



United Nations Security Council

Travel Ban on Al-Qaida and associates:

Implementation Opportunities and Challenges

Kish Islands, 10 May 2016



Structure of this Presentation

 Security Council resolutions, Al-Qaida Sanctions Committee, the Monitoring Team

 Legal basis: travel ban, assets freeze, implementation stages

 Implementation instruments: the Al-Qaida Sanctions List (and consolidated list), narrative summaries, INTERPOL-UNSC Special Notices



ICAO and Security Council cooperation

Security Council resolution 1617 (2005)

Welcomed the efforts of the International Civil Aviation Organization to prevent travel documents from being made available to terrorists and their associates

Security Council resolution 1735 (2006)

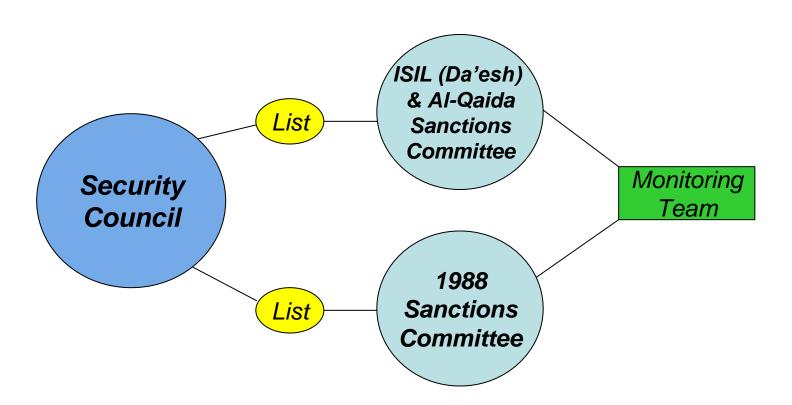
Requested the Secretary General to take the necessary steps to increase cooperation between the United Nations and relevant international and regional organisations, including Interpol, ICAO, IATA, and the WCO, in order to provide the Committee with better tools to fulfil its mandate more effectively and to give Member States better tools to implement the measures

Al-Qaida/Taliban Sanction Committee 2010

Saw merit in inviting States to draw the attention of airlines to the existence of the list and the Monitoring Team to help raise awareness in this regard



Security Council and subsidiary bodies



See <u>www.un.org/en/sc/ctc/docs/2011/comparative-table-2011-11.pdf</u>



Sanctions Measures: Travel Ban

- Sanctions measures:
- Travel Ban
- Assets Freeze
- Arms Embargo

Resolution 2253 (2015), para. 2 (b):

"Prevent the entry into or transit through their territories of these [the listed] individuals, provided that nothing in this paragraph shall oblige any State to deny entry or require the departure from its territories of its <u>own nationals</u> and this paragraph shall not apply where entry or transit is necessary for the fulfilment of a <u>judicial process</u> or the <u>Committee determines on a case-by-case basis</u> only that entry or transit is justified".



Sanctions Measures: Assets Freeze

Resolution 2253 (2015), para. 2 (a):

"Freeze without delay the funds and other financial assets or economic resources of these individuals, groups, undertakings and entities, [...] ensure that <u>neither these nor any other funds, financial assets or economic resources are made available, directly or indirectly for such persons</u>"

Para. 6:

"Confirms that the requirements in paragraph 2 (a) above apply to funds, financial assets or economic resources [...] in connection with their travel, including costs incurred with respect to transportation and lodging, and that such travel-related funds [...] may only be provided in accordance with the exemption procedures"



New element in resolution 2178 (2014)

