



United Nations Security Council

Travel Ban on Al-Qaida and associates:

Implementation Opportunities and Challenges

Nairobi, 11 November 2015



Structure of this Presentation

 Security Council resolutions, Al-Qaida Sanctions Committee, the Monitoring Team

 Legal basis: travel ban, assets freeze, implementation stages

 Implementation instruments: the Al-Qaida Sanctions List (and consolidated list), narrative summaries, INTERPOL-UNSC Special Notices



ICAO and Security Council cooperation

Security Council resolution 1617 (2005)

Welcomed the efforts of the International Civil Aviation Organization to prevent travel documents from being made available to terrorists and their associates

Security Council resolution 1735 (2006)

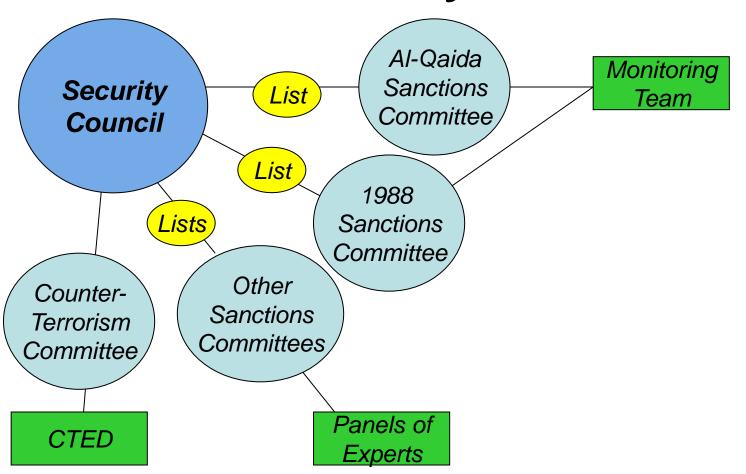
Requested the Secretary General to take the necessary steps to increase cooperation between the United Nations and relevant international and regional organisations, including Interpol, ICAO, IATA, and the WCO, in order to provide the Committee with better tools to fulfil its mandate more effectively and to give Member States better tools to implement the measures

Al-Qaida/Taliban Sanction Committee 2010

Saw merit in inviting States to draw the attention of airlines to the existence of the list and the Monitoring Team to help raise awareness in this regard



Security Council and subsidiary bodies



See <u>www.un.org/en/sc/ctc/docs/2011/comparative-table-2011-11.pdf</u>



Sanctions Measures: Travel Ban

- Sanctions measures:
- Travel Ban
- Assets Freeze
- Arms Embargo
- Travel Ban: Resolution 2161 (2014), para 1 (b):

"Prevent the entry into or transit through their territories of these [the listed] individuals, provided that nothing in this paragraph shall oblige any State to deny entry or require the departure from its territories of its **own nationals** and this paragraph shall not apply where entry or transit is necessary for the fulfilment of a **judicial process** or the [Al-Qaida] **Committee determines on a case-by-case** basis only that entry or transit is justified".



Sanctions Measures: Assets Freeze

Assets Freeze: Resolution 2161 (2014), para 1 (b):

"Freeze without delay the funds and other financial assets or economic resources of these individuals, groups, undertakings and entities, including funds derived from property owned or controlled directly or indirectly, by them or by persons acting on their behalf or at their direction, and ensure that neither these nor any other funds, financial assets or economic resources are made available, directly or indirectly for such persons' benefit, by their nationals or by persons within their territory".

Para 6: "Confirms that the requirements in paragraph 1 (a) above apply to funds, financial assets or economic resources that may be made available, directly or indirectly, to or for the benefit of listed individuals in connection with their travel, including costs incurred with respect to transportation and lodging, and that such travel-related funds, other financial assets or economic resources may only be provided in accordance with the exemption procedures set out in paragraphs 1 and 2 of resolution 1452 (2002), as amended by resolution 1735 (2006), and in paragraphs 9 and 61 below".



