



United Nations Security Council

Travel Ban on Al-Qaida and associates:
Implementation Opportunities and Challenges

16 October 2015



### Structure of this Presentation

- Security Council resolutions, Al-Qaida Sanctions Committee, the Monitoring Team
- Legal basis: travel ban, assets freeze, implementation stages
- Implementation instruments: the Al-Qaida Sanctions List (and consolidated list), narrative summaries, INTERPOL-UNSC Special Notices



# ICAO and Security Council cooperation

#### Security Council resolution 1617 (2005)

Welcomed the efforts of the International Civil Aviation Organization to prevent travel documents from being made available to terrorists and their associates

#### Security Council resolution 1735 (2006)

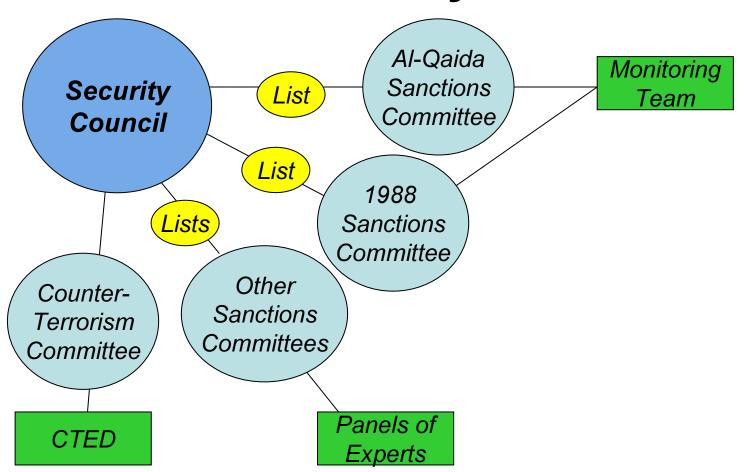
Requested the Secretary General to take the necessary steps to increase cooperation between the United Nations and relevant international and regional organisations, including Interpol, ICAO, IATA, and the WCO, in order to provide the Committee with better tools to fulfil its mandate more effectively and to give Member States better tools to implement the measures

#### Al-Qaida/Taliban Sanction Committee 2010

Saw merit in inviting States to draw the attention of airlines to the existence of the list and the Monitoring Team to help raise awareness in this regard



# Security Council and subsidiary bodies



See www.un.org/en/sc/ctc/docs/2011/comparative-table-2011-11.pdf



### Sanctions Measures: Travel Ban

- Sanctions measures:
- Travel Ban
- Assets Freeze
- Arms Embargo

#### Travel Ban: Resolution 2161 (2014), para 1 (b):

"Prevent the entry into or transit through their territories of these [the listed] individuals, provided that nothing in this paragraph shall oblige any State to deny entry or require the departure from its territories of its **own nationals** and this paragraph shall not apply where entry or transit is necessary for the fulfilment of a **judicial process** or the [Al-Qaida] **Committee determines on a case-by-case** basis only that entry or transit is justified".



### Sanctions Measures: Assets Freeze

#### Assets Freeze: Resolution 2161 (2014), para 1 (b):

"Freeze without delay the funds and other financial assets or economic resources of these individuals, groups, undertakings and entities, including funds derived from property owned or controlled directly or indirectly, by them or by persons acting on their behalf or at their direction, and ensure that neither these nor any other funds, financial assets or economic resources are made available, directly or indirectly for such persons' benefit, by their nationals or by persons within their territory".

Para 6: "Confirms that the requirements in paragraph 1 (a) above apply to funds, financial assets or economic resources that may be made available, directly or indirectly, to or for the benefit of listed individuals in connection with their travel, including costs incurred with respect to transportation and lodging, and that such travel-related funds, other financial assets or economic resources may only be provided in accordance with the exemption procedures set out in paragraphs 1 and 2 of resolution 1452 (2002), as amended by resolution 1735 (2006), and in paragraphs 9 and 61 below".



