

## INTERNATIONAL CIVIL AVIATION ORGANIZATION

## TECHNICAL ADVISORY GROUP

ON

## MACHINE READABLE TRAVEL DOCUMENTS

## SEVENTEENTH MEETING

Montreal, 20 - 22 March 2007

**REPORT** 

## LETTER OF TRANSMITTAL

To: Chairman, Air Transport Committee

From: Chairman, Technical Advisory Group on Machine Readable Travel Documents

I have the honour to submit herewith the Report of the seventeenth meeting of the ICAO Technical Advisory Group on Machine Readable Travel Documents, which was held in Montreal from 20 to 22 March 2007.

Annette Offenberger

Chairman

#### INTERNATIONAL CIVIL AVIATION ORGANIZATION

#### TECHNICAL ADVISORY GROUP

#### ON MACHINE READABLE TRAVEL DOCUMENTS

#### SEVENTEENTH MEETING

(Montreal, 20 to 22 March 2007)

#### INTRODUCTION

- O.1 General. The Seventeenth Meeting of the Technical Advisory Group on Machine Readable Travel Documents (TAG-MRTD) was held at ICAO Headquarters, Montreal, Canada, from 20 to 22 March 2007. Mrs. Silvia Gehrer, Chairman of the Air Transport Committee, opened the plenary meeting and welcomed the participants. Recognizing the value of the expertise of the TAG-MRTD to ICAO, Mrs. Gehrer expressed great satisfaction with its work and outcome such as the update of Doc 9303, Part 1 and the establishment of the ICAO Public Key Directory (PKD).
- 0.2 **Attendance**. In attendance were 10 members and 2 alternate members of the TAG with their advisers, as well as observers from 11 Contracting States and 8 international and other organizations. The attendance list is set out in Appendix A.
- 0.3 **Officers and Secretariat.** Ms. Annette Offenberger (New Zealand) was elected Chairman of the Meeting. Mr. Mauricio Siciliano, Technical Officer from the Specification and Guidance Material (SGM) Section was the Secretary of the Meeting. Mr. Dominique Antonini, Chief SGM was also present during the meeting.

#### 0.4 Agenda of the TAG

The TAG adopted the agenda as shown hereunder:

Agenda Item 1: Development of specifications for MRTDs

Agenda Item 2: Implementation of ePassports

Agenda Item 3: Universal implementation of Machine Readable Travel Documents

Agenda Item 4: Implementation of the Public Key Directory

Agenda Item 5: States' Reports

Agenda Item 6: Other business

- 0.5 **Documentation**. Twenty-three (23) working papers were submitted for consideration by the meeting, as listed in Appendix E.
- 0.6 **Working arrangements and procedures**. The meeting was conducted in English, French, Russian and Spanish.

#### 1. **AGENDA ITEM 1**

#### **Development of specifications for MRTDs**

- 1.1 Progress on Machine Readable Travel Documents and Part 3 Size 1 and Size 2 Machine Readable Official Travel Documents (Doc 9303), third edition
- 1.1.1 The New Technology Working Group (NTWG) and the Document Content and Format Working Group (DCFWG) jointly presented WP/13. This paper described the work of both working groups on updating the third edition of Doc 9303, Part 3, based on the content of the sixth edition of Doc 9303, Part 1.
- 1.1.2 The TAG noted the work undertaken by the two working groups and approved the work to be done for publishing the third edition of Doc 9303, Part 3 (see 1.2.2 below). It was also suggested to incorporate into this new edition, the information contained in the Supplement to Doc 9303, Part 1, sixth edition, Releases 1 to 5. The amendments of the dimensional specification for the td1 and td2 were also agreed upon, as was bringing them into line with those of the ID-1 and ID-2 specified in ISO/IEC 7810. Finally, the TAG approved the use of the acronyms contained in this working paper.