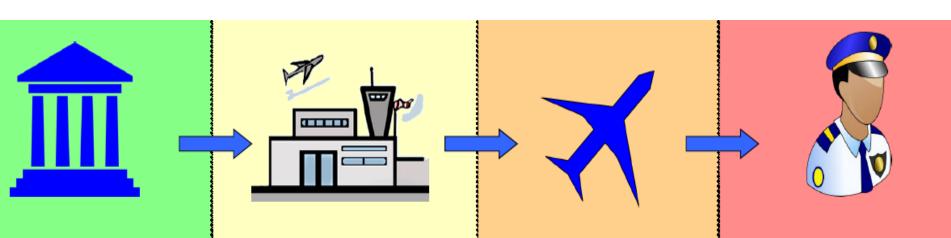
Focus on International Air Travel: Paragraph 9:

Calls upon Member States to require that airlines operating in their territories provide <u>advance passenger information</u> to the appropriate national authorities in order to <u>detect the departure</u> from their territories, or <u>attempted entry</u> into or <u>transit through</u> their territories, by means of civil aircraft, of individuals designated by the [Al-Qaida] Committee [...],

calls upon Member States to <u>report</u> any such <u>departure</u> from their territories, or such <u>attempted entry</u> into or <u>transit through</u> their territories, of such individuals <u>to the Committee</u>, as well as <u>sharing</u> <u>this information</u> with the State of residence or nationality, as appropriate and in accordance with domestic law and international obligations;



Multilayered Implementation



Pre-Departure

Travel docume

Travel document issue Ticket purchase, issue

Addressee:

Passport/√isa issuing authority

Potentially useful data:

Passenger Name Record (PNR)

Departure

Addressee :

Border control authority: DEPARTURE

Potentially useful data:

- Check against IATA TIMATIC
- interactive Advanced Passenger Information (iAPI)
- National exit control lists

In-Flight / Pre-Arrival

Addressee:

Border control authority: ARRIVAL

Potentially useful data:

 Advanced Passenger Information (API) Arrival

Addressee:

Border control authority: ARRIVAL

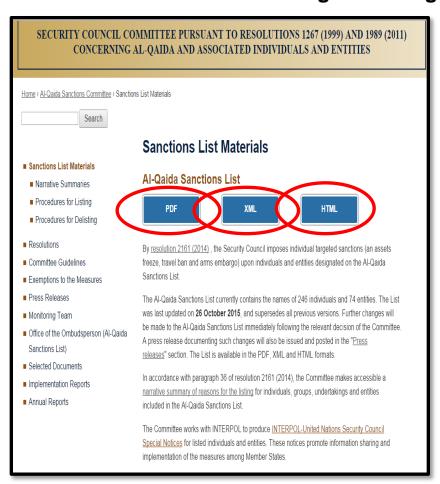
Potentially useful data:

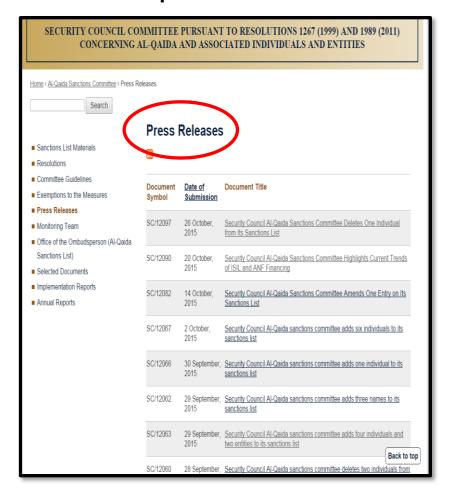
 Document verification and checks against national watch lists



Implementation Instruments 1: Sanctions List

www.un.org/sc/suborg/en/sanctions/1267/aq_sanctions_list www.un.org/sc/suborg/en/sanctions/1267/press-releases