# New element in resolution 2178 (2014)

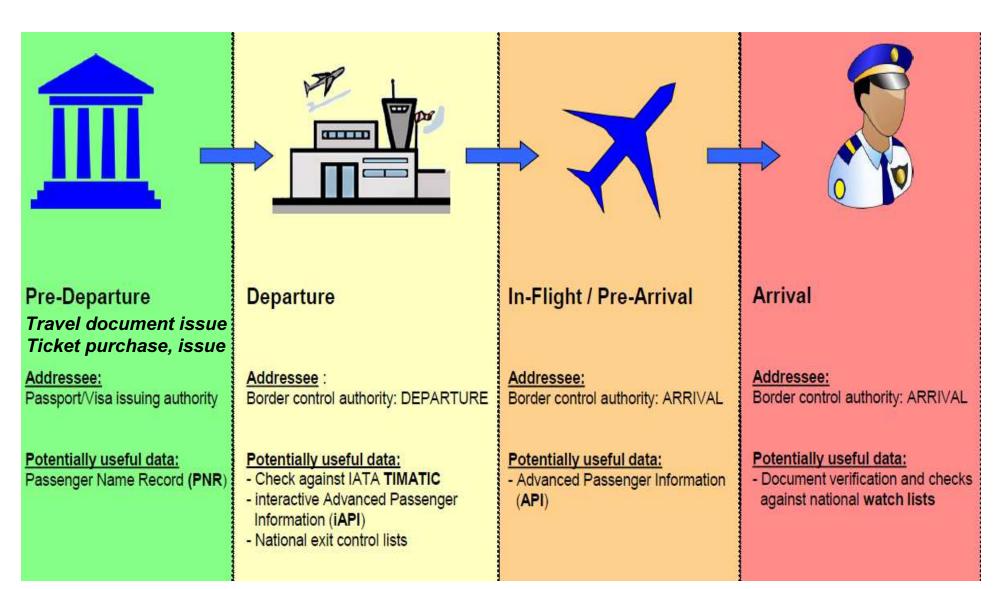
#### Focus on International Air Travel: Paragraph 9:

Calls upon Member States to require that airlines operating in their territories provide <u>advance passenger information</u> to the appropriate national authorities in order to <u>detect the departure</u> from their territories, or <u>attempted entry</u> into or <u>transit through</u> their territories, by means of civil aircraft, of individuals designated by the [Al-Qaida] Committee [...],

calls upon Member States to <u>report</u> any such <u>departure</u> from their territories, or such <u>attempted entry</u> into or <u>transit through</u> their territories, of such individuals <u>to the Committee</u>, as well as <u>sharing</u> <u>this information</u> with the State of residence or nationality, as appropriate and in accordance with domestic law and international obligations;



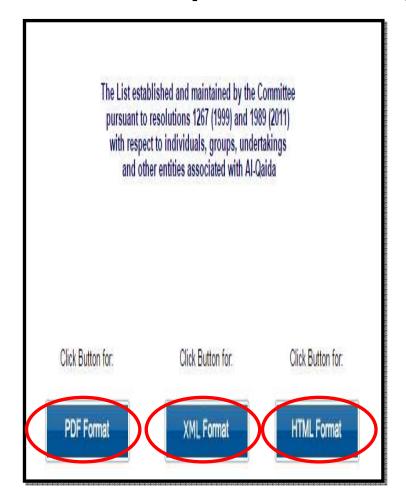
### **Multilayered Implementation**





### Implementation Instruments 1: Sanctions List

http://www.un.org/sc/committees/1267









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http://www.un.org/sc/committees/1267

