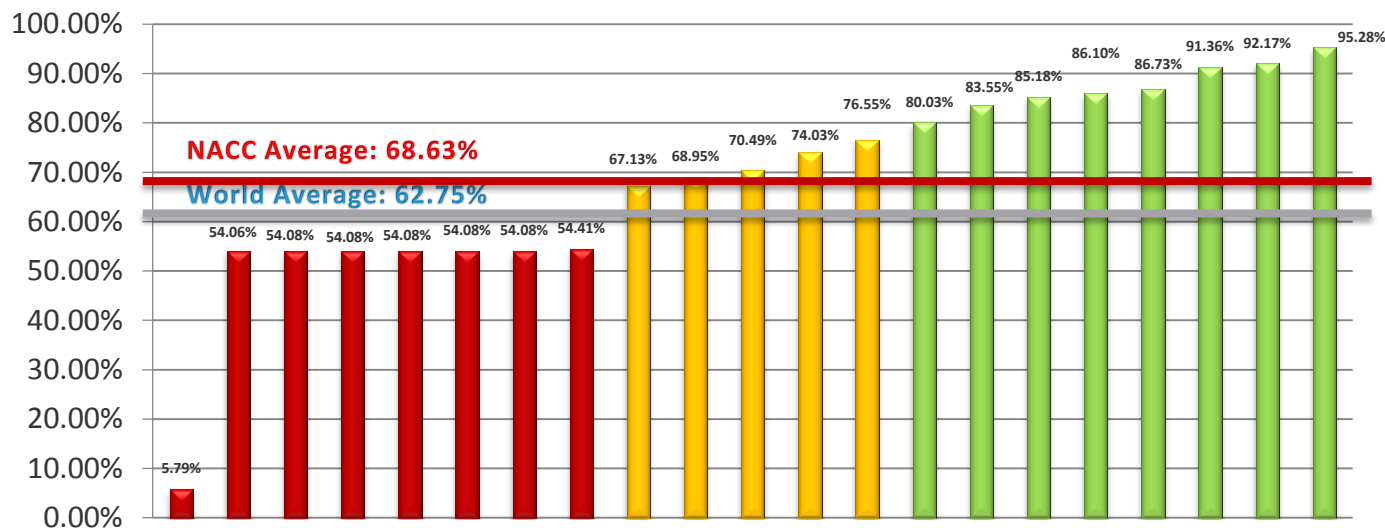
$80\% < EI\% \leq 100\%$



## USOAP Effective Implementation (EI)

### Port of Spain Declaration – 80% Effective Implementation (EI) regional average by December 2016

NAM/CAR States vs. Effective Implementation (EI) %



Antigua and Barbuda  
Bahamas  
Barbados  
Belize  
Canada  
Costa Rica  
Cuba  
Dominican Republic  
El Salvador  
Grenada  
Guatemala  
Haiti  
Honduras  
Jamaica  
Mexico  
Nicaragua  
Saint Kitts and Nevis  
Saint Lucia  
Saint Vincent and the Grenadines  
Trinidad and Tobago  
United States