Implementation Instruments 1: Sanctions List

www.un.org/sc/suborg/sites/www.un.org.sc.suborg/files/1267.htm

ODi.006 Name: 1: AIMAN 2: MUHAMMED 3: RABI 4: AL-ZAWAHIRI

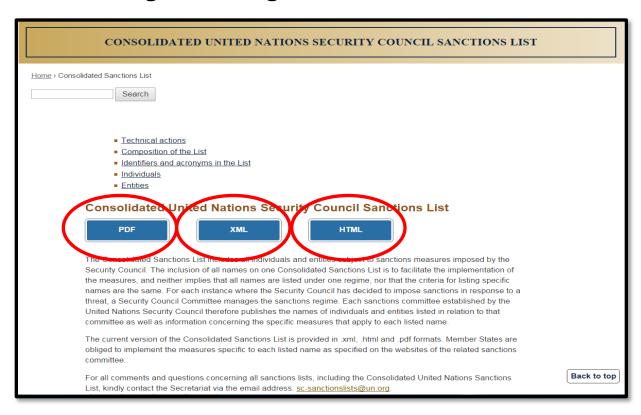
Name (original script): أيمن محمد ربيع الظواهري

Title: a) Doctor b) Dr. Designation: na DOB: 19 Jun. 1951 POB: Giza, Egypt Good quality a.k.a.: a) Ayman Al-Zawahari b) Ahmed Fuad Salim c) Al Zawahry Aiman Mohamed Rabi Abdel Muaz d) Al Zawahiri Ayman e) Abdul Qader Abdul Aziz Abdul Moez Al Doctor f) Al Zawahry Aiman Mohamed Rabi g) Al Zawahry Aiman Mohamed Rabi h) Al Zawahry Aiman Mohamed Robi i) Dhawahri Ayman j) Eddaouahiri Ayman k) Nur Al Deen Abu Mohammed l) Ayman Al Zawahari m) Ahmad Fuad Salim Low quality a.k.a.: a) Abu Fatma b) Abu Mohammed Nationality: Egyptian Passport no.: a) Egyptian Passport number 1084010 b) Passport number 19820215 National identification no.: na Address: na Listed on: 25 Jan. 2001 (amended on 2 Jul. 2007, 18 Jul. 2007, 13 Aug. 2007, 16 Dec. 2010, 22 May 2015) Other information: Leader of Al-Qaida (QDe.004). Former operational and military leader of Egyptian Islamic Jihad (QDe.003), was a close associate of Usama Bin Laden (deceased). Believed to be in the Afghanistan/Pakistan border area. Review pursuant to Security Council resolution 1822 (2008) was concluded on 21 Jun. 2010.



Implementation Instruments 2: Consolidated United Nations Security Council Sanctions List

www.un.org/sc/suborg/en/sanctions/un-sc-consolidated-list





Before: 12 different formats and files

I.47.C.1. Fereidoun Abbasi-Davani (Senior Ministry of Defence and Armed Forces Logistics (MODAFL) scientist with links to the Institute of Applied Physics, working closely with Mohsen Fakhrizadeh-Mahabadi, designated below)

I.37.C.3. Dawood Agha-Jani, Head of the PFEP (Natanz)