#### 1.2 Report of the Document Content and Format Working Group

- 1.2.1 The TAG noted under WP/18, the report on the work and meetings held by the DCFWG during the last 18 months. In this working paper, the DCFWG acknowledged the contributions and continued support of the ISO WG3.
- 1.2.2 The Secretariat stated that, the core of the DCFWG's work, namely the integration of Technical Reports into Doc 9303, has been accomplished, thus ending the need to have a working group dedicated to manage the issues on the content and formatting of Doc 9303. The Secretariat will be coordinating in-house all the updates of Doc 9303, with assistance provided by ISO working groups.
- 1.2.3 The Secretariat noted the list of available experts proposed in WP/18 as well as the glossary drafted by the working group.
- 1.2.4 The TAG noted and approved the report as presented in WP/18.

## 1.3 Issuance of Three-Letter Codes

- 1.3.1 During the discussion on WP/21, the Secretariat confirmed that the issuance of three-letter codes for entities other than States, rests with ICAO. In this context, the Secretariat considers each request on a case-by-case basis, granting the codes to entities that have a valid demand.
- 1.3.2 The TAG suggested that the Secretariat verify internally the rules and procedures and apply the principle of good governance when dealing with this issue.

#### 1.4 Transliteration Rules for States with Non-Latin National Script – Arabic

- 1.4.1 The Secretariat, through the TAG-MRTD working groups, has traditionally been active in creating and following up transliteration issues as well as developing guidance for States that desire to transliterate their national script into scripts that conform to the rules of Doc 9303 for entries in MRTDs and eMRTDs.
- 1.4.2 In discussing WP/22, INTERPOL expressed a concern about the difficulties on the different ways some Arabic words and names are spelled in Latin characters. In this regard, INTERPOL proposed that the Secretariat lead a project to develop and establish a transliteration list for Arabic language to be included in Doc 9303 for worldwide implementation.
- 1.4.3 The TAG approved the proposal and the Secretariat will lead this project, establishing an "ad hoc" task force group to assist in its implementation.

#### 2. **AGENDA ITEM 2**

#### **Implementation of ePassports**

## 2.1 Report of the New Technologies Working Group

- 2.1.1 The Chairman of the NTWG presented in WP/20 the ongoing work of the group since TAG/16, as well as its new work and future activities. As the items and subjects were introduced, the Chairman referred to the persons responsible to present their respective working papers, as is reported below.
- 2.1.2 At the end of all the presentations for this agenda item, the TAG noted the work of the NTWG to-date and the approach that has been taken, and approved, in principle, the future direction and activities of the NTWG as outlined in paragraph 4 of WP/20.

#### 2.2 Review of the NTWG Terms of Reference

- 2.2.1 As a result of the publication of the ePassport specifications in 2006, the NTWG undertook a review of its Terms of Reference, which were presented in WP/2.
- 2.2.2 Having extensively considered the proposal, the TAG approved the revised Terms of Reference for the NTWG as included in Appendix D to this Report.

## 2.3 NTWG Communication Strategy

- 2.3.1 WP/5 outlined the request from the Secretariat, to create a NTWG sub-working group to contribute to the overall communication strategy and develop key messages for the use of ICAO and member States.
- 2.3.2 As a result of the discussions, the Secretariat decided to create a Strategy and Communication Working Group (Appendix C refers), directly linked to the Secretariat, to provide, among other functions, communication and outreach support to the ICAO Secretariat.
- 2.3.3 The Secretariat also proposed the creation of a new TAG working group that will assist the Secretariat in carrying out the Universal Implementation of MRTD (UIMRTD) to meet the 2010 deadline that all States have, under Standard 3.10 of Annex 9, to begin issuing only Machine Readable

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Passports (MRPs), and to carry out outreach and capacity building activities (see Appendix B). The Secretariat will correspond with the TAG Members on this issue.

#### 2.4 Report on Publication of the Supplement to Part 1 of ICAO Doc 9303.

- 2.4.1 The NTWG highlighted in WP/6 the importance of publishing the Supplement to the sixth edition of Doc 9303, Part 1 *Machine Readable Passports*. This document is intended to provide guidance, advice, updates and will assist to clarify and amplify the content of Doc 9303. The Supplement does not replace in any way the Technical Report process or the development of Doc 9303. In fact, it is considered as a maintenance vehicle for Doc 9303 and should be read in conjunction with the latter. Much of its content will eventually be incorporated into a Technical Report or Doc 9303.
- 2.4.2 The TAG noted the publication of the Supplement and endorsed its continuing publication on a priority and timely basis. The Group requested to have the latest and any further versions, available on the MRTD website because they are cumulative.

