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#### Sixteenth Scrutiny Working Group Meeting (GTE/16)

Mexico City, Mexico, 5-9 September 2016

Agenda Item 2: Review of Reduced Vertical Separation Minimum (RVSM) Airspace Safety

Assessment Project for the CAR and SAM Regions

c) Activities and tasks to report to GREPECAS

#### REGIONAL MONITORING AGENCIES (RMAs) STATE AIRCRAFT GUIDANCE ON RVSM AIRSPACE

(Presented by CARSAMMA)

	EXECUTIVE SUMMARY			
	This Working Paper presents a draft of a Guidance to use on the RVSM airspace by the State aircrafts in CAR/SAM regions.			
Action: Actions described in Section 7				
Strategic Objectives:	<ul><li>Safety</li><li>Air Navigation Capacity and Efficiency</li></ul>			
References:	<ul> <li>ICAO Doc 9574 — Manual on a 300 m (1 000 ft) Vertical Separation Minimum Between FL 290 and FL 410 Inclusive AN/934, Third Edition - 2012</li> <li>ICAO Doc 9937 — Operating Procedures and Practices for Regional Monitoring Agencies in Relation to the Use of a 300 m (1 000 ft) Vertical Separation Minimum Between FL 290 and FL 410 Inclusive AN/477, First Edition – 2012</li> <li>Standardization Procedures of the Eleventh Meeting of the Regional Monitoring Agencies Coordination Group (RMACG/11) ICAO headquarters, Montreal, Canada, May 2016</li> <li>©2013 Guidance Material for the Certification and Operation of State Aircraft in European RVSM Airspace (EUROCONTROL), used by permission</li> </ul>			

#### 1. Introduction

- 1.1 The objective of this Working paper is to show the need for standardization and monitoring of the use of RVSM airspace by the State aircrafts on the CAR/SAM Regions, in addition to standardization of RVSM certification procedures by the Civil Aviation Authorities (CAAs), following the proposal of standardization of RMAs presented at the Eleventh Meeting of the Regional Monitoring Agencies Coordination Group (RMACG/11) held at ICAO headquarters in Montreal, Canada, in May 2016, with the procedures for these items already implemented by the RMAs of Europe (EurRMA) and Eurasia (Eurasia RMA).
- 1.2 This document reports on the analysis of the incorrect use of the RVSM airspace in the Flight Information Regions (FIRs) of Caribbean and South America. For this work, experience of several years of implementation of RVSM airspace was used, especially in the CAR/SAM Regions. All the methodologies were used, as recommended by ICAO in RVSM airspace.

#### 2. Background of RVSM approvals in the CAR / SAM Regions

- 2.1 The CAR/SAM Monitoring Agency (CARSAMMA) maintains a database of all operators and aircraft that have been approved to operate with a vertical separation of 1,000 feet in RVSM airspace by one State/entity accredited in their regions. The RVSM approval data of CARSAMMA are exchanged with 12 other RMAs worldwide, the RVSM status of any aircraft can be verified, no matter what the RVSM region in which it is operating.
- 2.2 CARSAMMA checks the approval status of the aircraft by comparing the current Flight Plan, the reports of Large Height Deviations (LHD) collected and the data collection of Aircraft Movement sent by the Air Navigation Service Providers (ANSPs), with records combined overall RVSM approvals. In the event that an aircraft is not listed as RVSM approved, CARSAMMA send a request for clarification of the approval status to the competent office of the State or RMA responsible for the region where the aircraft originates. State Members of ICAO are required to take appropriate measures in the case of an aircraft that is operating in this airspace without a valid approval.

#### 3. RVSM Approvals

3.1 In order to obtain RVSM operational approval for the aircraft, the operator must demonstrate to the regulatory authorities of their State, the specified RVSM requirements in their national legislation (or equivalent documents such as FAA guidelines 91-RVSM, 2nd edition) have been met.

#### **RVSM** approval includes:

- The operational approval, including crew training and maintenance
- The Minimum aircraft system performance specification (MASPs) compliance

#### 4. State aircraft RVSM approvals

4.1 The guidance material in certification and State aircraft operation in RVSM airspace (**Appendix**), provides a general reference to the operation of State aircraft flying under general rules of air traffic in RVSM airspace.

#### 4.2 The main issues aired in the document are:

- There is no exemption for State aircraft to operate as General Aviation traffic
  within the RVSM airspace with a minimum vertical separation of 1000 feet,
  without RVSM approval. Lack of such approval does not mean that the State
  aircraft cannot access the designated RVSM airspace, but it requires a
  separation of 2000 feet to be observed and a flight plan separately to be filed
- Any aircraft derived from modified for specific functions must be validated with the RVSM MASPs before being granted RVSM approval. (Since 2007 a number of issues that have arisen regarding the State aircraft operating within RVSM airspace, in particular the validation of performance requirements of maintenance time for types of modified aircraft and the need for RVSM approval should be issued by the competent authority of the State airworthiness)
- Training flights are not allowed within the RVSM airspace, with a minimum vertical separation of 1,000 feet

#### 5. CAR/SAM Regions

- 5.1 The ICAO Annex 11 Air Traffic Services requires the establishment of an RMA in all regions where the RVSM was implemented. States within the same Region are accredited to the RMA for exchange of RVSM approvals, and when they receive a notification of the RMA, take appropriate measures with the approved aircraft operators/unapproved operators and technically non-compliant.
- 5.2 CARSAMMA is responsible for part of the airspace of South America and the Caribbean where the RVSM was implemented on 20 January 2005.
- 5.3 Aircraft registration States that are accredited to the CAR/SAM RVSM Region are shown below:

Antigua and Barbuda, Argentina, Barbados, Belize, Bolivia, Brazil, Chile, Colombia, Costa Rica, Cuba, El Salvador, Ecuador, Grenada, Guadeloupe, Guatemala, Guyana, French Guyana, Haiti, Honduras, Jamaica, Martinique, Netherlands Antilles, Nevis, Nicaragua, Panama, Paraguay, Peru, Dominican Republic, Saint Barthelemy, Saint Kitts and Nevis, Saint Lucia, Saint Vincent and Grenadines, Surinam, Trinidad and Tobago, Uruguay and Venezuela.

