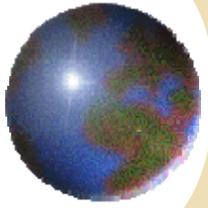


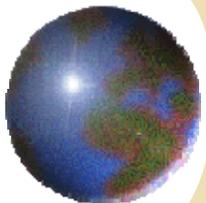
# *ICAO Policies on User Charges in Doc 9082*

by Evalou Gnanang – RO/AT  
ICAO – WACAF Office



# *Difference between a charge and a tax*

- **As considered by the Council :**
  - **“a charge is a levy that is designed and applied specifically to recover the costs of providing facilities and services for civil aviation, and**
  - **a tax is a levy that is designed to raise national or local government revenues which are generally not applied to civil aviation in their entirety or on a cost specific basis”.**

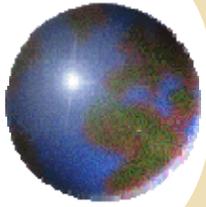


# Doc 9082/7

Doc 9082/7

## ICAO's Policies on Charges for Airports and Air Navigation Services

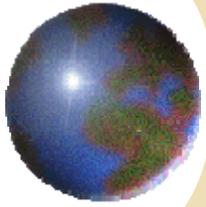




# *Basis of the policies*

## Policy Material

- Convention on International Civil Aviation (Chicago Convention), Article 15 (Doc 7300)
- ICAO's Policies on Charges for Airports and Air Navigation Services (Doc 9082)
- Assembly Resolution A36-18

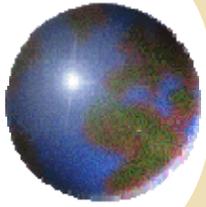


# *Assembly Resolution*

## *Assembly Resolution A35-18*

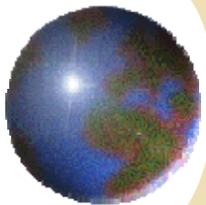
Consolidated Statement  
of Continuing ICAO Policies  
in the Air Transport Field





## *Article 15*

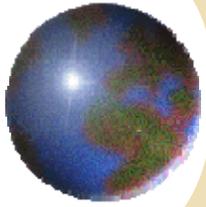
- States shall publish all their charges and communicate them to ICAO (Doc 7100)
- ICAO, upon representation by an interested Contracting State, to review charges and make recommendations to the State or States concerned



# *Conference on the Economics of Airports and Air Navigation Services*



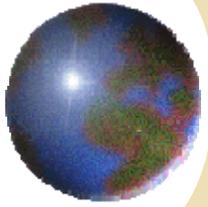
Doc 9764



# *ICAO's Policies in Doc 9082/7*

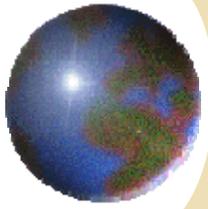
## Contents

- Foreword
- Introduction
- ICAO's Policies on Airport Charges
- ICAO's Policies on Charges for Air Navigation Services
- Appendices



# *Introduction*

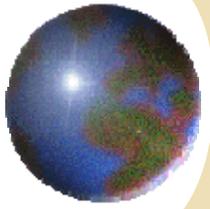
- Financial background
- Scope and proliferation of charges
- Organizational and managerial issues
- Other factors affecting the economic situation of airports and air navigation services



## • *Scope and proliferation of charges [§8-9]*

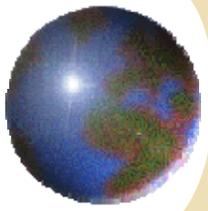
The Council recommends that States:

- Permit imposition of charges only for services and functions provided for civil aviation operations
- Refrain from charges that discriminate against international civil aviation



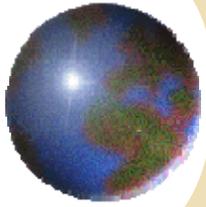
## • *Organizational and managerial issues [§ 10-18]*

- Autonomy and privatization
- Independent mechanism for economic regulation of airports and air navigation services
- Development and application of performance parameters
- Best commercial practices
- Charges collection



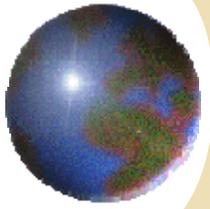
## • *Other factors affecting the economic situation [§ 19-20]*