## 2.5 Application of the Photo Standards in the eMRTD Issuing Process

- 2.5.1 WP/9 highlighted the problems encountered by States in implementing the photo standards contained in ISO/IEC 19794-5, *Biometric Data Interchange Format Face Image Data*, and offered solutions to such problems.
- 2.5.2 In the light of the experience as described, the TAG decided to issue in the Supplement to Doc 9303 Part 1, sixth edition, the updated information, accepting to modify the tolerances for capturing the images of the face as proposed in the working paper.
- 2.5.3 The TAG also approved the proposed steps to seek ISO endorsement of these changes.

#### 2.6 Use of Smart Cards with Machine Readable Passports

- 2.6.1 WP/10 described the use of detachable smart cards with a passport book (known as the Hybrid TR), which is intended to form the basis for approval by ICAO.
- 2.6.2 The TAG noted the work done to-date and acknowledged the Hybrid TR as appropriate. It decided however to hold its development and keep this issue in the working project list, in view that, if future requirements dictate, the development of the TR could be reinstated by the TAG.

## 2.7 Report on Test Methodology being developed for MRTDs and eMRTDs

- 2.7.1 WP/15 described the ongoing work within Working Group 3 (WG3) to develop a new work item proposal report on test methodologies for eMRTDs in a multipart standard, as follows:
  - Part 1: Durability of the ePassport Booklets
  - Part 2: Contactless interface
  - Part 3: Logical Data Structure and PKI protocols
- 2.7.2 The TAG noted the work done to-date on test methodologies and endorsed the continuing work plan as presented in the working paper. It also requested to publish the TRs already available on the MRTD website.

## 2.8 Guidelines on eMRTDs and Passenger Facilitation

- 2.8.1 WP/17 described the suggested approach to the development of guidance for States looking to facilitate passenger travel through the use of ePassports. The TAG noted the work done and approved the continuation of the on-going work in this area.
- 2.8.2 The Secretariat proposed that the development of these guidelines should be the responsibility of the UIMRTDWG, if created.

## 2.9 Development of an eVisa Technical Report by the NTWG

- 2.9.1 WP/14 updated the TAG on the development of an eVisa Technical Report. The report concluded that the use of a contactless integrated circuit to increase data capacity of a machine readable visa is not currently permitted due to a risk of interference with the readability of any eMRP into which an eMRV might be placed.
- 2.9.2 The TAG approved the continuation of the on-going development for the eVisas TR being carried out by the NTWG as a key activity.

#### 2.10 Extended Access Control

2.10.1 WP/11 provided information on the development of Extended Access Control (EAC) currently undertaken in the European Union and in Singapore. The TAG confirmed the continuation of the study on EAC and the possibility of its development as a global standard.

## 2.11 Revision of the Logical Data Structure Technical Report

- 2.11.1 After the incorporation of version 1.7 of the Logical Data Structure Technical Report into Doc 9303 Part 1, Volume 2, WP/7 explored issues to be included in the next version of the TR based on the latest research. It also acknowledged the need to revise this Technical Report to address other matters that have emerged, as well as other possible functionalities and applications that are proposed for incorporation.
- 2.11.2 Finally, the Group endorsed the revision of this report and approved the work on Version 2.0 of the Logical Data Structure Technical Report.

#### 2.12 ICAO Request for Information (RFI) - 2007-2008 Edition

- 2.12.1 WP/12 outlined the process and content for the coming 2007/2008 Request for Information (RFI), on new technology solutions for the ongoing ePassport work programme. This process is carried out every three years and the coming RFI is proposed to be held in conjunction with the next TAG meeting in April or May 2008.
- 2.12.2 The TAG approved holding the RFI according to the terms and schedule as presented in the working paper, and proposed to add, as Item 10, technologies on language software to assist in transliterating non-Latin characters, specifically Arabic, into Latin. The Secretariat suggested including ACI, IATA and members of the Aviation Security (AVSEC) and Facilitation (FAL) Panels to the panel of volunteers that will review the RFI, in light of the requirements on self service facilitation technology, biometric database management and biometric verification on the move. The Secretariat will coordinate with the person in charge of the RFI to insure effective participation of members of the groups mentioned.