| (5) Ahmed | Abdi aw-Moh | amed | | | | (4) NAME: | | Abid Hamid Mahr | nud Al-Til | criti | | TVANG | IDEN GG | | Rumuli | - | 1948 | D 1 | | A 25 4 16 1 |
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---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| AKA: AKA: AKA: AKA: AKA: AKA: AKA: AKA: | oid Aw-Mohamed is a senior leader of Al-Shabaab and was publicly named c organization in December 2007. He exercises command responsibility for Al- | | | | | ALIAS: | ابد حامد محمود التكريتي Abid Hamid Bid H. Col Abdel Hamid N Abed Mahmoud Ha | | | amid Mahmud Iahmoud mmud I, near Tikrit | | | | | | Dyringiro Musanze FI Victor Rumuli District (Northern Fictor Rumuni Province), As Rwanda ba fichel Northern Ruhengeri, Rwanda Br | | 2 nd Vice- of FDLR As of Jur based at North Ki Province Brigadier | resident and President -FOCA ne 2011, Kalonge, vu | According to multiple sources, including the UNSC DRC Sanctions Committee's Group of Experts, Gaston Iyamuremye is the second vice president of the FDLR and is considered a core member of the FDLR military and political leadership. Gaston Iyamuremye also ran the office of Ignace Murwanashyaka Chazidant of the |
| Shabaab operations across Somalia. AW-MOHAMMED has denounced the Djibouti peace process as a foreign conspiracy, and in a May 2009 audio recording to Somali media, he acknowledged that his forces were engaged in recent fighting in Mogadishu. | | | | | 1483 BASIS: Saddam's Presidenti | | | al Secretar GOUDÉ | | Char | G kı | énie de po; | 01.01.1972 Ivorian Place of Birth: Guibér (Gagnoa) | | | | | epeated public iolence again | JEP ("Young Patriots"), c statements advocating ast United Nations and personnel, and | |
| Number | Name Justification | | | | Identifiers | | | | | | | adi | or Niagbrahio/ Gui | | Valid until: 09.11.2008PD.: a AE/088 DH 12 p | | | against foreigners; direction of and participation in acts of violence by street militias, including beatings, rapes and extrajudicial killings; intimidation of the United Nations, the International Working Group (IWG), the political opposition and independent press; sabotage of international radio stations; obstacle to the action of the IWG, the United Nations Operation in Côte d'Ivoire, (UNOCI), the French Forces and to the peace process as defined by resolution 1643 (2005). | | |
| | Al-Baghdadi, Dr Abdulqader Mohammed (Listed on 26 February 2011 pursuant to paragraph 15 of resolution 1970) Head of the Liaison O Revolutionary Comminence and the comminence of the Liaison O Revolutionary Comminence and the comminence of the Liaison O Revolutionary Comminence and the comminence of the Liaison O Revolutionary Comminence of the Liaison O Revolutio | | | | | ttees. DOB: 1 July 1950 ttees gainst Believed status/location: jai | | | | | | | | Guiberoua Address known in 2001: Yogougon Selmer, Bloc I 170; also at Hotel Ivoire Address declared in trave document n. C2310421 issued by Switzerland on 15.11.05 and valid until 31.12.05: Abidjan, Cocody | | Issued on: 20.12.2002 Valid until 11.12.05P.: P 98LC39292 République de Côte d'Ivoire el Issued on: 24.11.2000 | | | | voire (1) to t |
| NAME | FIRST NAME | ALIAS | NATIONALITY RESIDENCE | ACE OF BIRTH/ ITIONALITY/ SIDENCE Jobs in Time, on the annees side of the der with Chad Bare (AM to the three Mode Viole) | | IGNATION/ JUSTIF | | | | | FIRST NAME | | | DATE OF BIRTH/PLACE OF BIRTH/NATIONALITY | | INFORMATION | | TIFYING | G DESIGNATION/JUSTIFICATION | |
| BAREY | Gabril Abdul Kareem | General Gibril Abdul Kareem Barey "Tek" | Resides in Tine, o Sudanese side of t border with Chad | | | ald Movement for Reform and Development (NMRD) Field anader. is responsible for the kidnapping of African Union Mission in 5) personnel in Darfur during October 2005. Barey openly atter art the AMIS mission through intimidation; for example he ended to shoot down African Union (AU) helicopters in the Jebu- area in November 2005. Through such actions Darey has clearly ed SCR 1591 in constituting a theast or stability in Darfur and materia to be designated by the Committee to be subjected to sanct | | African Union Mission in Sudan er 2005. Barey openly attempts idation; for example he AU) helicopters in the Jebel uch actions Barey has clearly to stability in Darfur and meets | CAMARÁ | | Ibraima | | | Nationality: Guir Date of birth: 11 Parentage: Suare and Sale Queita | Gener 11 May 1964 Air F areba Camará Passp | | fficial function: Brigadier eneral – Chief of Staff of the ir Force assport: iplomatic passport | | Member of the "Military Command" which has assumed responsibility for the coup d'état of 12 April 2012. | |
| TAYLO | OR Charl Ghan (Char MacA ur) | ikay Son rles Jean | ı-Paul | 01 SEP 1947 (28 JAN 1948) | | | Liberia. | President of dly on trial in The | Descript Technolo <u>AKA</u> : Pa <u>Identifie</u> | escription: senior official and head of the satellite control center of Korean Corechnology. KA: Pak Chang-Ho; Paek Ch'ang-Ho entifiers: Passport: 381420754; Passport Date of Issue: 7 December 2011; Passecember 2016; D.O.B. 18 June 1964; P.O.B. Kaesong, DPRK; Gender: Male | | | | | | | | | | |
| 41 | (UL) | - 1 | | 1 | ı | I | | | 11 | | | 11 | ll ll | | | - 11 | | | 11 | |