#### 6. From the relevant States of a RMA is expected to:

- Notify the RMA when a new approval aircraft is issued
- Notify the RMA when an aircraft approval is withdrawn (or de-registered aircraft)
- Investigate an unknown aircraft and the RMA reported operators to take appropriate measures if an operator does not have a valid approval
- Send altitude deviation reports and other reports of operational incidents on the RMA in order to estimate risk of collision probabilities
- Ensure that appropriate measures are taken together with the operators that have aircraft with non-compliance with the requirements of RVSM heightkeeping performance
- Cooperate with the RMA to solve aircraft situations with aberrant performance

#### 7. Suggested actions

#### 7.1 The meeting is invited to:

- a) Note and review the contents of this Working paper (WP);
- b) to present the Appendix of this WP to the GREPECAS to be considered the possibility of being applied in our Regions. If the GREPECAS accept the procedures described in the appendix, it would be better to create a group of experts to review the possible failures and improve where possible; and
- c) share experiences and express opinions concerning CARSAMMA actions in this matter.

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APPENDIX GTE/16-WP/02



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Certification and operation of State aircraft in the CAR/SAM RVSM airspace

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# **Abbreviations**

**AoA** Angle of Attack

AAD Assigned Altitude Deviation

ACAS Airborne Collision Avoidance System

ADC Air Data Computer
ASE Altimetry System Error
ATM Air Traffic Management

**DECEA** Department of Air Space Control (Brazil)

FMS Flight Management System
FMP Flow Management Position (ACC)

**FPL** Flight Plan

GAT General Air Traffic
GMU GPS Monitoring Unit
GPS Global Positioning System

**GREPECAS** Group of Planning and Implementation of Caribbean and South American Regions

**HMU** Height Monitoring Unit

ICAO International Civil Aviation Organization

JAA Joint Aviation Authorities

MASPS Minimum Aircraft System Performance Specification

MEL Minimum Equipment List

MMEL Master Minimum Equipment List

**OAT** Operational Air Traffic

**OEM** Original Equipment Manufacturer

RPL Repetitive Flight Plan
RCO RVSM Coordination Officer
RMA Regional Monitoring Agency

RVSM Reduced Vertical Separation Minimum of 300 m (1000 ft) between FL 290 and FL

410 inclusive

**ARPS** Standards and Recommended Practices

SB Service Bulletin
SDB State Data Base
SSE Static Source Error

SSEC Static Source Error Correction
STC Supplementary Type Certificate
STCA Short-Term Conflict Alert

**TC** Type Certificate

TCAS Traffic Collision Avoidance System
TGL Temporary Guidance Leaflet (JAA)

TLS Target Level of Safety
TVE Total Vertical Error

**VSM** Vertical Separation Minimum

# **Definitions**

Altimates Contain Francy (ACF)	
Altimetry System Error (ASE)	The difference between the pressure altitude displayed to the flight crew when referenced to the ISA standard ground pressure
	setting (1013.2hPa/29.92in.Hg) and the free stream pressure
	altitude.
Assigned Altitude Deviation (AAD)	The difference between the transmitted Mode C/S altitude and
	the assigned altitude/flight level.
Basic RVSM Envelope	The range of Mach numbers and gross weights within the
	altitude ranges FL 290 to FL 410 (or maximum attainable altitude) where an aircraft can reasonably expect to operate
	most frequently.
Flight Level Allocation Scheme (FLAS)	The scheme whereby specific flight levels may be assigned to
	specific route segments within the route network.
General Air Traffic (GAT)	Flights conducted in accordance with the rules and provisions of
	ICAO.
Height-Keeping Capability	Aircraft height-keeping performance which can be expected
	under nominal environmental operating conditions with proper
Haisht Kanning Doufe	aircraft operating practices and maintenance.
Height-Keeping Performance	The observed performance of an aircraft with respect to adherence to a flight level.
Operational Air Traffic (OAT)	Flights which do not comply with the provisions for GAT and for
operational All Traine (OAT)	which rules and procedures have been specified by the
	appropriate authorities.
Monitoring Group	A group of aircraft which are made RVSM MASPS compliant by a
	common compliance method. A group may include more than
	one aircraft type designator, although it more often includes
	specific aircraft series or variants. The height keeping
	performance characteristics should be the same for all aircraft in
	the group.
	Aircraft are referred to as group-approved aircraft
Non-Group Aircraft	An aircraft which has been made RVSM-compliant by a unique
·	method. Non-group aircraft are assessed on an individual basis
	and must all be regularly height-monitored.
Aberrant Aircraft	Aircraft for which the height-keeping performance
	characteristics are significantly different from the core
	distribution of aircraft.
Non-Compliant Aircraft	Aircraft which have a TVE of 300 feet or greater or an ASE of 245
RVSM Approval	feet or greater.  The approval to operate within RVSM-designated airspace with a
NV3IVI Approvai	1000 ft vertical separation minimum, issued by the appropriate
	authority of the State in which the operator is based or of the
	State in which the aircraft is registered. To obtain such RVSM
	approval, operators must demonstrate to the said State:
	1) that aircraft for which RVSM approval is sought have the
	vertical navigation performance capability required for RVSM
	operations through compliance with the criteria of the RVSM
	Minimum Aircraft Systems Performance Specification (MASPS);
	2) that they have instituted procedures in respect of continued
	airworthiness (maintenance and repair) practices and
	programmes;
	3) that they have instituted flight crew procedures for operations
	in the EUR RVSM airspace.
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	Note: For the purposes of the application of RVSM, the term
	"RVSM-APPROVED" will be used to indicate that an aircraft has
	been granted RVSM approval.
RVSM Entry Point	The first reporting point over which an aircraft passes or is
	expected to pass immediately before, upon, or immediately after
	initial entry into European RVSM airspace, normally the first
	reference point for applying a reduced vertical separation
	minimum.
RVSM Exit Point	The last reporting point over which an aircraft passes or is
	expected to pass immediately before, upon, or immediately after
	leaving European RVSM airspace, normally the last reference
	point for applying a reduced vertical separation minimum.
State Aircraft	For the purposes of European RVSM, only aircraft used by the
	military, customs and police services will qualify as State aircraft
	and will therefore be entitled to claim exemption from RVSM
	approval status. (ref. – ICAO Convention on International Civil
	Aviation, Article 3 (b)).
Strategic Flight Level	A flight level which is available for flight planning purposes in
	accordance with the Table of Cruising Levels of ICAO Annex 2,
	Appendix 3 and the FLAS, as specified in the relevant
	Aeronautical Information Publications (AIPs).
Tactical Flight Level	A flight level which is not available for flight planning purposes
	and which is reserved for tactical use by ATC.
Target Level of Safety (TLS)	A generic term representing the level of risk which is considered
	acceptable under particular circumstances.
Total Vertical Error (TVE)	Vertical geometric difference between the actual pressure
	altitude flown by an aircraft and its assigned pressure altitude
	(flight level).
	·

# **Executive Summary**<sup>1</sup>

To increase airspace capacity and to reduce delays and fuel costs, the Reduced Vertical Separation Minimum (RVSM) Program provided an additional six flight levels between FL 290 and FL 410 inclusive on 20 January 2005. RVSM is now applicable within all airspace in the CAR/SAM region. The Caribbean and South America Regional Monitoring Agency operated by DECEA is responsible for the safety oversight of operations within RVSM airspace. In addition to completing an annual safety assessment, the RMA is responsible for verifying the approval status and the height keeping performance of aircraft operating with a 1000 ft vertical separation minimum between FL 290 and FL 410.