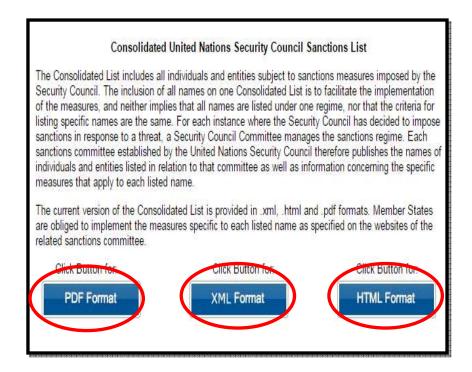
QDi.006 Name: 1: AIMAN 2: MUHAMMED 3: RABI 4: AL-ZAWAHIRI

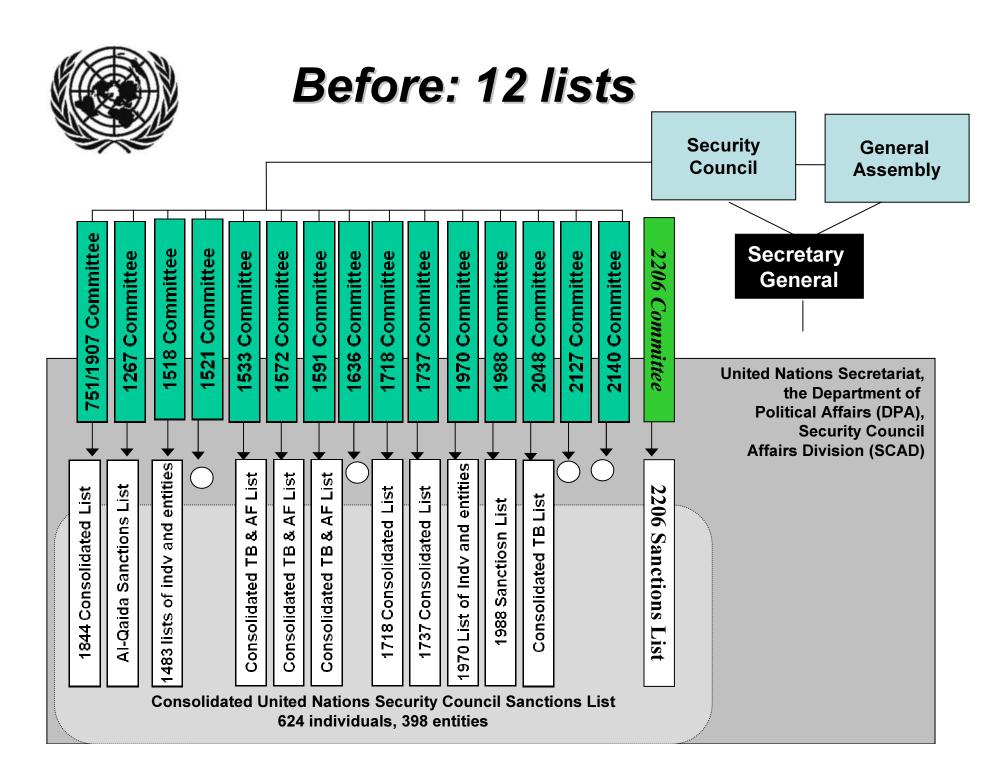
Name (original script): أيمن محمد ربيع الظواهري

Title: a) Doctor b) Dr. Designation: na DOB: 19 Jun. 1951 POB: Giza, Egypt Good quality a.k.a.: a) Ayman Al-Zawahari b) Ahmed Fuad Salim c) Al Zawahry Aiman Mohamed Rabi Abdel Muaz d) Al Zawahiri Ayman e) Abdul Qader Abdul Aziz Abdul Moez Al Doctor f) Al Zawahry Aiman Mohamed Rabi g) Al Zawahry Aiman Mohamed Rabie h) Al Zawahry Aiman Mohamed Robi i) Dhawahri Ayman j) Eddaouahiri Ayman k) Nur Al Deen Abu Mohammed l) Ayman Al Zawahari m) Ahmad Fuad Salim Low quality a.k.a.: a) Abu Fatma b) Abu Mohammed Nationality: Egyptian Passport no.: a) Egyptian Passport number 1084010 b) Passport number 19820215 National identification no.: na Address: na Listed on: 25 Jan. 2001 (amended on 2 Jul. 2007, 18 Jul. 2007, 13 Aug. 2007, 16 Dec. 2010, 22 May 2015 ) Other information: Leader of Al-Qaida (QDe.004). Former operational and military leader of Egyptian Islamic Jihad (QDe.003), was a close associate of Usama Bin Laden (deceased). Believed to be in the Afghanistan/Pakistan border area. Review pursuant to Security Council resolution 1822 (2008) was concluded on 21 Jun. 2010.