Now: single format, single file

Security Council resolution 2083 (2012)

"the Secretariat to discuss measures to standardize the format of all United Nations sanctions lists so as to facilitate implementation by national authorities"

- 1. First step: standardize on basis of 1267 and 1988 list formats (done in 2014-2015)
- 2. Second step: modify format to include six official UN languages and improve data structure (done in 2015)
- 3. Third step: relational data structure list (until June 2017)

For all comments and questions concerning the Consolidated United Nations Sanctions List, kindly contact the Secretariat via the email address: sc-sanctionslists@un.org



Implementation Instruments 3: Narrative summaries of reasons for listing (HTML)

https://www.un.org/sc/suborg/en/sanctions/1267/aq_sanctions_list/summaries

In accordance with paragraph 36 of resolution 2161 (2014), the Al-Qaida Sanctions Committee makes accessible a narrative summary of reasons for the listing for individuals, groups, undertakings and entities included in the Al-Qaida Sanctions List.

QDi.006 AIMAN MUHAMMED RABI AL-ZAWAHIRI

Date on which the narrative summary became available on the Committee's website: 10 January 2011 Date(s) on which the narrative summary was updated: 07 November 2013, 22 May 2015

Reason for listing:

Aiman Muhammed Rabi al-Zawahiri was listed on 25 January 2001 pursuant to paragraph 8(c) of resolution 1333 (2000) as being associated with Al-Qaida, Usama bin Laden or the Taliban for "participating in the financing, planning, facilitating, preparing or perpetrating of acts or activities by, in conjunction with, under the name of, on behalf or in support of", "supplying, selling or transferring arms and related material to" or "otherwise supporting acts or activities of" Al-Qaida (QDe.004), Usama bin Laden and the Taliban.

Additional information:

Aiman Muhammed Rabi al-Zawahiri was a co-founder and military leader of the Egyptian Islamic Jihad (QDe.003), which opposes the Egyptian Government and seeks its overthrow through violent means. Al-Zawahiri assisted in the formation of Al-Qaida (QDe.004) between 1988 and 1989. He served as an advisor to Usama bin Laden (deceased) and was described as the second in command of the organization. Al-Zawahiri frequently issues statements and tapes in support of Al-Qaida and its activities. Al-Zawahiri led some members of the Egyptian Islamic Jihad to join Al-Qaida in June 2001 and encouraged others to do so, including Nasr Fahmi Nasr Hassannein (deceased), Tariq Anwar el Sayed Ahmed (QDi.014) and Sobhi Abdel Aziz Moahmed el Gohary Abu Sinna (deceased), also known as Abu Hafs al Masri. Al-Zawahiri has been indicted in the United States for his alleged role in the 7 August 1998 bombings of the US Embassies in Dar es Salam, Tanzania, and Nairobi, Kenya. These embassy bombings killed 224 civilians and wounded about 5,000 others. He is accused of the murder of US nationals outside the United States; conspiracy to murder US nationals outside the United States; and attacking a federal facility resulting in death.