Since 2007 a number of issues have arisen regarding the operation of State aircraft within RVSM airspace, in particular the validation of height-keeping performance requirements for derivative aircraft types and the necessity for an RVSM approval to be issued by the appropriate State airworthiness authority.

This document is intended to provide a general reference for the operation of State aircraft<sup>1</sup> flying under general air traffic rules within RVSM airspace. The main issues to be conveyed are:

- There is no exemption for State aircraft to operate as GAT within RVSM airspace with a 1000 ft vertical separation minimum without an RVSM approval. The absence of such approval does not mean that State aircraft cannot access RVSM designated airspace, but it does require a separation of 2000 ft to be observed and a separate flight plan to be filed.
- Any derivative aircraft modified for specific functions must be validated against the RVSM MASPS before being granted an RVSM approval.
- Formation flights are not permitted within RVSM airspace with a 1000 ft vertical separation minimum.

<sup>&</sup>lt;sup>1</sup> State aircraft means any aircraft used for military, customs and police purposes.

# **Objective and Scope**

The objective of this document is to provide guidance to State airworthiness authorities and operators with regard to the requirements for operation with a 1000 ft vertical separation minimum within RVSM airspace. To facilitate comprehension, this document combines information from various ICAO Annexes and guidance documents in order to present a clear overview of the responsibilities of both airworthiness authorities and operators.

The focus of this document is primarily the certification and approval of an aircraft height-keeping performance requirement for State aircraft operating in Caribbean and South America RVSM airspace. It describes flight planning requirements (valid at the time of writing) but does not describe ATC procedures or the transition between civil/military areas or RVSM/non-RVSM airspace.

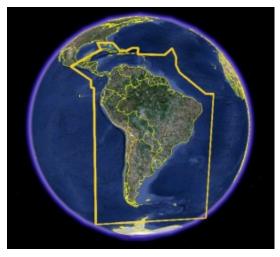
The material in this document is applicable to all State aircraft flights planned as GAT and operating with a 1000 ft vertical separation in RVSM airspace (i.e. excluding OAT and non-approved State aircraft operating within RVSM airspace with a 2000 ft vertical separation which is also possible under the agreed exemption regime but without a flight plan claiming RVSM compliance).

## 1 Introduction

#### a. Background

The Reduced Vertical Separation Minimum Program was introduced in the CAR/SAM region in January 2005. It introduced an additional 6 flight levels between FL 290 and FL 410 by reducing the vertical separation between those flight levels from 2000 ft to 1000 ft. As the risk of collision is inherently greater in an RVSM environment, stringent aircraft height keeping performance requirements were introduced to maintain the level of risk within acceptable limits. The aircraft height-keeping performance requirements were embodied in standards known as Minimum Aircraft System Performance Specifications (MASPS).

By 2005 all Caribbean and South American airspace between FL 290 and FL 410 are RVSM. This means that all operators wishing to file an ICAO flight plan between these flight levels must have an RVSM approval; otherwise they will be operating in contravention of the requirements of the ICAO Doc. 9574.



The Caribbean and South American Regional Monitoring Agency, operated by DECEA on behalf of the GREPECAS Planning Group, is tasked with the safety oversight of operations within RVSM airspace.

The RMA conducts an annual safety assessment, monitors aircraft height-keeping performance and also verifies the RVSM approval status of aircraft operating in RVSM airspace.

One of the greatest risks to safety within RVSM airspace is the operation of an aircraft declared as RVSM-approved when in reality the aircraft does not meet the technical performance criteria as defined in the MASPS. The RMA has noted with concern that a very significant number of aircraft operating as RVSM-approved without a known technical compliance method are military aircraft, often airframe derivatives (e.g. fuselage modifications or add-ons) whose height-keeping performance characteristics are not proven to be similar to the original design.

The importance for airworthiness authorities of understanding the process for approving an aircraft type or derivative cannot be overstated. This document is intended to provide guidance to national military authorities on the certification of new aircraft types and variants, the reporting of RVSM approvals and remedial action in the event of a poor altimetry system error (ASE) report submitted by the RMA.

## b. Related Material

The requirements for the certification and operation of RVSM aircraft are contained in a number of ICAO Annexes and other guidance material. These are summarized bellow.

Document	Description	Status
ICAO Annex 6, Appendix 4	Describes generic minimum	Regulatory
	aircraft height-keeping	
	performance requirements	
ICAO Annex 6, Section 7.2.4	Minimum RVSM equipment	Regulatory
	requirements	
ICAO Annex 6, Section 7.2.5	RVSM approval requirements	Regulatory
ICAO Annex 6, Section 7.2.6	State responsibility for non-	Regulatory
	compliant aircraft	
ICAO Annex 6, Section 7.2.7	Minimum height-keeping	Regulatory
	monitoring requirements	
ICAO Annex 6, Section 7.2.8	State responsibility with regard	Regulatory
	to non-approved operators	
ICAO Annex 11, Section 3.3.5.1	Requirements for initiation of	Regulatory
	an RVSM height monitoring	
	program	
JAA TGL No. 6	Recognized MASPS compliance	Guidance
	method	
AC 91-85	Authorization of aircraft and	Guidance
	operators for flight in RVSM	
FAA 91	RVSM Recognized MASPS	Guidance
	compliance method	
ICAO Doc. 9574	Implementation of RVSM	Guidance
ICAO Doc. 9937	Operating procedures for an	Guidance
	RMA	

Table 1: Certification and operating requirements for RVSM airspace

# 2 Caribbean and South American Regional Monitoring Agency (RMA)

#### a. Function

The RMA was established by GREPECAS in 2004 at the request of the ICAO. The main responsibilities of the RMA are to conduct statistical safety assessments, monitor height-keeping performance and verify the approval status of aircraft operating with 1000 ft vertical separation in CAR/SAM RVSM airspace.

The height-keeping performance function can be further divided into a number of individual activities including:

- 1. Establish and maintain a list of RVSM monitoring groups defined by different compliance methods or height-keeping performance characteristics;
- 2. Monitor compliance with global and regional monitoring targets;
- 3. Conduct continuous monitoring group performance analysis; and
- 4. Monitor individual airframe performance.