New element in resolution 2178 (2014)

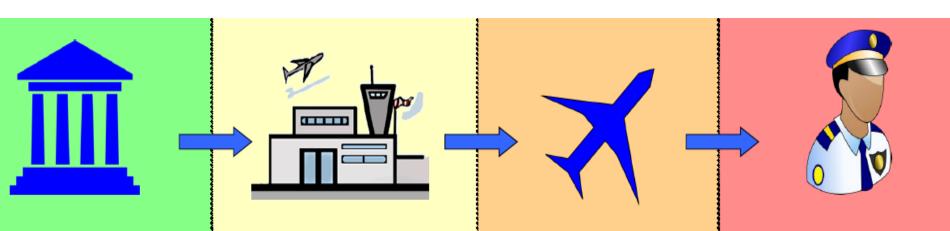
Focus on International Air Travel: Paragraph 9:

Calls upon Member States to require that airlines operating in their territories provide <u>advance passenger information</u> to the appropriate national authorities in order to <u>detect the departure</u> from their territories, or <u>attempted entry</u> into or <u>transit through</u> their territories, by means of civil aircraft, of individuals designated by the [Al-Qaida] Committee [...],

calls upon Member States to <u>report</u> any such <u>departure</u> from their territories, or such <u>attempted entry</u> into or <u>transit through</u> their territories, of such individuals <u>to the Committee</u>, as well as <u>sharing</u> <u>this information</u> with the State of residence or nationality, as appropriate and in accordance with domestic law and international obligations;



Multilayered Implementation



Pre-Departure

Travel document issue Ticket purchase, issue

Addressee:

Passport/Visa issuing authority

Potentially useful data:

Passenger Name Record (PNR)

Departure

Addressee :

Border control authority: DEPARTURE

Potentially useful data:

- Check against IATA TIMATIC
- interactive Advanced Passenger Information (iAPI)
- National exit control lists

In-Flight / Pre-Arrival

Addressee:

Border control authority: ARRIVAL

Potentially useful data:

- Advanced Passenger Information (API)

Arrival

Addressee:

Border control authority: ARRIVAL

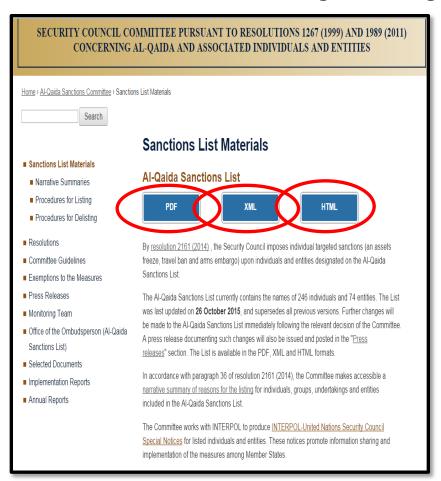
Potentially useful data:

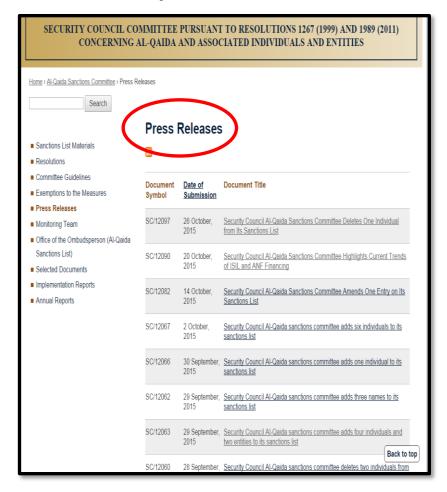
 Document verification and checks against national watch lists



Implementation Instruments 1: Sanctions List

www.un.org/sc/suborg/en/sanctions/1267/aq_sanctions_list www.un.org/sc/suborg/en/sanctions/1267/press-releases