ICAO

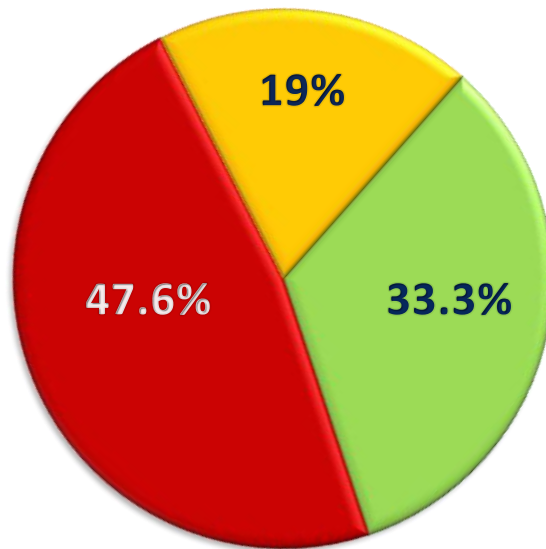
CAPACITY & EFFICIENCY

NO COUNTRY LEFT BEHIND



## NACC Regional Effective Implementation (EI) % Status

**47.6% of the States  
have an EI% below 70%**



**19% of the States have an EI%  
between 70% and 80%**

**33.3% of the States have an  
EI% over 80%**



ICAO

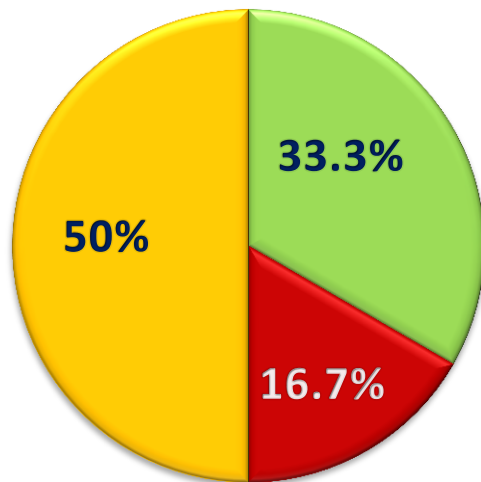
CAPACITY & EFFICIENCY

NO COUNTRY LEFT BEHIND



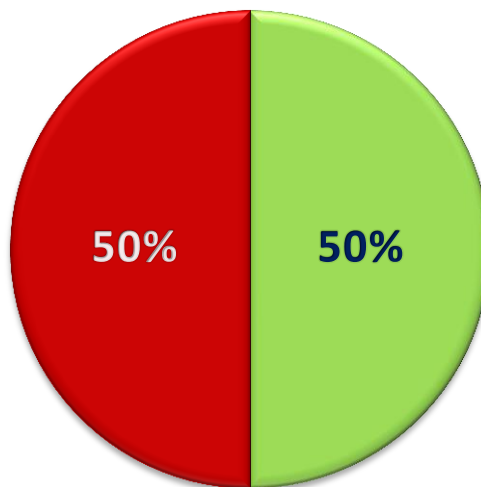
**16.7%** of the States in  
Central America have an EI %  
**below 70%**

Central America



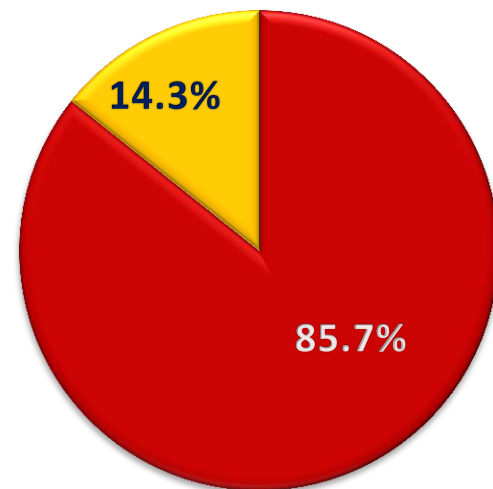
**50%** of the States in the  
Central Caribbean  
have an EI % **below 70%**

Central Caribbean — C/CAR



**85.7%** of the States in the  
Eastern Caribbean  
have an EI % **below 70%**

Eastern Caribbean — E/CAR





ICAO

CAPACITY & EFFICIENCY

NO COUNTRY LEFT BEHIND



## What did the analysis show us?

Provided a simple but clear representation that many States were in fact being left behind in many years, with very little to no progress

That the status quo was no longer an option

Member States needed to see a real change (versus doing the same thing and calling it by a new catch phrase)



ICAO

CAPACITY & EFFICIENCY

NO COUNTRY LEFT BEHIND



## What did the analysis show us?

A requirement to change the status quo paradigm through a ONE ICAO transformational leadership approach was needed with clear, concise and measurable performance objectives to which all could be held accountable

Using regional strategies whose core elements are based on accountability, metrics, deliverables, and expected outcomes through action plans tailored to each individual State supported by highest level political will and commitment

Based on the analysis and this understanding, the NACC Regional Office developed a four-phase NACC NCLB Strategy to effectively implement the NCLB Campaign



ICAO

UNITING AVIATION

NO COUNTRY LEFT BEHIND



## 4 Phases of the NACC NCLB Strategy

**I**

### Senior Level Political Commitment

RD is accountable for fostering political will

Establishment of hand-holding assistance Methodology

Evolution of internal and external organizational culture and paradigms

**II**

### Intelligence gathering and analysis

Sending Data - USOAP-CMA, GANDD, PoS, RPBANIP, etc.