# Implementation Instruments 2: Consolidated United Nations Security Council Sanctions List

https://www.un.org/sc/suborg/en/sanctions/compendium-of-sanctions-lists







# Before: 12 different formats and files

I.47.C.1. Fereidoun Abbasi-Davani (Senior Ministry of Defence and Armed Forces Logistics (MODAFL) scientist with links to the Institute of Applied Physics, working closely with Mohsen Fakhrizadeh-Mahabadi, designated below)

I.37.C.3. Dawood Agha-Jani, Head of the PFEP (Natanz)

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(5) Ahmed	Abdi aw-M	ohamed					(4) NAME:		Abid Hamid Mah	mud Al	-Tikri	ti	ſ	IYAMU	PEMVE	Gaston	Rumuli	1948	Rwandan		A according to multiple
AKA: AKA: AKA: AKA: AKA: AKA: AKA: DOB: POB: Harg Nationality	ABU ZUBEYR, Muktar Abdirahman ABUZUBAIR, Muktar Abdulrahim AW MOHAMMED, Ahmed Abdi AW-MOHAMUD, Ahmed Abdi "GODANE" "GODANI" "MUKHTAR, Shaykh" "ZUBEYR, Abu"  10 Jul 1977 rgeysa, Somalia ty: Somalia					ALIAS:		بد حامد محمود التكريتي Abid Hamid Bid H Col Abdel Hamid N Abed Mahmoud Ha Circa 1957, al-Awj	s amid Mahmud Iahmoud mmud			TTANO.	CENTE	Gaston	Byiringiro Victor Rur Victor Rur Michel Byiringiro	Musanze nuli District (Northern	FDLR Pr 2 <sup>nd</sup> Vice- of FDLR As of Jun based at I North Ki	esident and President -FOCA e 2011, Kalonge,	ONSC DRC Sanctions Committee's Group of Experts, Gaston Iyamuremye is the second vice president of the FDLR and is considered a core member of the FDLR military and political leadership. Gaston Iyamuremye also ran the office of Ignace		
Ahmed Abdi Aw-Mohamed is a senior leader of Al-Shabaab and was publicly named emir of the organization in December 2007. He exercises command responsibility for Al-							NATIONAL	ITY:	Iraq											Murwanashyaka (President of the	
Shabaab operations across Somalia. AW-MOHAMMED has denounced the Djibouti peace process as a foreign conspiracy, and in a May 2009 audio recording to Somali						1483 BASIS	1483 BASIS: Saddam's Presider			tial Secretary at GOUDÉ			Charles	Général; Génie de	01.01.1972 Ivorian		P.: 04LE6624 République de		repeated	COJEP ("Young Patrio public statements advoc	
media, he acknowledged that his forces were engaged in recent fighting in Mogadishu.						Tros Brioro.							kpo; Gbapé	Place of Birth: Guibéroua (Gagnoa)		10.11.2005		violence against United Nations installations and personnel, and			
Number	Name Justification				Identifiers				<u> </u>					or Niagbrahio/ Guiberoua		Valid until: 09.11.2008PD.: AE/088 DH 12		against foreigners; direction of a participation in acts of violence b			
1. Al-Baghdadi, Dr Abdulqader Mohammed (Listed on 26 February 2011 pursuant to paragraph 15 of resolution 1970)  Head of the Liaison Of Revolutionary Commit involved in violence ag demonstrators.					tees. DOB: 1 July 1950 tees			n: jail			Tunes			Yopougon: 170; also at Address dec document n issued by S 15.11.05 an 31.12.05; A Cocody	witzerland on d valid until bidjan,	Issued on: 20.12.2002 Valid until 11.12.05P.: 98LC39292 République de Côte d'Ivoir Issued on: 24.11.2000 Valid until: 23.11.2003		intimidat the Intern (IWG), the independent internation to the act Nations C (UNOCI) the peace resolution	extrajudicial killings; ion of the United Nation lational Working Group ne political opposition are ent press; sabotage of mal radio stations; obstation of the IWG, the Unit peration in Côte d'Ivoin , the French Forces and process as defined by 1643 (2005).		
NAME	NAME PLACE OF I		PLACE OF BIR'S NATIONALITY RESIDENCE	TH/ IDENTIF	YING	GNATION JUSTIFICATION			LAST NAME FIRST NAME		BIR				PASSPORT/IDENTIFYING NFORMATION		DESIGN. TION	ATION/JUSTIFICA			
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TAYLO	YLOR Charles Ghanka (Charle MacArt ur)		Jean-Paul		01 SEP 1947 (28 JAN 1948)			Liberia.	ntly on trial in The		ription nolog Pak ifiers:	ı: sei y. Chai Pasi	ng-Ho; F	cial and Paek Cl 14207:	'ang-H i4; Pass	o port Date	of Issue:	l center of R 7 December 9PRK; Gend	2011; Pas		for Space e of Expiration: 7