The RMA has developed proactive procedures to positively encourage safe operation and compliance with international requirements. However, the RMA cannot operate in isolation and it is necessary for aircraft operators and airworthiness authorities to ensure that approval records are accurate and that adequate procedures are in place to respond to concerns regarding height-keeping performance or compliance with monitoring targets.

#### b. RVSM Approval Status

Under its Terms of Reference, the RMA is obliged to maintain a database of RVSM approvals. Periodically the RMA compares samples of flight plan data where RVSM approval has been stated with the database of approvals. Any aircraft not listed in the database of approvals is considered non-approved and reported to the appropriate State authority. ICAO Annex 6 requires State authorities responsible for the issuing of RVSM approvals to establish provisions and procedures to ensure that appropriate action is taken in respect of operators and aircraft operating in RVSM airspace without a valid RVSM approval.

#### c. Compliance with Monitoring Targets

Every operator of group-approved aircraft is required to participate in regional height-monitoring programs. The global requirement (contained in ICAO Annex 6) states that every operator of RVSM group-approved aircraft is required to have a minimum of 2 aircraft of each monitoring group operated height-monitored either every 2 years or every 1000 flying hours, whichever is the greater.

The RMA maintains a table of regional minimum monitoring requirements which includes 2 main categories. The first category is equivalent to the global monitoring requirement, i.e. 2 aircraft every 2 years, and is reserved for monitoring groups for which sufficient evidence exists that the RVSM MASPS is valid. A second category contains monitoring groups for which full verification of MASPS is incomplete. This includes new aircraft types with relatively little monitoring data and/or less than 2 years of stable ASE performance data. The RMA recommends a monitoring target of 60% of the operator fleet every 2 years.

The RMA conducts annual monitoring group performance reviews in cooperation with the others RMA and recommends transfers of monitoring groups from the second category to the first where sufficient evidence exists to support final verification of the RVSM MASPS. Very occasionally, monitoring group performance deteriorates and groups are sometimes moved back from category 1 to category 2. Any aircraft approved as a non-group aircraft (category 3) is required to be height monitored every 2 years.

The RMA monitors operator compliance with global and regional monitoring requirements and submits reports on non-compliant operators to the competent State authorities. A summary of non-compliance with monitoring targets is included in the annual safety assessment. It is a State responsibility to ensure that operators comply with global and regional monitoring targets.

#### d. Height-keeping Performance

The database of RVSM approvals provides not only a reference when verifying the approval status of aircraft, but also allows height-keeping performance data to be correlated with individual airframes. Height-monitoring results include the ICAO 24-bit address (also known as the Mode S address) extracted from the aircraft down-linked parameters. This data provides a link to a known aircraft approval. If the RMA does not have the correct 24-bit address then the results cannot be correlated to one specific airframe.

If a monitoring group fails to meet the global height-keeping performance requirements then the RMA contacts the manufacturer, or approved design organization, as well as the authority responsible for the initial airworthiness approval in order to initiate an investigation.

With regard to individual airframe performance, the RMA has 3 categories of result; fully compliant, aberrant or non-compliant. Should an aircraft be height-monitored and found to be non-compliant, the operator and appropriate State authority must be notified within 21 days. Any subsequent action is the responsibility of the appropriate State authority; however, the RMA recommends an immediate investigation and inspection of the aircraft. The RMA can provide technical advice as well as height-monitoring data to support any investigation.

An aircraft that is aberrant either has an ASE characteristic that is significantly different from the core performance of the appropriate monitoring group, or exhibits a performance trend that if continued will result in the aircraft becoming non-compliant. The RMA reviews all aberrant heightmonitoring results on a monthly basis and determines which aircraft, if any, require additional investigation. Once an investigation is initiated the procedure is similar to that for a non-compliant aircraft.

Whenever an RMA individual airframe height-keeping performance investigation is initiated, the competent authority should ensure that appropriate action is taken. This should include an initial acknowledgement followed by confirmation of what action is being taken to address the problem. Again, the RMA can provide technical advice as well as height monitoring data to support any investigations.

## 3 Aircraft Certification

#### a. MASPS and Performance Requirements

All operators intending to fly aircraft with 1000 ft vertical separation in RVSM airspace must have a valid RVSM approval from the appropriate State authority. An RVSM approval has 3 components:

- 1. The aircraft has a vertical navigation performance capability compliant with the criteria of the RVSM Minimum Aircraft Systems Performance Specification (MASPS);
- 2. The operator has instituted procedures relating to continued airworthiness practices and programs; and
- 3. The operator has instituted flight crew procedures for operation in CAR/SAM RVSM airspace.

The CAR/SAM RVSM MASPS is embodied in Doc 9574 and Doc 9937.

These Documents provides detailed information on:

- 1. The RVSM approval process;
- 2. RVSM performance requirements;
- 3. Aircraft system requirements;
- 4. Airworthiness approval;
- 5. Continued airworthiness (maintenance); and
- 6. Operational approval.

The majority of aircraft manufactured since the 1990s have been constructed in accordance with an approved RVSM MASPS compliance method. All aircraft for which the RVSM MASPS has been verified using the same compliance method and which have similar height-keeping performance characteristics are considered to be in the same classification or monitoring group for performance evaluation. Aircraft with a unique airframe and altimetry system fit are classified as non-group. ICAO Annex 6, Appendix 4 defines the statistical performance requirements that must be met by RVSM monitoring groups and individual non-group aircraft.

The RVSM MASPS includes requirements for continued airworthiness approval and long term ASE stability. Initial verification of the RVSM MASPS is considered part of the approval process. However, the final verification can only be made following confirmation that the continued airworthiness procedures are valid and ASE is stable.

Individual airframes manufactured on the basis of a common compliance method (i.e. group aircraft) that has been evaluated for compliance with RVSM MASPS should not require additional performance evaluation prior to approval.

However, authorities are still required to confirm that the initial certification is valid and to ensure that operator procedures for continued airworthiness and flight crew operations are correct before airworthiness or operational approval is granted.

The following should apply for an aircraft to be considered part of a monitoring group:

- 1. The aircraft should be constructed to the same type certificate (TC), TC amendment or supplementary TC;
- 2. Static source errors (SSE) and static source error corrections (SSEC) should be identical; and
- 3. The avionics installed on each aircraft should comply with the same specification or at least be verified as demonstrating equivalent performance.

Any aircraft that does not meet these requirements must be individually approved with particular emphasis on evaluation of the altimetry system error characteristics of the aircraft throughout the flight envelope.