Teleconferences NACC Regional Office & Civil Aviation Authority Technical Teams

Fixing what is broken in the system versus fixing the end product produced by the broken system

**III**

### Action Plan Development for Implementation

NCLB Multidisciplinary TEAM visit – in situ Verification of PQ resolutions

Develop joint NACC-CAA Action / implementation Plan

Strategic coordination of priorities between RD and DG (on-going)

**IV**

### Implementation Measuring & Monitoring of Action Plan

Monthly Teleconference NACC & CAA Technical teams

Quarterly Videoconference Brief to RD & DG/Minister

Biannual Implementation Progress Review

\*RD engagement of financial institutions

Completed/On-going

90% of States

40 % of States

35 % of States

Continuous Monitoring process and challenges achievements





ICAO

UNITING AVIATION

NO COUNTRY LEFT BEHIND



## NCLB Goal and Outcomes

**Short Term**  
(expected outcome)

**Accomplished**

Year 1 –  
Development,  
initiation and  
validation of the  
ICAO NACC NCLB  
Strategy

**Medium Term**  
(expected outcome)

**Accomplished**

Year 2 – all States  
at NACC NCLB  
Phase II  
and increase EI of  
at least 3 States to  
80% +

Year 3 – all States  
at NACC NCLB  
Phase III  
and  
increase EI of at  
least 3 States to  
80% +

**Long Term**  
(expected outcome)

Year 4 - increase EI  
of at least 3 States  
to 80% +  
**GOAL: No more  
than 2 States  
below 80% of EI**