Implementation Instruments 1: Sanctions List

www.un.org/sc/suborg/sites/www.un.org.sc.suborg/files/1267.htm

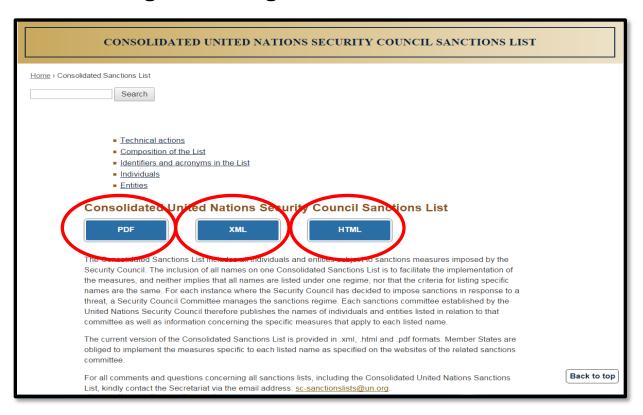
QDi.006 Name: 1: AIMAN 2: MUHAMMED 3: RABI 4: AL-ZAWAHIRI

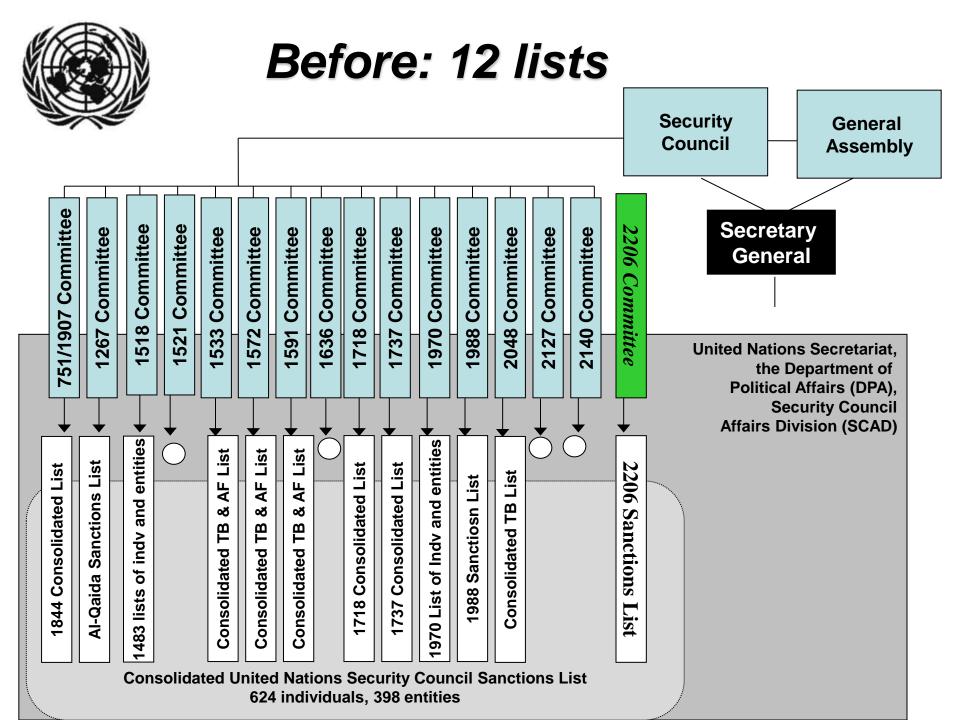
Name (original script): أبمن محمد ربيع الظواهري