Authorities should take additional steps to verify the ASE characteristics of derivative aircraft which have been ordered or modified for specific functions and which may include differences that prevent the aircraft from being included in an existing monitoring group. An aircraft originally classified as a group aircraft may need to be re-classified if it is subject to any kind of modification that changes the ASE characteristics. Modifications or design changes to derivative aircraft that will require a re-evaluation of the ASE characteristic include:

- 1. Additional external fittings that may alter the air flow over static ports or the attitude of the aircraft;
- 2. Changes that may affect the SSE, requiring a review of SSECs;
- 3. Changes to the flight envelope or weight characteristics; and
- 4. Changes to avionics hardware and/or software.

Procurement authorities should ensure that specifications for derivative aircraft clearly indicate whether the delivered aircraft are to be RVSM MASPS-compliant.

#### b. RVSM Approval

The RVSM approval process varies depending on whether the aircraft is a new build or already in service. For new builds, the manufacturer will submit to the competent authority in the State of manufacture the performance and analytical data supporting RVSM airworthiness approval of a defined build standard for approval. In the case of an aircraft already in service, the constructor will submit to the competent authority in the State of manufacture or State of registry for approval the performance and analytical data supporting RVSM airworthiness approval of a defined build standard. In all cases, it is necessary for every authority issuing an RVSM approval to ensure that the initial type/derivative RVSM airworthiness approval has been completed.

If a one-off production run of a special variant is required, it is particularly important that the customer clearly indicates whether the variant is required to operate in RVSM airspace and which authority is to provide the initial airworthiness approval.

Before issuing an RVSM approval the competent authority should ensure that the RVSM approval data package is valid. As a minimum this package should contain:

- 1. A declaration of the aircraft RVSM MASPS compliance method and build standard, including the RVSM monitoring group to which the aircraft belongs (if any);
- 2. A definition of the RVSM flight envelope;
- 3. Performance and analytical data showing compliance with RVSM performance criteria;
- 4. Procedures to verify that all aircraft submitted for approval comply with RVSM criteria, including a reference to the applicable service bulletin (or equivalent) and amendments to the approved aircraft flight manual; and
- 5. The maintenance instructions to ensure continued airworthiness for RVSM approval.

All the requirements of the approval authority should be met after verification of all the elements of the RVSM approval data package before an RVSM approval is issued.

#### c. RVSM Approval Method

The RVSM approval data package should contain sufficient data to show compliance with the height-keeping performance criteria described in ICAO Annex 6, across the entire operational flight envelope.

There are three acceptable methods for precision flight calibration to quantify altimetry system performance. These are:

- 1. Precision tracking radar;
- 2. Trailing cone; and
- 3. Pacer aircraft.

However, it is ultimately for the State approval authority to decide whether any other methods are acceptable as a means of determining the ASE characteristics.

The RMA does not permit HMU data to be used instead of detailed performance or analytical data to support height-keeping performance for certification purposes<sup>2</sup>.

The main reasons for this are:

- 1. An HMU result provides a snapshot of only one point in the flight envelope;
- 2. Aircraft flight configuration is unknown;
- 3. The HMU systems are not certified or calibrated for precision performance evaluation<sup>3</sup>; and
- 4. The airspace over the HMU systems is already restricted to RVSM-approved aircraft, although there are numerous examples of non-approved aircraft operating in the airspace for height-monitoring purposes prior to receiving RVSM approval.

#### d. Aircraft System Requirements

Some State aircraft may fulfill the performance requirements but their system does not fulfill the aircraft system requirements set out in ANNEX 6. In particular, military fighters often have a single altimetry chain. This lack of redundancy may be a safety issue if not appropriately mitigated. Moreover, their height-measuring performance may be strongly influenced by the aircraft external carriage configuration.

Military authorities willing to issue an RVSM approval for such aircraft types must first demonstrate that the technical fit of the aircraft is fully compliant with the ICAO provisions and that this aircraft type does not hamper the level of safety in the RVSM airspace.

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<sup>&</sup>lt;sup>2</sup> Same conditions apply to the GPS monitoring unit (GMU).

<sup>&</sup>lt;sup>3</sup> Any errors introduced by external influences are considered minor and in most cases are compensated for; however, absolute HMU accuracy cannot be guaranteed when compared to calibrated systems specifically designed for this purpose.

## 4 Guidance

#### a. Coordination with the CAR/SAM RMA

State aircraft operators willing to fly RVSM operations with the 1000 ft vertical separation minimum in RVSM airspace must comply with a set of basic requirements in order to maintain the level of safety in RVSM airspace<sup>4</sup>.

**RVSM-REQ1:** State aircraft operators shall have RVSM operational approval from the competent authority to fly RVSM operations. This approval shall be based on evidence from the competent technical authority of the compliance to the RVSM requirements.

**RVSM-REQ2:** State aircraft operators shall ensure consistency between the RVSM approval status of the aircraft and the flight plan filed by the crew.

**RVSM-REQ3:** State aircraft operators should nominate a national RVSM coordination officer<sup>5</sup> to the CAR/SAM RMA to resolve monitoring or safety issues that may occur while operating in RVSM airspace.

CAR/SAM RMA FORM F1 is to be used to nominate this coordinating officer (PoC).

**RVSM-REQ4:** For RVSM operations, the Mode S 24-bit address should not be different than the one provided to the CAR/SAM RMA. That means that within RVSM airspace when operating GAT/IFR the 24 bit addresses should not rotate and should remain unique and unchanged for each aircraft.

#### b. RVSM Approval Database

ICAO Doc. 9574, "(Manual about a Vertical Minimum Separation of a 300 m (1 000 ft) Between FL 290 and FL 410 Inclusive)", requires State authorities to maintain a database of RVSM approvals. To reduce workload and enable RMA resources to be most efficiently utilized, it is important that all airworthiness authorities ensure that this database is regularly updated and available to the RMA. As far as practically possible, approval databases should be centralized, reducing the amount of communication between RMA and approval authorities.

To minimize workload and enable the RMA to best support the States, relevant authorities should ensure that valid contact information and regular updates to approval records are provided to the RMA. This includes de-registrations and withdrawals of approval as well as new approvals. CAR/SAM Form 2 and 3 (Appendix D) must be filled in and sent to the CAR/SAM RMA to declare approved aircraft prior to RVSM operations.

In relation to new aircraft types or variants, airworthiness authorities should provide details of any new RVSM MASPS compliance methods, including STCs and service bulletins, to the RMA so that any adjustments required can be made to the monitoring group configuration. If it is not possible to determine the compliance method and hence the correct monitoring group from the approval data, the aircraft must be classified as non-group and subject to mandatory height monitoring every 2 years.

<sup>&</sup>lt;sup>4</sup> Without prejudice to the possibility to fly within RVSM airspace with 2000 ft separation if operating with exemption status.