ICAO

UNITING AVIATION

NO COUNTRY LEFT BEHIND



# Current Performance Status





ICAO

CAPACITY & EFFICIENCY

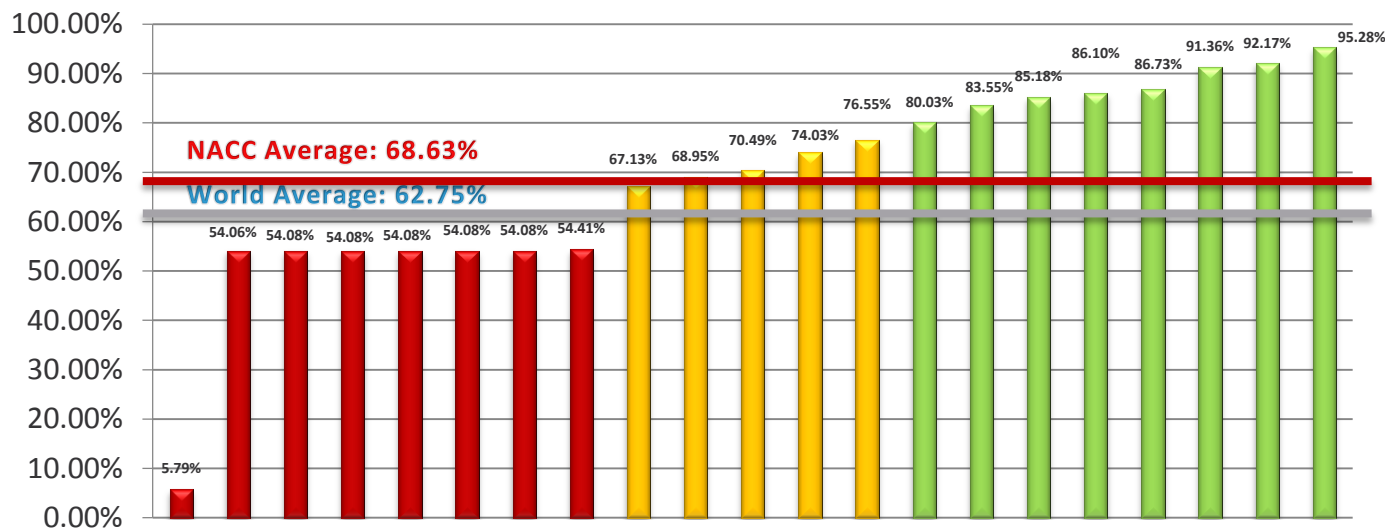
NO COUNTRY LEFT BEHIND



## USOAP Effective Implementation (EI)

**POS Declaration – 80% Effective Implementation (EI) regional average by December 2016**

**NAM/CAR States vs. Effective Implementation (EI) %**



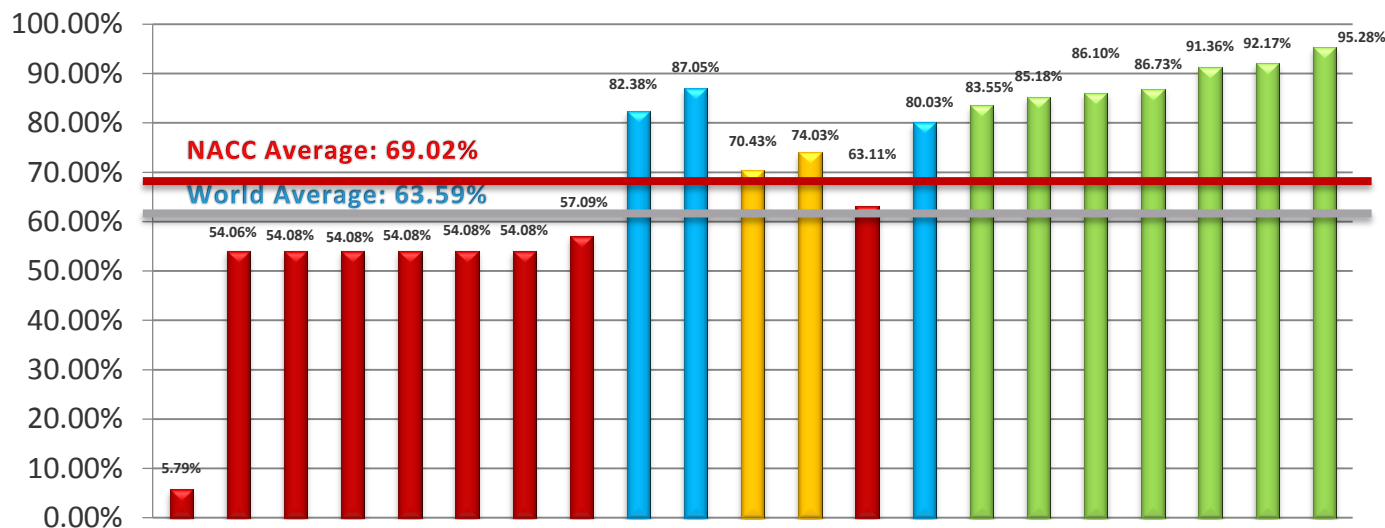
Antigua and Barbuda  
Bahamas  
Barbados  
Belize  
Canada  
Costa Rica  
Cuba  
Dominican Republic  
El Salvador  
Grenada  
Guatemala  
Haiti  
Honduras  
Jamaica  
Mexico  
Nicaragua  
Saint Kitts and Nevis  
Saint Lucia  
Saint Vincent and the Grenadines  
Trinidad and Tobago  
United States



## USOAP Effective Implementation (EI)

**POS Declaration – 80% Effective Implementation (EI) regional average by December 2016**

**NAM/CAR States vs. Effective Implementation (EI) %**



Antigua and Barbuda  
Bahamas  
Barbados  
Belize  
Canada  
Costa Rica  
Cuba  
Dominican Republic  
El Salvador  
Grenada  
Guatemala  
Haiti  
Honduras  
Jamaica  
Mexico  
Nicaragua  
Saint Kitts and Nevis  
Saint Lucia  
Saint Vincent and the Grenadines  
Trinidad and Tobago  
United States