- Liberalization, mergers, new approaches to financing, congestion, environmental concerns
- **Balance of interest and cooperation**
  - ▣ Importance of air transport to States
  - ▣ Share economic difficulties



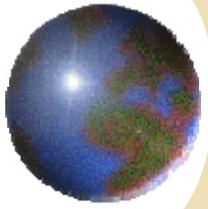
## *New or revised policy guidance*

- Independent mechanism for economic regulation [§15]
- Performance parameters [§16]
- Best commercial practices [§17]
- Charges collection [§18]
- Intermingling of non-aeronautical and aeronautical revenues for establishing charges [§22 i), §22vii)]
- Pre-funding of projects [§24]



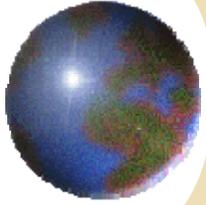
# *ICAO's Policies on Airport Charges*

- The cost basis for charges [§ 21-22]
- Airport charging systems [§ 23]
- Pre-funding of projects [§ 24]
- Currency issues [§ 25]
- Landing charges [§ 26]
- Parking and hangar charges [§ 27]
- Passenger service charges [§ 28]



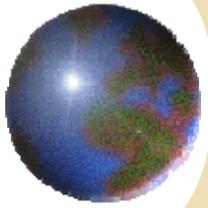
## *ICAO's Policies on Airport Charges (cont.)*

- ✦ Security charges [§ 29]
- ✦ Noise-related charges [§ 30]
- ✦ Consultation with users [§ 31-33]
- ✦ Development of revenues from concessions, rental of premises, and “free zones” [§ 34]
- ✦ Fuel concession fees [§ 35]



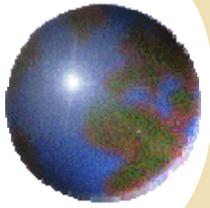
# *Appendix 1*

Guide to the facilities and services to  
be taken into account in  
determining airport costs



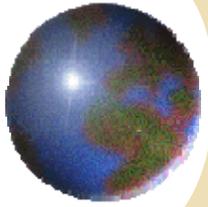
# *Policies on Air Navigation Services Charges*

- Cost basis for charges [§ 36-39]
- Allocation of costs among aeronautical users [§ 40]
- Charging systems [§ 41]
- Pre-funding of projects [§ 42]
- Currency issues [§ 43]



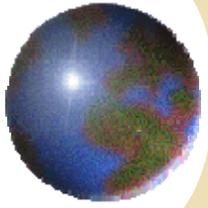
## *Policies on Air Navigation Services Charges (cont)*

- Approach and aerodrome control charges [§ 44]
- Route charges [§ 45-46]
- Charges for services used when not over provider State [§ 47-48]
- Consultation with users [§ 49-51]

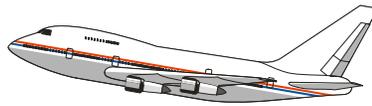


## *Appendix 2*

Guide to the facilities and services to be taken into account by providing authorities in determining the total costs of air navigation services

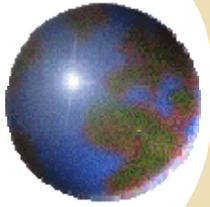


# *Search and Rescue Services (Appendix 2)*



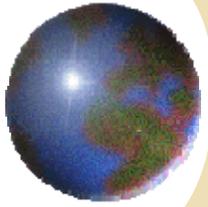
- Only costs of civil SAR equipment and personnel





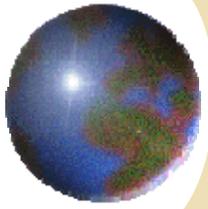
## Issues Involving Interaction between States, Providers and Users

- ⊕ Economic oversight
- ⊕ Economic performance and minimum reporting requirements
- ⊕ Consultation with users



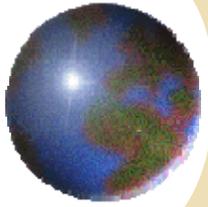
# *Conclusion*

- Article 15 of the Chicago Convention  
(Doc 7300)
- ICAO's Policies on Charges (Doc 9082)
- A36 Resolution



## *Manuals on Airports and Air Navigation Services*

- ➊ More detailed guidance is developed in the Airports Economics Manual (Doc 9562) and in the Manual on Air Navigation Services Economics (Doc 9161)



# *End of the presentation*

☪ Thank you for your attention!