Title: a) Doctor b) Dr. Designation: na DOB: 19 Jun. 1951 POB: Giza, Egypt Good quality a.k.a.: a) Ayman Al-Zawahari b) Ahmed Fuad Salim c) Al Zawahry Aiman Mohamed Rabi Abdel Muaz d) Al Zawahiri Ayman e) Abdul Qader Abdul Aziz Abdul Moez Al Doctor f) Al Zawahry Aiman Mohamed Rabi g) Al Zawahry Aiman Mohamed Rabi h) Al Zawahry Aiman Mohamed Robi i) Dhawahri Ayman j) Eddaouahiri Ayman k) Nur Al Deen Abu Mohammed l) Ayman Al Zawahari m) Ahmad Fuad Salim Low quality a.k.a.: a) Abu Fatma b) Abu Mohammed Nationality: Egyptian Passport no.: a) Egyptian Passport number 1084010 b) Passport number 19820215 National identification no.: na Address: na Listed on: 25 Jan. 2001 (amended on 2 Jul. 2007, 18 Jul. 2007, 13 Aug. 2007, 16 Dec. 2010, 22 May 2015) Other information: Leader of Al-Qaida (QDe.004). Former operational and military leader of Egyptian Islamic Jihad (QDe.003), was a close associate of Usama Bin Laden (deceased). Believed to be in the Afghanistan/Pakistan border area. Review pursuant to Security Council resolution 1822 (2008) was concluded on 21 Jun. 2010.

Implementation Instruments 2: Consolidated United Nations Security Council Sanctions List

www.un.org/sc/suborg/en/sanctions/un-sc-consolidated-list







(5) Ahmed Abdi aw-Mohamed

Before: 12 different formats and files

Abid Hamid Mahmud Al-Tikriti

(4) NAME:

I.47.C.1. Fereidoun Abbasi-Davani (Senior Ministry of Defence and Armed Forces Logistics (MODAFL) scientist with links to the Institute of Applied Physics, working closely with Mohsen Fakhrizadeh-Mahabadi designated below)

Rwandan

According to multiple

I.37.C.3. Dawood Agha-Jani, Head of the PFEP (Natanz)