ICAO

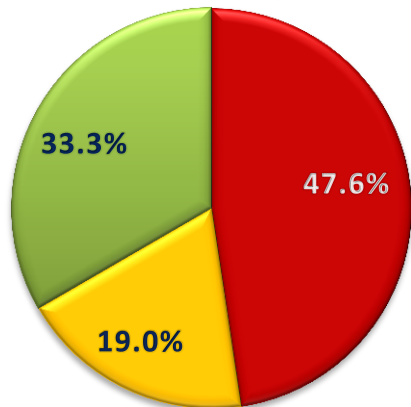
UNITING AVIATION

NO COUNTRY LEFT BEHIND

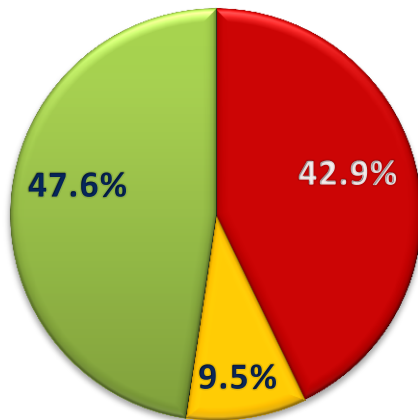


# Forecasted Progress on NACC EI

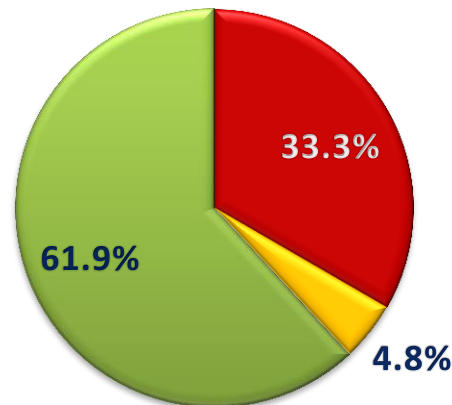
2015



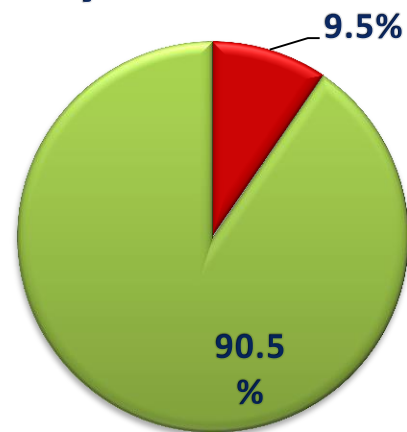
By end 2016



By end 2017



By end 2018







## Regional representation of challenge Protocol Questions by Area and Critical Element intersection

- ✈ The highest number of open protocol questions in the Region is shown in **CE-6** in **AGA** area.
- ✈ 48% of States present it as their biggest challenge
- ✈ The second biggest challenge in the Region is **CE-4** in **ANS** area

	LEG	ORG	PEL	OPS	AIR	AIG	ANS	AGA
CE-1	42	6		14		46	19	3
CE-2	58		36	43	140	83	100	189
CE-3		36	21	30	16	83	351	47
CE-4		6	57	56	51	52	387	65
CE-5	13	3	18	61	155	289	63	131
CE-6			59	202	113		353	540
CE-7			43	68	44		261	235
CE-8			17	24	18	128	79	98

Number of States with open protocol questions by Area and CE intersection

Safety Oversight per Annexes 1,6 and 8

	LEG	ORG	PEL	OPS	AIR	AIG	ANS	AGA
CE-1	16	6		13		19	10	3
CE-2	20		17	17	19	18	19	20
CE-3		14	7	10	8	18	17	17
CE-4		4	15	19	15	15	19	18
CE-5	12	3	7	14	19	21	14	19
CE-6			15	20	19		21	21
CE-7			16	18	16		21	19
CE-8			10	9	8	21	17	18