<sup>&</sup>lt;sup>5</sup> The State authorities are requested to nominate as far as practicable a single RVSM coordination officer (PoC). If internal national organization requires more than one PoC, the CAR/SAM RMA must be informed of the list of aircraft or aircraft types each PoC is responsible for.

#### c. Monitoring Program and Maintenance of the RVSM Approval Database

The monitoring program defines three categories with two different monitoring approval methods and requirements.

A newly approved aircraft type starts in category 2 and may be upgraded to category 1 by a decision of the CAR/SAM RMA once a sufficient number of aircraft have been monitored and have generated a high level of confidence in the group monitoring data.

MONITORING IS REQUIRED IN ACCORDANCE WITH THIS TABLE		
Category		Minimum operator monitoring for each aircraft
		group
1	Group approved: monitoring data indicates compliance with the RVSM MASPS	A minimum of 10% or two airframes from each fleet of an operator to be monitored, whichever is the greater
2	Group approved: insufficient monitoring data on approved aircraft	60% of airframes (round up if fractional) from each fleet of an operator or individual monitoring
3	Non-group	100% of aircraft shall be monitored

For questions regarding categories, contact CAR/SAM RMA at carsamma@decea.gov.br

Different monitoring requirements must be met for RVSM-approved aircraft depending on their category defined in the previous table.

Approval method	Monitoring requirement
Group-approved aircraft	Every 2 years or 1000 flying hours, whichever is the greater
Non-group approved aircraft	Every 2 years

The competent authority for the State aircraft should ensure that appropriate action is taken when informed of a non-approved aircraft in the RVSM airspace by the RMA. This should include an initial acknowledgement followed by confirmation of the approval status of the aircraft in question. If the aircraft holds a valid approval, then this information, including date of issue of the RVSM approval, should be provided to the RMA as soon as possible so that the database of approvals can be updated; no further action would then be required.

If an aircraft is found to be operating without an approval, the operator should immediately be instructed to stop flying RVSM. An investigation should be initiated by the competent authority into the circumstances surrounding the breach of flight rules. Any action resulting from the investigation is the responsibility of the approval authority. The RMA includes a summary report regarding operations by non-approved aircraft in the annual safety assessment.

Figure 1 shows a flowchart of recommended action upon receipt of a report of possible non-approved aircraft operating with 1000 ft vertical separation in RVSM airspace.

# 5 Flight Planning

#### a. General Procedures

All flight planning requirements for the CAR/SAM RVSM regions are contained in the Caribbean and South American Regional Supplementary Procedures, ICAO Doc. 7030. **Any changes to this document will take precedence over the present guidelines**.

Flight planning for RVSM airspace must be clear and unequivocal:

- 1) Only operators and aircraft with a valid RVSM approval may submit a flight plan requesting 1000 ft vertical separation in RVSM airspace.
- 2) No formation flights are permitted to operate with 1000 ft vertical separation in RVSM airspace.
- 3) State aircraft which are not RVSM-compliant may file a flight plan to fly inside RVSM airspace with 2000 ft vertical separation with exemption status.

State aircraft filing GAT flight plans in RVSM airspace fall into one of three categories: RVSM-approved, non-RVSM approved and formation flights.

#### **RVSM-Approved State Aircraft:**

Operators of RVSM-approved aircraft must list a 'W' in item 10 of the ICAO flight plan, irrespective of the requested flight plan. Operators submitting repeat flight plans must include a "W" in item 10 of the flight plan irrespective of the requested flight level.

#### Non-RVSM Approved State Aircraft:

Operators of non-RVSM approved aircraft wishing to operate in RVSM airspace must submit an "M" in item 8 of the ICAO flight plan, and in addition "STS/NONRVSM" in item 18. No "W" needs to be submitted. These aircraft will be provided with 2000 ft vertical separation.

#### **State Formation Flights:**

Regardless of the RVSM approval status of any individual aircraft, no "W" needs to be submitted for any flight plan relating to formation flights.

A simple flowchart indicating the flight planning and separation minima for State aircraft is contained in Figure 2.

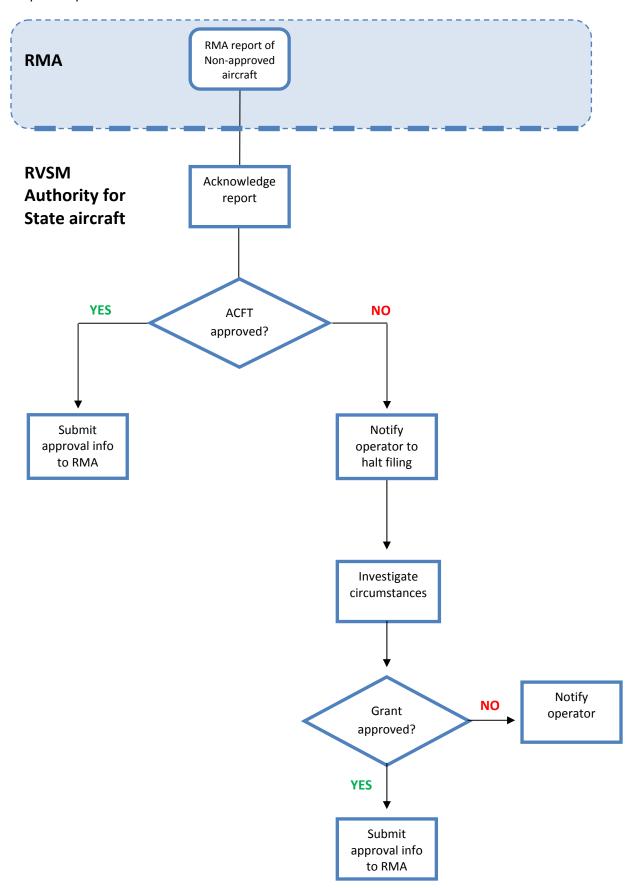


Figure 1: Action upon receipt of a report of non-approved aircraft in RVSM airspace