IYAMUREMYE

AKA: AAKA: AAKA: AAKA: "CAKA: "CAKA: "CAKA: "CAKA: "CAKA: "ZOOB: 10 POB: Harge Nationality: SAhmed Abdi	bdi Aw-Mohamed is a senior leader of Al-Shabaab and was publicly named				ALIAS: DPOB: NATIONALI	الله حامد محمود التكريتي IAS: Abid Hamid Bid Ha Col Abdel Hamid M Abed Mahmoud Ha OB: Circa 1957, al-Awja		amid Mahmud Iahmoud mmud			IYAMUKEMYE Gaste			Rumuh Byiringiro Victor Rumuli Victor Rumuri Michel Byiringiro		Musanze District (Northern Province), Rwanda Ruhengeri, Rwanda	Rwandan FDLR President a 2nd Vice-President of FDLR-FOCA As of June 2011, based at Kalonge, North Kivu Province. Brigadier General		According to multiple sources, including the UNSC DRC Sanctions Committee's Group of Experts, Gaston Iyamuremye is the second vice president of the FDLR and is considered a core member of the FDLR military and political leadership. Gaston Iyamuremye also ran the office of Ignace Murwanashyaka (President of the		
emir of the organization in December 2007. He exercises command responsibility for Al- Shabaab operations across Somalia. AW-MOHAMMED has denounced the Djibouti peace process as a foreign conspiracy, and in a May 2009 audio recording to Somali media, he acknowledged that his forces were engaged in recent fighting in Mogadishu.					1483 BASIS:	Saddam's President	ential Secretary as			É UDÉ	k C	Génie de kpo; Gbapé	01.01.1972 Ivorian Place of Birtl (Gagnoa)	h: Guibéro	Répu ua Issue	04LE66241 ublique de Cô ed on: 1.2005	ite d'Ivoire	repeated violence	COJEP ("Young Patrio public statements advoca against United Nations ons and personnel, and		
Number Na	Name Justification					Identifi	ers					Zadi	or Niagbrahio/ Guiberoua		Valid	Valid until: 09.11.2008PD.: AE/088 DH 12		against fo	oreigners; direction of an		
A (I 2) p: re	Al-Baghdadi, Dr Abdulqader Mohammed (Listed on 26 February 2011 pursuant to paragraph 15 of resolution 1970) Head of the Liaison Revolutionary Co- involved in violend demonstrators.				Commi Commi olence a	ttees. ttees gainst	DOB: Believ in Tun	ort number: B0103 1 July 1950 red status/locatio isia							or Guiberoua Address knov Yopougon Se 170; also at F Address decl document n. (issued by Sw 15.11.05 and 31.12.05; Ab Cocody	elmer, Bloo Hotel Ivoire lared in trav C2310421 ritzerland o valid until	Répu Issue Valid P 98LC Répu Vel Issue 24.11 N Valid	République de Côte d'1		street mil rapes and intimidat the Intern (IWG), the independent internation to the act Nations ((UNOCI) the peace	itias, including beatings, lextrajudicial killings; ion of the United Nations lational Working Group he political opposition an ent press; sabotage of mal radio stations; obstation of the IWG, the Unit peration in Côte d'Ivoir t, the French Forces and process as defined by 1643 (2005).
NAME	NAME PLACE OF NATIONAL RESIDENCE		PLACE OF BIR NATIONALIT RESIDENCE	BIRTH/ IDENTIFYING ITY/ INFORMATION/ E STATUS		SIGNATION/ JUSTIFICATION			LAST			FIRST NAME	ALIAS	BI	DATE OF BIRTH/PLACE OF BIRTH/NATIONALITY		PASSPORT/IDENTIFYING INFORMATION		DESIGN. TION	ATION/JUSTIFICA	
BAREY	Abdul Kareem Sudanese side		Resides in Tine, of Sudanese side of border with Chad	f the Comm d Barey (AMIS) to thw. threate Moon violate		nal Movement for Reform and Developmander. 'is responsible for the kidnapping of A S) personnel in Darfur during October rart the AMIS mission through intimid- need to shoot down African Union (At area in November 2005. Through sud- ded SCR 1991 in constituting a threat to iteria to be designated by the Committe tieria to be designated by the Committe		African Union Mission in Sudan r 2005. Barey openly attempts dation; for example he LU) helicopters in the Jebel ch actions Barey has clearly to stability in Darfur and meets	CAMARÁ 6. PA		FK	Ibraima	Ī		e of birth: 11 May 1964 Air i entage: Suareba Camará Sale Queita Pass		General - Air Force Passport			Command assumed re	f the "Military " which has sponsibility for the t of 12 April 2012.
TAYLO	Ghanl (Char MacA	kay Som les Jean	-Paul	01 SEP 1947 (28 JAN 1948)			Former President of Liberia. Currently on trial in The Hague		De Tec AK Ide	scription chnology (A: Pak (entifiers:	: sei r. Chai Pass	nior offic ng-Ho; F sport: 38	cial and Paek Ch 142075	'ang-H 4; Pass	o port Date of Issue:		7 Dec	ol center of Korean Co 7 December 2011; Pas DPRK; Gender: Male			•
T.T. 4.T.T.	ur)		D: 4				_		<u> </u>			[<u> </u>								



Now: single format, single file

Security Council resolution 2083 (2012)

"the Secretariat to discuss measures to standardize the format of all United Nations sanctions lists so as to facilitate implementation by national authorities"

- 1. First step: standardize on basis of 1267 and 1988 list formats (done in 2014-2015)
- 2. Second step: modify format to include six official UN languages and improve data structure (2015)
- 3. Third step: relational data structure list (over next years)

For all comments and questions concerning the Consolidated United Nations Sanctions List, kindly contact the Secretariat via the email address: sc-sanctionslists@un.org



Implementation Instruments 3: Narrative summaries of reasons for listing (HTML)

https://www.un.org/sc/suborg/en/sanctions/1267/aq_sanctions_list/summaries

In accordance with paragraph 36 of resolution 2161 (2014), the Al-Qaida Sanctions Committee makes accessible a narrative summary of reasons for the listing for individuals, groups, undertakings and entities included in the Al-Qaida Sanctions List.