ICAO

UNITING AVIATION

NO COUNTRY LEFT BEHIND

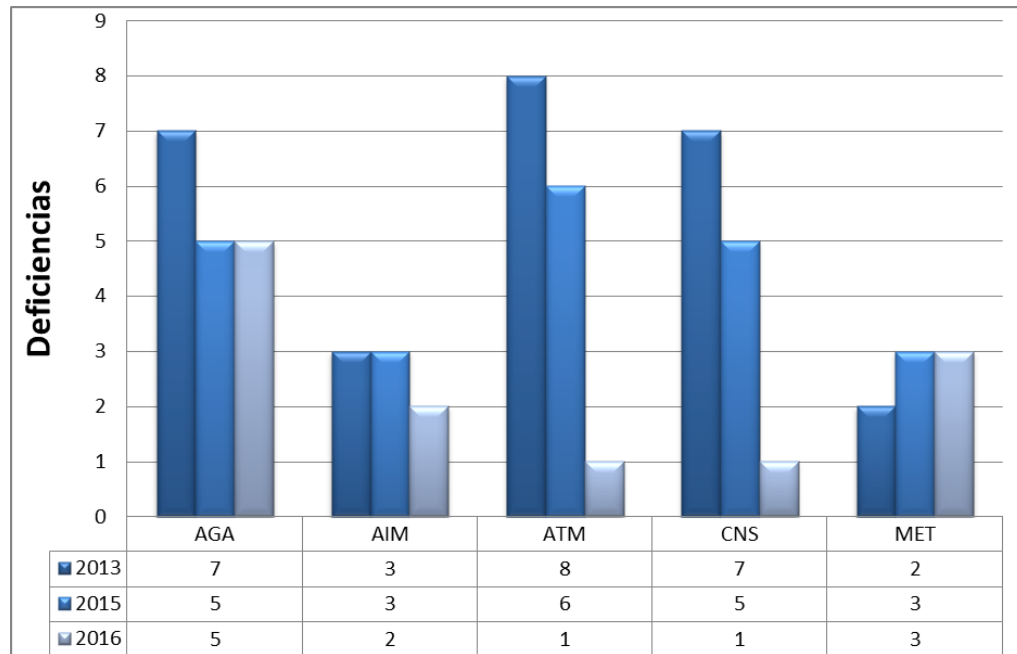


Prior to NCLB Implementation an average of 2 to 3 “U” Deficiencies were corrected per year.  
After NACC NCLB Strategy Implementation this number increased to 12 in 2016