# Now: single format, single file

#### **Security Council resolution 2083 (2012)**

"the Secretariat to discuss measures to standardize the format of all United Nations sanctions lists so as to facilitate implementation by national authorities"

- 1. First step: standardize on basis of 1267 and 1988 list formats (done in 2014-2015)
- 2. Second step: modify format to include six official UN languages and improve data structure (2015)
- 3. Third step: relational data structure list (over next years)

For all comments and questions concerning the Consolidated United Nations Sanctions List, kindly contact the Secretariat via the email address:

sc-sanctionslists@un.org



### Implementation Instruments 3:

#### Narrative summaries of reasons for listing

#### https://www.un.org/sc/suborg/en/sanctions/narrative-summaries

- provides biographical data about listed names in HTML format only

In accordance with paragraph 36 of resolution 2161 (2014), the Al-Qaida Sanctions Committee makes accessible a narrative summary of reasons for the listing for individuals, groups, undertakings and entities included in the Al-Qaida Sanctions List.

#### QDi.006 AIMAN MUHAMMED RABI AL-ZAWAHIRI

Date on which the narrative summary became available on the Committee's website: 10 January 2011 Date(s) on which the narrative summary was updated: 07 November 2013, 22 May 2015

#### Reason for listing:

Aiman Muhammed Rabi al-Zawahiri was listed on 25 January 2001 pursuant to paragraph 8(c) of resolution 1333 (2000) as being associated with Al-Qaida, Usama bin Laden or the Taliban for "participating in the financing, planning, facilitating, preparing or perpetrating of acts or activities by, in conjunction with, under the name of, on behalf or in support of", "supplying, selling or transferring arms and related material to" or "otherwise supporting acts or activities of" Al-Qaida (QDe.004), Usama bin Laden and the Taliban.

#### Additional information:

Aiman Muhammed Rabi al-Zawahiri was a co-founder and military leader of the Egyptian Islamic Jihad (QDe.003), which opposes the Egyptian Government and seeks its overthrow through violent means. Al-Zawahiri assisted in the formation of Al-Qaida (QDe.004) between 1988 and 1989. He served as an advisor to Usama bin Laden (deceased) and was described as the second in command of the organization. Al-Zawahiri frequently issues statements and tapes in support of Al-Qaida and its activities. Al-Zawahiri led some members of the Egyptian Islamic Jihad to join Al-Qaida in June 2001 and encouraged others to do so, including Nasr Fahmi Nasr Hassannein (deceased), Tariq Anwar el Sayed Ahmed (QDi.014) and Sobhi Abdel Aziz Moahmed el Gohary Abu Sinna (deceased), also known as Abu Hafs al Masri. Al-Zawahiri has been indicted in the United States for his alleged role in the 7 August 1998 bombings of the US Embassies in Dar es Salam, Tanzania, and Nairobi, Kenya. These embassy bombings killed 224 civilians and wounded about 5,000 others. He is accused of the murder of US nationals outside the United States; and attacking a federal facility resulting in death.