QDi.006 AIMAN MUHAMMED RABI AL-ZAWAHIRI

Date on which the narrative summary became available on the Committee's website: 10 January 2011 Date(s) on which the narrative summary was updated: 07 November 2013, 22 May 2015

Reason for listing:

Aiman Muhammed Rabi al-Zawahiri was listed on 25 January 2001 pursuant to paragraph 8(c) of resolution 1333 (2000) as being associated with Al-Qaida, Usama bin Laden or the Taliban for "participating in the financing, planning, facilitating, preparing or perpetrating of acts or activities by, in conjunction with, under the name of, on behalf or in support of", "supplying, selling or transferring arms and related material to" or "otherwise supporting acts or activities of" Al-Qaida (QDe.004), Usama bin Laden and the Taliban.

Additional information:

Aiman Muhammed Rabi al-Zawahiri was a co-founder and military leader of the Egyptian Islamic Jihad (QDe.003), which opposes the Egyptian Government and seeks its overthrow through violent means. Al-Zawahiri assisted in the formation of Al-Qaida (QDe.004) between 1988 and 1989. He served as an advisor to Usama bin Laden (deceased) and was described as the second in command of the organization. Al-Zawahiri frequently issues statements and tapes in support of Al-Qaida and its activities. Al-Zawahiri led some members of the Egyptian Islamic Jihad to join Al-Qaida in June 2001 and encouraged others to do so, including Nasr Fahmi Nasr Hassannein (deceased), Tariq Anwar el Sayed Ahmed (QDi.014) and Sobhi Abdel Aziz Moahmed el Gohary Abu Sinna (deceased), also known as Abu Hafs al Masri. Al-Zawahiri has been indicted in the United States for his alleged role in the 7 August 1998 bombings of the US Embassies in Dar es Salam, Tanzania, and Nairobi, Kenya. These embassy bombings killed 224 civilians and wounded about 5,000 others. He is accused of the murder of US nationals outside the United States; conspiracy to murder US nationals outside the United States; and attacking a federal facility resulting in death.

Related listed individuals and entities:

Egyptian Islamic Jihad (QDe.003), listed on 6 October 2001 Al-Qaida (QDe.004), listed on 6 October 2001 Muhammad Jamal Network (MJN) (QDe.136), listed on 21 October 2013 Tariq Anwar el Sayed Ahmed (QDi.014), listed on 6 October 2001 Abu Mohammed al-Jawlani (QDi.317), listed on 24 July 2013 Muhammad Jamal Abd-Al Rahim Ahmad Al-Kashif (QDi.318), listed on 21 October 2013



Implementation Instruments 4: INTERPOL-UNSC Special Notices

http://www.interpol.int/INTERPOL-expertise/Notices/Special-Notices



- provides photographs (public website & i24/7) and other biometrics (i24/7)
- incorporates both list info and narrative summary biographical data
- for those individuals whose passport data is known, it is included on INTERPOL stolen and lost travel document (SLTD) database





Outlook: possible further steps

- 1. Adding photos to the sanctions list
- Offering additional format of the sanctions list that is easier to compare with API and PNR data
- 3. Consider offering list data and narrative summaries (biographical data) in XML, PDF and HTML formats in a single file
- 4. Improving identifiers for entries that cause large number of false positives in checking

Feedback from aviation sector crucial



▼ <INDIVIDUAL>

Outlook: Compatibility with API?