## Outstanding Deficiencies in the CAR Region

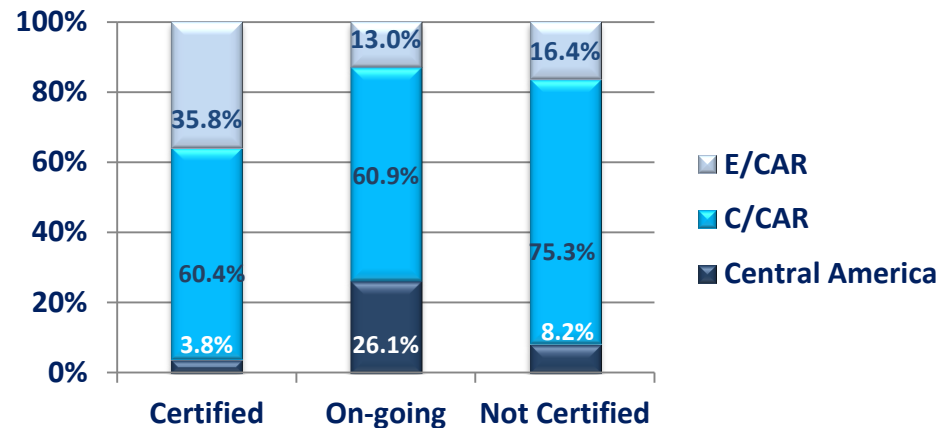
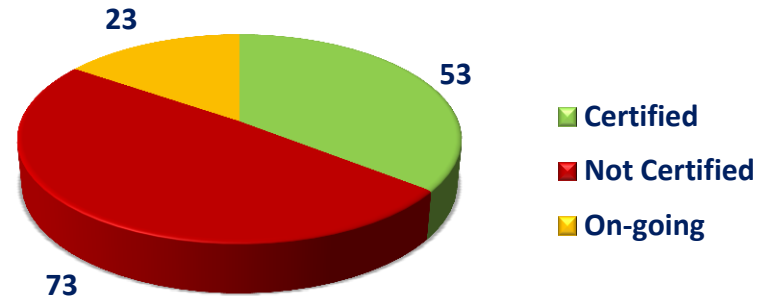
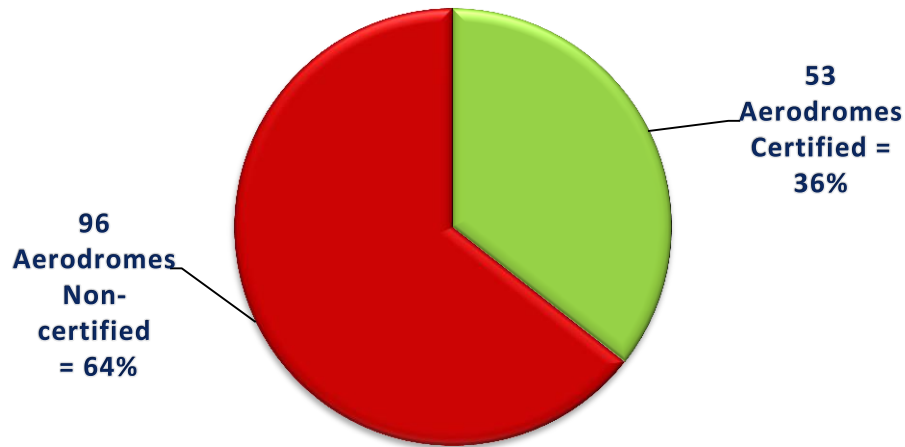
NCLB

	Jan 2013	Jan 2015	Feb 2015 – Jun 2016
<b>U</b>	<b>27</b>	<b>22</b>	<b>12</b>
<b>A</b>	600	495	451
<b>B</b>	145	123	99
	<b>772</b>	<b>640</b>	<b>562</b>



Prior to NCLB Implementation an average of 4 to 6 Aerodrome Certifications were conducted per year.  
After NACC NCLB Strategy Implementation 23 certifications were initiated in 2016

## 149 international aerodromes in the CAR Region





ICAO

UNITING AVIATION

NO COUNTRY LEFT BEHIND



## CAR Region - Aerodrome Certification status April 2016

CAR Region	No of Aerodromes (Doc. 8733)	Certified Aerodromes	Total of Certified Aerodromes	Total of Aerodromes that may be certified (2016-2019)	Aerodromes facing major challenge for certification
Central America	13	2	1.4%	6 (4%)	5
Central Caribbean	101	32	21.7%	67 (45%)	12
Eastern Caribbean	34	19	12.9%	15 (10%)	8
<b>Total</b>	<b>149</b>	<b>53</b>	<b><u>36.0</u> %</b>	<b>88 (59%)</b>	<b>25</b>



