

# EU regulatory framework: SAC/PACE-Mandatory standards

DG Home
Unit C2-Visa Policy
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## **Agenda**

- Introduction
- EU Legislation
- Technical Specifications
- Latest developments
- Challenges
- Recap





## **Y PRIMARY LEGISLATION**

- § Agreed by direct negotiation between Member State governments.
- § Laid down in the form of Treaties which are then subject to ratification by the national parliaments.

The Treaties on the European Union have been revised several times through:

- Ø the Single European Act (1987),
- Ø the Treaty of Maastricht on European Union (1992),
- Ø the Treaty of Amsterdam (1997), which entered into force on 1 May 1999.,
- Ø the Treaty of Nice (2001), which entered into force on 1 February 2004.
- Ø the Treaty of Lisbon (2007), which entered into force on 1 December 2009



### SECONDARY LEGISLATION - first level

WHO ? is acting

WHY? are we acting

WHAT ? are we doing



## ✓ HOW ARE THE EUROPEAN INSTITUTIONS OPERATING? WHO





## WHICH ARE THE COMPETENCES ACCORDING TO THE TREATY? WHY

- § Visa policy
  EU exclusive competence, including uniform format
- § Residence Permits
  EU competence on the uniform format
- § Passports and other travel documents Member States competence, except common security standards of travel documents [biometrics and minimum (physical) security standards]



### WHICH IS THE KEY EU LEGISLATION? WHAT

- § Visa
  - uniform format (Regulation (EC) 1883/95 as last amended by Regulation (EC) 856/2008)
- Residence Permit for third country nationals

   uniform format
   (Regulation (EC) 1030/2002 as last amended by Regulation (EC) 380/2008)
- § Passports and other travel documents (except ID cards) common security standards incl. biometrics (Regulation (EC) 2252/2004 as last amended by Regulation (EC) 444/2009)



## SECONDARY LEGISLATION – second

level

#### **Technical Specifications**

?

WHO? is acting

WHY? are we acting

WHAT are we doing



## **Y THE ARTICLE 6 COMMITTEE | who**

The Council of the EU gives executive power to the Commission (Comitology) in form of implementing acts (Art 291 of the Treaty).

- §Committee was created by Article 6 of Regulation (EC) 1683/95 laying down a uniform format visa;
- **§**Committee is chaired by the Commission
- §Committee is composed by experts from Member States



## **Y THE ARTICLE 6 COMMITTEE | why**

The technical specifications are set out by the Commission with the support of the Article 6 committee.

#### Advantage

Easier to adapt due to lighter legislative procedure (Commission Implementing Decision)

Procedure: (simplified)

§Proposal by Commission

§Discussion and positive opinion by the Committee

§Implementing Decision by the Commission



## **Y THE ARTICLE 6 COMMITTEE | what**

#### Article 2 of Visa Regulation:

- 1.[...]
- (a) additional elements and security requirements including enhanced anti-forgery, counterfeiting and falsification standards
- (b) technical standards and methods to be used for the filling in of the uniform visa
- 2. The colours of the visa sticker may be changed in accordance with the procedure referred to in Article 6(2);



## **Y THE ARTICLE 6 COMMITTEE | what**

#### Article 2 of Passport Regulation:

in addition to the above

- (a) additional security features and requirements, including enhanced anti-forgery, counterfeiting and falsification standards;
- (b) technical specifications for the storage medium of the biometric features and their security, including prevention of unauthorised access;
- (c) requirements for quality and common technical standards for the facial image and the fingerprints.

In accordance with ICAO standards



## **Y THE ARTICLE 6 COMMITTEE | what**

#### Article 2 of Residence Permit Regulation:

in addition to the above

- (d) technical specifications for the storage medium of the biometric features and the security thereof, including prevention of unauthorised access;
- (e) requirements for the quality of and common standards for the facial image and the fingerprint images;
- (f) an exhaustive list of additional national security features which could be added by Member States in accordance with point (h) of the Annex."
- -In accordance with ICAO standards



- Y Commission Decisions render ICAO standards mandatory for EU Member States:
- § ICAO/MRTD compliance
- § Biometrics (since 8/2006-6/2009 for passports; 5/2011-05/2012 for residence permits)
- § [Single Point of Contact (SPOC) (since 05/2012)]
- § Supplementary Access Control (SAC)/ PACE (Deadline 31 December 2014)



## Latest developments on Passports and Residence Permits

Commission Decision of 30/09/2013 on:

- § New Certificate Policy
- § Test Specifications
- § Introduction of Common Protection Profiles for Supplementary Access Control (SAC)/ PACE



## Challenges for the Passports

§No uniform format - only harmonised biometrics and minimum security features;

§No mandate for Art.6 Committee to work on inspection systems at the borders. Therefore, no end-to-end harmonised approach.



#### In short

- §Commission responsibility on Visa, Residence permits for third country nationals and Passports and other travel documents issued by Member States;
- §Article 6 Committee composed of Member States experts establishing the technical specifications;
- **§On-going** work in the Member States to implement technical solutions for SPOC and SAC/PACE;
- **§Yet**, plenty of challenges to find workable/ suitable solutions.









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