

Air Navigation: McGill Flying through Congested Skies A Worldwide Symposium

Financing of Essential Air Transport Infrastructure

A Challenge for Developing Countries



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The Challenges

- Lesser developed countries (LDC) must meet international standards:
 - No tolerance for poor safety or security (e.g. blacklists, country assessments)
 - Operators are reluctant if infrastructure is deficient (cost for safety, security)
 - Growth constrained if standards are considered poor (limitation of access)
 - Income limited (e.g. ATC services)









The Challenges

- LDC are faced with <u>necessary hard</u> <u>currency investments</u>:
 - Basic infrastructure require large investments (e.g. runways, radar)
 - Air Transport Infrastructure seen as a low priority, competing with more important sectors (e.g. health, education, energy)
 - Difficulties to raise private funds









The Challenges

- LDC have difficulties to recover or retain operational income of the sector:
 - Competing sectors -> funds allocated to the central treasury (e.g. Afghanistan)
 - Air transport only source of hard currency income (e.g. Mongolia's ATC \$40 million)
 - Bad governance (disappearance of funds, corruption, non transparent procurement)









Three Financing Alternatives

- Low cost solution: meet minimum standards (SARP)
- Traditional Financing: Government funds and external financing (MDB)
- 3. New emerging markets trend: Private sector participation (PPI)









- Meet <u>Standards and Recommended</u> <u>Practices</u> (SARP):
 - Minimum standards do allow low cost solutions (e.g. ATC, Safety & Security)
 - Positive safety and security ratings attract traffic and investments
 - Lack of safety & security compliance is mostly a problem of "lack of discipline" and poor governance not a lack of funding









Example Air Traffic Control

- Procedural ATC can be sufficient (but has low or limited capacity)
- New technology offer lower cost solutions (e.g. ADS-B, GNSS)
- Industry may contribute or invest (e.g. IATA GNSS procedures)









Good Example: Air Traffic Control

Mongolia

- + 40,000 overflights per year
- Procedural ATC
- → US\$ 40 million











Bad Example: Airport Safety & Security





The Caribbean

West Africa









Bad Airport Surveillance











- Three main sources
 - Government funds from operational income and allocated general funds
 - Financing by bilateral partners
 - Financing by Multilateral Development Banks (MDB)









- Government funds
 - Operational income must be allocated to the sector (e.g. landing fees, passenger taxes)
 - If insufficient, general funds must be allocated (based on approved Masterplan)









- Bilateral partners
 - Financing of airport or air traffic management infrastructure
 - Dar-Es-Salaamairport in Tanzania
 - → €53 million grant / loan by the Dutch Government











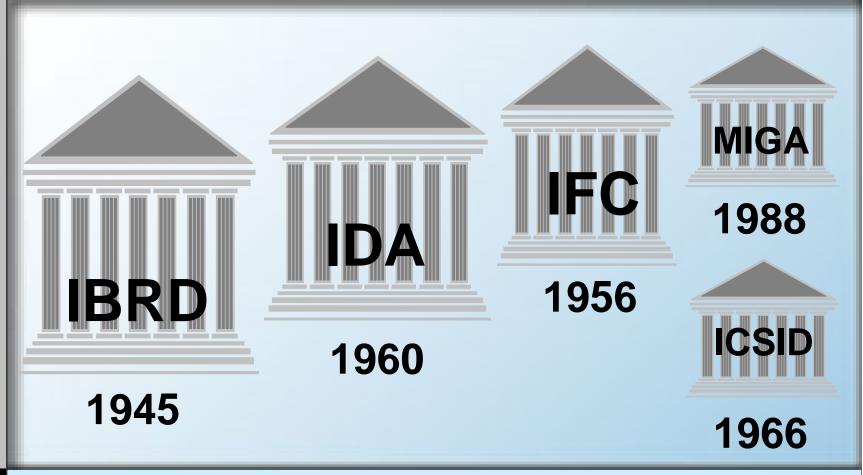
- Financing by Multilateral Development Banks (MDB)
 - Regional Development Banks (African DB, Asian DB, Inter-American DB)
 - Global Development Institutions (EBRD, The World Bank Group)