## Air Navigation Implementation Results

**PBN Plan- ATS routes in the CAR Region- Phase I- implemented**

**100% MEVA III Network successfully Implemented**

**100% completed Initial agreement for a single E/CAR QMS AIM**

**AIDC service implemented in Central America**

**CPDLC/ADS-C service implemented in Central American and PIARCO FIRs**

**Phase 1 FPL error mitigation actions implemented**

**Successful VHF Communication improvements implemented in CAR Region**

**Initial revision completed of ASBU metrics/ reporting forms**





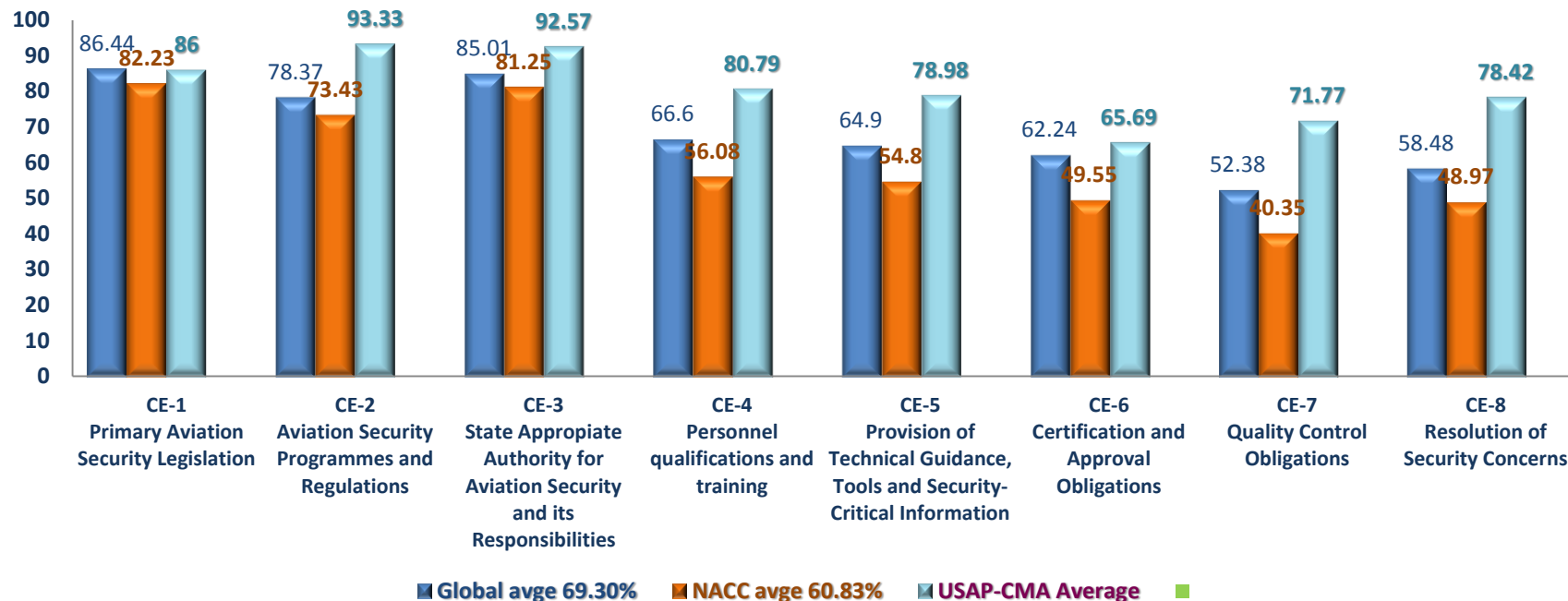
ICAO

SECURITY & FACILITATION

NO COUNTRY LEFT BEHIND



**AVSEC Global average (USAP 2nd Cycle Audit by June 2013) Effective Implementation (EI) by CE: 69.30%**  
**AVSEC NACC average 2nd Cycle E.I. by CE: 60.83% vs Five States audited end of 2014-end of 2015 CMA 81%**  
**Out of 4 audits conducted in 2016, there was an average of 20% EI increase in Member States USAP**





# Engagement with Governmental (GO) and Non-Governmental (NGO) Financial Institutions

Based on demonstrated NACC NCLB Strategy results and in alignment with the ICAO Headquarters strategy, RD engaged with GO/NGO financial institutions for identification of synergies between States financial needs and support and their ability to support them



States and financial institutions are currently being brought together on specific State Projects to enhance their ability to meet ICAO Standards and Recommended Practices (SARPs)



ICAO

UNITING AVIATION

NO COUNTRY LEFT BEHIND



ICAO

North American  
Central American  
and Caribbean  
(NACC) Office  
Mexico City

South American  
(SAM) Office  
Lima

ICAO  
Headquarters  
Montréal

Western and  
Central African  
(WACAF) Office  
Dakar

European and  
North Atlantic  
(EUR/NAT) Office  
Paris

Middle East  
(MID) Office  
Cairo

Eastern and  
Southern African  
(ESAF) Office  
Nairobi

Asia and Pacific  
(APAC) Sub-office  
Beijing

Asia and Pacific  
(APAC) Office  
Bangkok

Questions?

THANK YOU