Related listed individuals and entities:

Egyptian Islamic Jihad (QDe.003), listed on 6 October 2001 Al-Qaida (QDe.004), listed on 6 October 2001 Muhammad Jamal Network (MJN) (QDe.136), listed on 21 October 2013 Tariq Anwar el Sayed Ahmed (QDi.014), listed on 6 October 2001 Abu Mohammed al-Jawlani (QDi.317), listed on 24 July 2013 Muhammad Jamal Abd-Al Rahim Ahmad Al-Kashif (QDi.318), listed on 21 October 2013



Implementation Instruments 4: INTERPOL-UNSC Special Notices

http://www.interpol.int/INTERPOL-expertise/Notices/Special-Notices



- provides photographs (public website & i24/7) and other biometrics (i24/7)
- incorporates both list info and narrative summary biographical data
- for those individuals whose passport data is known, it is included on INTERPOL stolen and lost travel document (SLTD) database





Outlook: possible further steps

- 1. Adding photos to the sanctions list
- Offering additional format of the sanctions list that is easier to compare with API and PNR data
- 3. Consider offering list data and narrative summaries (biographical data) in XML, PDF and HTML formats in a single file
- 4. Improving identifiers for entries that cause large number of false positives in checking

Feedback from aviation sector crucial!



Outlook: Compatibility with API?



Current XML File

API Format

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  <SECOND NAME>ABD AL-RAZZAQ</SECOND NAME>
  <THIRD_NAME>ABD AL-BAQI</THIRD_NAME>
  <UN LIST TYPE>Al-Qaida
  <REFERENCE_NUMBER>QI.A.12.01.
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  <NAME_ORIGINAL_SCRIPT> نشوان عبد الرزاق عبد الباقي
    Al-Qaida senior official. In custody of the United States of America, as of July 2007. Review pursuant to Security Council
    resolution 1822 (2008) was concluded on 15 Jun. 2010.
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   </LIST TYPE>
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   </INDIVIDUAL ALIAS>
 ▼<INDIVIDUAL ALIAS>
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UNH+PAX11+PAXLST:D:05B:UN:IATA'
BGM+745'
RFF+TN:BART34567890:::1'
NAD+MS+++A123 CUSTOMER SVC'
COM+043 555 1212:TE+043 555 4545:FX'
TDT+20+QQ827+++QQ'
LOC+125+CDG'
DTM+189:0808080900:2011
LOC+87+AKL
DTM+232:0808081445:201'
NAD+FL+++BARRET:TODD:CHARLES' (Reflects PNR name - may include middle name)
ATT+2++M' (if known from name) ATT+2' if gender not known
DTM+329' (if date of birth not known)
MEA+CR++:2' (number checked bags - not a RU requirement so not included)
GEI+4+173' (information verified is not required in RU program)
FTX+BAG+++BA987654' (Tag Number - not required at -24)
LOC+22+AKL'LOC+178+CDG' (itinerary detail at passenger level)
LOC+179+AKL'LOC+174+FRA (itinerary detail at passenger level)
COM+514 874 0202:TE+514 874 1779:FX' (not required in RU program)
NAT+2' (Nationality unknown)
RFF+AVF:GJIO3R'
                       (PNR Record Locator - not required at -24 but available)
RFF+ABO:UUI34T543' (Unique Passenger Ref – not required at -24 but system could generate)
               (passport number unknown)
DTM+36' (Date of Travel Document Expiration – where not known)
LOC+91'
               (state issuing passport – if unknown)
CNT+42:1 (Trailer segment Passengers included in the API manifest (42)
UNT+29+PAX11' (trailer segment)
UNE+1+11' (trailer segment)
UNZ+1+000000011' (trailer segment)
```



Thank You! Any Questions?

Dr. Hans-Jacob Schindler
Acting Coordinator, the Monitoring Team of
the United Nations Security Council
Al-Qaida Sanctions Committee

Email:

1267mt@un.org

Website:

www.un.org/sc/suborg/en/sanctions/1267/monitoring-team/work-and-mandate