Current XML File

API Format

```
<DATAID>111900</DATAID>
 <VERSIONNUM>10</VERSIONNUM>
 <FIRST NAME>NASHWAN</FIRST NAME>
 <SECOND NAME>ABD AL-RAZZAQ</SECOND NAME>
 <THIRD NAME>ABD AL-BAQI</THIRD NAME>
 <UN LIST TYPE>Al-Qaida
 <REFERENCE NUMBER>QI.A.12.01./REFERENCE NUMBER>
 <LISTED ON>2001-10-06T00:00:00</LISTED ON>
 <NAME_ORIGINAL_SCRIPT> نشوان عبد الرزاق عبد الباقي
   Al-Qaida senior official. In custody of the United States of America, as of July 2007. Review pursuant to Security Council
  resolution 1822 (2008) was concluded on 15 Jun. 2010.
 </COMMENTS1>
▼ <NATIONALITY>
   <VALUE>Iraqi</VALUE>
 </NATTONALITY>
▼<LIST TYPE>
  <VALUE>UN List</VALUE>
 </LIST TYPE>
▼ <LAST_DAY_UPDATED>
  <VALUE>2007-05-14T00:00:00</VALUE>
  <VALUE>2007-07-27T00:00:00</VALUE>
 </LAST DAY UPDATED>
▼<INDIVIDUAL ALIAS>
   <OUALITY>Good</OUALITY>
   <ALIAS NAME>Abdal Al-Hadi Al-Iragi</ALIAS NAME>
 </INDIVIDUAL ALIAS>
▼<INDIVIDUAL ALIAS>
   <QUALITY>Good</QUALITY>
   <ALIAS NAME>Abd Al-Hadi Al-Iragi</ALIAS NAME>
 </INDIVIDUAL ALIAS>
▼ <INDIVIDUAL_ALIAS>
   <QUALITY>Low</QUALITY>
   <ALIAS_NAME>Abu Abdallah</ALIAS_NAME>
 </INDIVIDUAL ALIAS>
 <INDIVIDUAL ADDRESS/>
▼ <INDIVIDUAL_DATE_OF_BIRTH>
   <TYPE_OF_DATE>Exact</TYPE_OF_DATE>
   <YEAR>1961</YEAR>
 </INDIVIDUAL DATE OF BIRTH>
▼<INDIVIDUAL PLACE OF BIRTH>
   <CITY>Mosul</CITY>
   <STATE_PROVINCE>Iraq</STATE_PROVINCE>
 </INDIVIDUAL PLACE OF BIRTH>
 <INDIVIDUAL DOCUMENT/>
 <SORT KEY>ABDALBAQI NASHWAN ABDALRAZZAQ</SORT KEY>
 <SORT KEY LAST MOD>2007-07-27T00:00:00/SORT KEY LAST MOD>
```

*** ELECTRONIC TICKET *** F 1.1HASBROUCK/EDWARDMR WW1ACWW 29AUG PMIME5 1 AC 761 A SA 9SEP YULSFO HK1 0830 1130 CABY Home and Mobile 1 WI - H 1 415 824-8562 Telephone Numbers 2.WW1-P 1 415 824-0214 3.WW1-A 1130 TREAT AVE./**/SAN FRANCISCO CA/94110 US 4.WW1-A AIRCANADA//HASBROUCK.ORG/MEMBER EMAIL Email Address 1.1 K29AUGWW1WW 0142138066453 1.1 SSRFQTVYYPN1 /UA00168716753 Frequent Flyer Number RMKS-1.1 C/H IS EDWARD HASBROUCK/CA USER ENTERED CREDIT CARD/USD 248 .78/ALL PSGRWEB BOOKING/EMAIL TO C/H Credit Card Number (redacted) 2. MOP: CHARGE MY CREDIT CARD 3. PASSENGER REQUESTED I/R DELIVERY BY EMAIL TO AIRCANADA//HASBR OUCK, ORG 4. TIDGERGJK1J4 5. BKIP 172.24.96.31 29AUG06 17:22 — Timestamped IP Address ---HISTORY---RCVD-INTERNET PNR GUEST WW1 AC WW 1723Z/29AUG WW1 GS WW IOIBMO1 1723Z/29AUG NO FLOWN SEGS



Thank You! Any Questions?

Dr. Hans-Jacob Schindler
Acting Coordinator, the Monitoring Team of
the United Nations Security Council
Al-Qaida Sanctions Committee

Email:

1267mt@un.org

Website:

www.un.org/sc/suborg/en/sanctions/1267/monitoring-team/work-and-mandate