The World Bank Group









The World Bank Portfolio

Fiscal Year 2005 (in millions USD)	IBRD	IDA	IFC	Total
Loans/Credit/s outstanding	104,401	120,907	19,274	238,582
Transport Sector	15,660	14,509	1,204	31,373
Air Transport	380	270	275	925
Percent of rows above	15% 2.4%	12% 1.9%	6.2% 23%	13% 2.9%







WB Air Transport Projects

Airport Infrastructure Projects

- ✓ Runways, apron
- Lighting & navigation systems
- ✓ Power & water System
- Terminal improvements (for security & safety)
- Tools: Public-Private Partnerships









WB Air Transport Projects

Safety Infrastructure Projects

- ✓ Navigation aids (ILS,GNSS)
- ✓ Communication & surveillance (ADS-B)
- ✓ Fire & crash equipment
- ✓ CAA technical library
- ✓ Local capacity building
- ➤ Tool: Meet SARP & selfsustainable CAA











WB Air Transport Projects

Security Infrastructure Projects

- Passenger & cargo screening equipment
- ✓ Communication & CCTV
- Fencing & terminal improvements
- ✓ Local capacity building
- Objective: Meet SARP & self-sustainable (fees)











Private Participation

- New emerging markets trend
 - Private participation in infrastructure (PPI) have several modes
 - Modern instruments of financing can facilitate foreign funding (e.g. securitization of ATC income)
 - Good governance is essential to attract private investors









Private Participation PPI

	Complete Government Control			Complete Private Sector Control
Ownership	Government	Government	Government	Private Sector
Investment	Government	Government	Private Sector	Private Sector
Management/Operations	Government	Private Sector	Private Sector	Private Sector
PPI Options (commonly used)		 Service Concessions Contracting-Out Management Contracts Multiple Concessions 	 BOT scheme (BOOT, BTO, etc.) Long Term Leases (LDO, etc.) Master Concession 	 Wraparound Additions BOO Strategic Buyout (e.g., MEBO, etc.) Capital Markets

BOT=Build-Operate-Transfer; BOOT=Build-Own-Operate-Transfer; LDO=Lease-Develop-Operate BTO=Build-Transfer-Operate; BOO=Build-Own-Operate; MEBO=Management-Employee Buyout

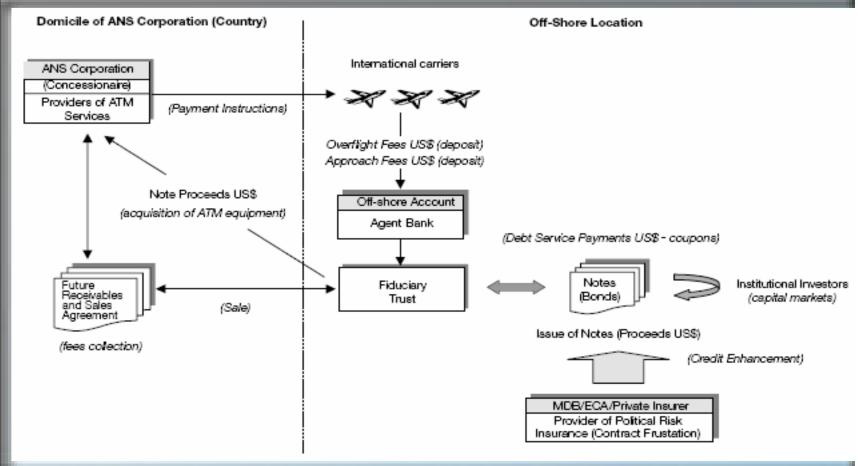








Example for Securitization of ATC fees to facilitate external funding











Conclusions

- LDC need to meet international agreed minimum standards for infrastructure and regulatory oversight
- Meeting minimum standards is primarily NOT a financial challenge, but a mostly a problem of political will and good governance
- Governments of LDC need to recognize the importance to adequately fund their aviation sector
- Funding is available from bilateral or multilateral partners or development institutions
- Private sector participation in infrastructure is the ultimate objective for LDC