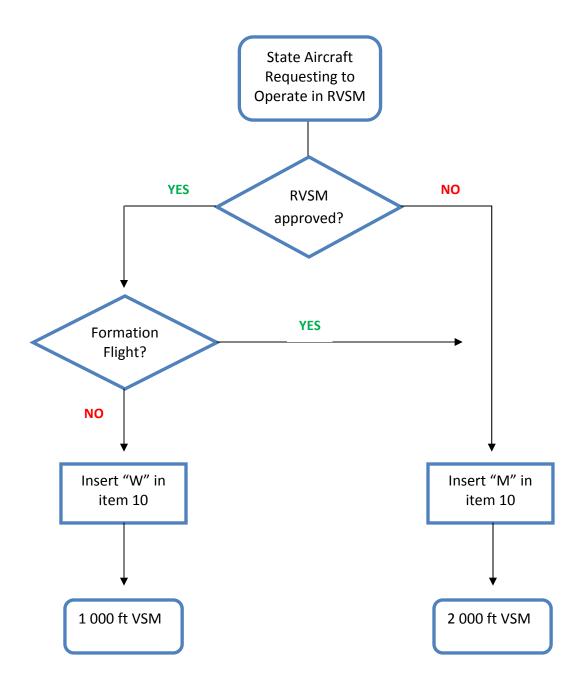


Figure 2: Flight planning requirements for State aircraft in RVSM airspace

#### b. Altimetry System Error (ASE)

Altimetry system error is the difference between the altitude indicated by the altimeter display assuming a correct altimeter barometric setting and the pressure altitude corresponding to the undisturbed ambient pressure. Errors in measuring the ambient air pressure or converting this into the altitude readout are major sources of ASE.

The major concern with ASE is that it is in most circumstances invisible to pilots, ground controllers and other aircraft (TCAS), so that any increased risk due to ASE cannot be mitigated operationally. To complicate matters, ASE is extremely difficult to measure in an operational environment.

#### c. Causes of ASE

Altimetry system error does not normally manifest itself in any way which is detectable by the flight crew, the ground controller, radar data processing equipment or onboard collision avoidance systems. It is also the experience of the RMAs that some basic ground checks do not satisfactorily identify the causes of ASE.

Following many years of investigating ASE problems, the RMAs has compiled a list of factors contributing to ASE. The following list is provided to all operators of aircraft identified as aberrant, requiring investigation, and all non-compliant aircraft. It is possible that more than one of the following contribute to the overall altimetry system error budget:

- 1) Aircraft skin waviness;
- 2) Aircraft skin flexing in critical areas near to the pitot heads and static vents;
- 3) Decals or company logos fixed to aircraft skin in aerodynamically critical areas which cause micro turbulence and disruption of airflow;
- 4) Paint not to specification;
- 5) Loose or damaged rivet heads;
- 6) Rigging of static vents out of tolerance;
- 7) Damage in the sterile area of the static vents;
- 8) Fuselage damage;
- 9) Incorrect pitot head alignment;
- 10) Corrosion or erosion in pitot heads and static vents;
- 11) Humidity or leaks in static lines;
- 12) Air data computers (ADCs) drifting out of value often due to transducer deterioration;
- 13) Changes to the SSEC algorithms contained in ADCs or wrong version (dash number) of units fitted;
- 14) Operation of the aircraft outside the defined RVSM flight envelope;
- 15) Altimeters out of tolerance;
- 16) Addition of external units to skin surface;
- 17) Other changes to airframe configuration (winglets, cargo doors);
- 18) Faults in other mechanical and electrical components;
- 19) Angle of attack vane alignment;
- 20) ATC transponders (in certain classes of airspace);

Investigations conducted by the RMAs in recent years have highlighted a number of issues for airworthiness authorities. The issues of greatest concern to the RMAs experts are undetected rapid deterioration of 'no life limit' components, particularly modern integrated pitot/static probes, and the rapid rate of deterioration associated with them (up to 50 ft per month), and the inability of some in situ checks to adequately identify faults.

#### d. Resolving ASE Problems

It is now standard procedure to issue a checklist for operators and regulators to follow when trying to identify why an aircraft has an excessive ASE.

Not all of the following items will be required, although investigators should be aware that there may be more than one contributory factor:

- 1) Is the approved maintenance program compliant with the requirements to maintain RVSM MASPS?
- 2) Are the aircraft minimum equipment list (MEL) and master minimum equipment list (MMEL) RVSM-compliant?
- 3) Basic checks to ensure that an approved RVSM MASPS compliance method has been incorporated into the aircraft. The compliance method may be applicable to a single airframe or to a group of aircraft having the same or similar performance characteristics and equipment fit. MASPS compliance documents are typically service bulletins, supplemental type certificates, aircraft service changes, type certification compliant or similar regulator approved documents. MASPS compliance methods have been formulated to be in line with the requirements contained in JAA TGL 6 rev.1 or FAA AC91 RVSM.
- 4) Is the data package submitted by the operator in full compliance with the requirements of JAA TGL 6 rev.1 or the equivalent FAA document, AC 91-85, Authorization of Aircraft and Operators for Flight in RVSM?
- 5) Has the airframe been modified since it was made MASPS-compliant?
- 6) Are there added external devices in RVSM-sensitive areas which will change the airflow, resulting in high low ASE?
- 7) Is there a MASPS compliance document in the maintenance records along with a correct reference number?
- 8) Have approved continuous maintenance program requirements been logged into the maintenance records?
- 9) Have all technical log items been resolved and all required SBs applied?
- 10) Is the paint scheme to the required RVSM specifications?
- 11) Have decals or company logos been applied to "sterile" areas of the fuselage?
- 12) Are the pitot heads within the allowable tolerance range? (requires test gauges).
- 13) Is the radome correctly seated and secured to OEM standards?
- 14) Do AoA vanes have correct and free movement?
- 15) Has a pitot static leak test been done?
- 16) Are the static vents rigged to the required settings?
- 17) Does the FMS have the correct software version installed?

The RMAs will support authorities in completing any ASE investigations and resolving any technical issues.

Table A- 1 describes the data which an RVSM approval authority is required to submit for an RMA to include the RVSM approval in the database of CAR/SAM approved aircraft.

RMA RVSM APPROVAL DATA REQUIREMENTS		
State of registry	Mandatory	
Operator name	Mandatory	Name and 3-letter ICAO code, if appropriate
State of operator	Mandatory	
Туре	Mandatory	ICAO type designator
Series	Recommended	
Serial No.	Mandatory	
Registration	Mandatory	
24-bit ICAO address	Mandatory	In hexadecimal format  Note: For tracking efficiency, the  Mode S address should remain the  same for each airframe.
Airworthiness approval	Mandatory	Yes/No
Date of airworthiness approval	Mandatory	
Date of emission	Mandatory	
RVSM-approved	Mandatory	Yes/No
Date of RVSM approval	Mandatory	
Date of expiry of RVSM approval	Mandatory	If appropriate
Observations	If appropriate	
RVSM approval authority	Recommended	

Table A-1: Information on individual aircraft RVSM approval to be submitted to an RMA

#### **GENERAL REQUIREMENTS FOR RVSM OPERATIONS**

#### **1 CERTIFICATION PHASE**

- Technical work: compliance with RVSM MASPS, airworthiness issues
- Crew proficiency: education, procedures and training
- Authority: issuing of RVSM approvals, organization of contacts with CAR/SAM RMA (PoCs)