#### Related listed individuals and entities:

Egyptian Islamic Jihad (QDe.003), listed on 6 October 2001
Al-Qaida (QDe.004), listed on 6 October 2001
Muhammad Jamal Network (MJN) (QDe.136), listed on 21 October 2013
Tariq Anwar el Sayed Ahmed (QDi.014), listed on 6 October 2001
Abu Mohammed al-Jawlani (QDi.317), listed on 24 July 2013
Muhammad Jamal Abd-Al Rahim Ahmad Al-Kashif (QDi.318), listed on 21 October 2013



# Implementation Instruments 4: INTERPOL-UNSC Special Notices

#### www.interpol.int/INTERPOL-expertise/Notices/Special-Notices



- provides photographs (public website & i24/7) and other biometrics (i24/7)
- incorporates both list info and narrative summary biographical data
- for those individuals whose passport data is known, it is included on INTERPOL stolen and lost travel document (SLTD) database





### Outlook: possible further steps

- 1. Adding photos to the sanctions list
- Offering additional format of the sanctions list that is easier to compare with API and PNR data
- 3. Consider offering list data and narrative summaries (biographical data) in XML, PDF and HTML formats in a single file
- 4. Improving identifiers for entries that cause large number of false positives in checking

Feedback from aviation sector crucial



### **Outlook: Compatibility with API?**





#### **Current XML File**

#### **API Format**

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  <SECOND NAME>ABD AL-RAZZAQ</SECOND NAME>
  <THIRD NAME>ABD AL-BAQI</THIRD NAME>
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    resolution 1822 (2008) was concluded on 15 Jun. 2010.
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ALTAS>
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*** ELECTRONIC TICKET ***
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       1 AC 761 A SA 9SEP YULSFO HK1 0830 1130 CABY
                                 Home and Mobile
1, W01-B-1, 415-824-8562 Telephone Numbers Home Address
       2.WW1-P 1 415 824-0214
       3.WW1-A 1130 TREAT AVE./**/SAN FRANCISCO CA/94110 US
      4.WW1-A AIRCANADA//HASBROUCK.ORG/MEMBER EMAIL Email Address
      1.1 K29AUGWW1WW 0142138066453
      1.1 SSRFQTVYYPN1 /UA00168716753 Frequent Flyer Number
      1.1 C/H IS EDWARD HASBROUCK/CA USER ENTERED CREDIT CARD/USD 248
       .78/ALL PSGRWEB BOOKING/EMAIL TO C/H Credit Card Number (redacted)
       2. MOP: CHARGE MY CREDIT CARD
       3. PASSENGER REQUESTED I/R DELIVERY BY EMAIL TO AIRCANADA//HASBR
       OUCK.ORG
       4. TIDGERGJK1J4
      5. BKIP 172.24.96.31 29AUG06 17:22 — Timestamped IP Address
       ---HISTORY---
       RCVD-INTERNET PNR GUEST
       WW1 AC WW 1723Z/29AUG
       WW1 GS WW IOIBMO1 1723Z/29AUG
       NO FLOWN SEGS
```



# Thank You! Any Questions?

Dr. Hans-Jacob Schindler
Acting Coordinator, the Monitoring Team of
the United Nations Security Council
Al-Qaida Sanctions Committee

Email:

1267mt@un.org

Website:

www.un.org/sc/suborg/en/sanctions/1267/monitoring-team/work-and-mandate