#### **2 RVSM OPERATIONS PHASE**

#### **Authority**:

- provide RVSM approvals to RMA, update list of approved aircraft
- provide relevant information to CAR/SAM RMA as described in Fig. 1

#### Operator:

- participate in monitoring program
- organize flights using GMU
- collaborate with CAR/SAM RMA whenever necessary
- maintain crew proficiency
- maintain list of RVSM-approved aircraft / submit list to CAR/SAM RMA
- maintain aircraft airworthiness in line with maintenance program

Crews: file flight plans as described in Fig. 2

# CAR/SAM RMA F1

#### CONTACT DETAILS FOR MATTERS RELATING TO RVSM APPROVALS

This form should be used to supply the contact information of people/positions responsible for issuing RVSM approvals, or who are responsible for dealing with requests for RVSM approvals. This form should be used by States accredited to the CAR/SAM RMA but may also be used by operators of aircraft which have received RVSM approval from a State accredited to the CAR/SAM RMA<sup>6</sup>.

A new form should be submitted whenever any of the required information changes. Where there are multiple contacts, please submit separate forms for each one. (PLEASE USE BLOCK LETTERS.)

CARSAMMA FORM F1 POINT OF CONTACT  DETAILS/CHANGE OF POINT OF CONTACT  This form should be completed and returned to the address below on the first reply to the CARSAMMA or we there is a change to any of the details requested on the form (PLEASE USE BLOCK CAPITALS).  STATE OF REGISTRY (ICAO 2 LETTER IDENTIFIER): Enter the 2-letter ICAO identifier as contained in ICAO Doc 7910. In the event that there is more than one identifier for the same 1 the one that appears first in the list should be used.  ADRESS: Digite aqui o endereço completo do contato  CONTACT  Full Name:  # Telephone:  # Fax:  E-mail:  *Initial Reply  * Change of Details  (*Mark as appropriate)  When complete, please return to the following address: Caribbean and South American Monitoring Agency - CARSAMMA AV. GENERAL JUSTO, 1670 feroe - CENTRO 22295-090 - RIO DEJANEIRO - RJ  Telefone (SSR 1111011 GSR - ENV. (SSR 2111101 GSR - ENV. (SSR 2111				
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*Initial Reply *Change of Details (*Mark as appropriate)  When complete, please return to the following address: Caribbean and South American Manitoring Agency - CARSAMMA  AV. GENERAL JUSTO, 160/Térreo - CENTRO 22295-090 - RIO DE JANEIRO - RJ				
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*Initial Reply Change of Details (*Mark as appropriate)  When complete, please return to the following address:  Caribbean and South American Monitoring Agency - CARSAMMA  AV. GENERAL JUSTO, 160/Térreo - CENTRO  22295-090 - RIO DE JANEIRO - RJ	75			
*Initial Reply Change of Details (*Mark as appropriate)  When complete, please return to the following address:  Caribbean and South American Monitoring Agency - CARSAMMA  AV. GENERAL JUSTO, 160/Térreo - CENTRO  22295-090 - RIO DE JANEIRO - RJ				
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Caribbean and South American Manitoring Agency - CARSAMMA AV. GENERAL JUSTO, 160/Térreo - CENTRO 22295-090 - RIO DE JANEIRO - RJ	inicial nepty	Change of Decans	( Mark as appropriate)	
AV. GENERAL JUSTO, 160/Térreo - CENTRO 22295-090 - RIO DE JANEIRO - RJ	When complete, p	lease return to the following addre	SS:	
22295-090 - RIO DEJANEIRO - RJ	Caribbean and So	th American Monitoring Agency -	CARSAMMA	
		: ( - Table 1985		
Talafana: (55.21) 2101 6250 Fav: (55.21) 2101 6202	22295-090 - RIO	DEJANEIRO - RJ		
rerejone. [33-21] 2101-0330	Telefone: (55-21) 2	101-6358 Fax: (55-21) 2101-62:	93	
E-Mail: carsamma@decea.gov.br	E-Mail: carsamn	a@decea.gov.br		

<sup>&</sup>lt;sup>6</sup> The CAR/SAM RMA does not accept approval information directly from operators without supporting evidence from the appropriate State authority.

# CAR/SAM RMA F2

#### FOR USE BY APPROVAL-ISSUING AUTHORITIES ONLY

This form must be completed and returned to the regional monitoring agency to which the State is accredited. For a full list of State/ RMA accreditations, please see ICAO Doc. 9937. For States accredited to the CAR/SAM RMA, please forward this form to the address below. (PLEASE USE BLOCK LETTERS.)

CARSA	AMMA F2 FORM
RECORD OF AP	PROVAL TO OPERATE IN
CAR/	SAM AIRSPACE
1. When a State of Registry approves or an	nends the approval of an operator/aircraft for operations
within the CAR/SAM airspace, details of ti	hat approval must be recorded and sent to CARSAMMA to
reach it by the tenth day of the month foll	owing the month that the approval was issued.
	RESIDENT CONTRACTOR OF THE PROPERTY OF THE PRO
	requested below, reference should be made to the
accompanying notes (PLEASE USE BLOCK	CAPITALS).
State of Registry <sup>1</sup> :	
Western Aggresia Warranger	
Name of Operator <sup>2</sup> :	
State of Operator <sup>3</sup> :	
Aircraft Type <sup>4</sup> :	
	P
Aircraft Series <sup>5</sup> :	
Manufacturer's Serial Number®:	
Registration Number <sup>7</sup> :	
Principle and previous services of	
Mode S Address Code <sup>a</sup> :	
Contract of the Contract of th	7
Airworthiness Approval <sup>a</sup> :	
Date Issued <sup>10</sup> :	
	7
RVSM Approval <sup>11</sup> :	
Date Issued <sup>12</sup> :	
Date of Expiry <sup>12</sup> (If applicable):	
Sales and Sales	
Remarks <sup>14</sup> :	Fill in if necessary.
When complete, please return to the following address	by the next business day:
CARIBBEAN AND SOUTH AMERICA MONITORING AGEN	
AV. GENERAL JUSTO, 160/Térreo - CENTRO	
22295-090 - RIO DE JANEIRO - RI Telefone: (55-21) 2101-6358Fax: (55-21) 2101-6293	
E-Mail: carsamma@decea.gov.br	
Responsible inspector for the above	
nesponsible inspector for the goove	e and signature.



Edition: 1.0

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Status: Working Draft Class: Restricted

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Certification and operation of State aircraft in the CAR/SAM RVSM airspace