## 2.13 Processing Travellers Presenting ePassports that Fail to Read

- 2.13.1 With an increasing number of ePassports being issued and with the establishment of the Public Key Directory (PKD), there is a need to reach an agreement on a formal protocol to handle travellers whose ePassports fail to read, or where there is a mismatch with the PKD. This agreement needs to provide guidance to control authorities and others on how to deal with travellers in such situations. This is the subject covered under WP/4.
- 2.13.2 The TAG approved the need to develop guidelines for border inspection authorities and others, suggesting action that should be taken, and giving reasons why the chip in a passport might be unable to read. These guidelines should also address staff training issues.

# 2.14 Guidelines for Assessing Security Standards for Handling and Issuance of Travel Documents.

- 2.14.1 WP/19 focused on a project to support efforts to increase both the security features of the documents themselves, as well as the security of the handling and issuance process for such documents by developing detailed guidelines as proposed.
- 2.14.2 The TAG recognized the importance of increasing the security of travel document issuance and handling, and approved the development of guidelines for assessing the implementation of security standards in these fields.
- 2.14.3 The Secretariat requested to receive working drafts as they are developed.

## 3. **AGENDA ITEM 3**

## **Universal Implementation of Machine Readable Travel Documents**

#### 3.1 ICAO Secretariat Updates and Report on Activities Related to UIMRTD

- 3.1.1 The Secretariat updated the TAG on their restructuring of the Aviation Security and Facilitation Branch; the approval of the ICAO Strategic Objectives for the 2005-2008 period; the activities related to the implementation of the ICAO PKD; the activities undertaken in the framework of the UIMRTD, such as assistance and missions provided to States; the organization of symposia and conferences; the publication of a magazine, and the launching and updating of the dedicated MRTD website.
- 3.1.2 The TAG noted the organizational changes in the Secretariat, the ICAO Strategic Objectives related to MRTDs and the required close coordination between the Secretariat, the TAG and its working groups to achieve these objectives. Finally, it also noted the work of the Secretariat in implementing the activities related to the UIMRTD.

#### 4. **AGENDA ITEM 4**

## **Implementation of the Public Key Directory**

#### 4.1 Progress in the Development of the ICAO PKD Service

- 4.1.1 The Chairman of Ad-Hoc Development Oversight Group (ADOG) presented WP/3 giving an update on the progress of the ICAO PKD.
- 4.1.2 The TAG supported the continuation of deployment and promotion of the ICAO PKD Service and associated PKD Board function.

#### 5. **AGENDA ITEM 5**

#### States' Reports

- 5.1.1 Ms. Silvia Kolligs, the observer from the European Commission, gave an update on European regulations regarding travel documents, and introduced the States' reports from Germany and The Netherlands.
- 5.1.2 Mr. Sjef Broekhaat, member from The Netherlands, gave an update on the Dutch ePassport implementation.
- 5.1.3 Dr. Eckart Brauer, member from Germany, gave an update on the German ePassport implementation.
- 5.1.4 Mr. Ross Greenwood, member from Australia and the Chairman of the PKD Board, encouraged States to join the ICAO PKD.

#### 6. **AGENDA ITEM 6**

#### Other business

- 6.1.1 Mr. Uwe Siegel, alternate member from Germany made a presentation on the difficulties in implementing the standards in capturing face images and made a proposal to modify the tolerances to improve this activity.
- 6.1.2 Ms. Dawn Flanagan from ICAO Technical Cooperation Bureau made a presentation on the services available to States in implementing MRTD projects.
- 6.1.3 Ms. Aine Ni Fhloinn, from In-house Training made a presentation on an eLearning training package based on Doc 9303 that will be available to States and the private sector. The Secretariat requested assistance from States to review its content and pertinence in outreaching and training personnel on MRTD-related issues.

#### APPENDIX A

# TECHNICAL ADVISORY GROUP ON MACHINE READABLE TRAVEL DOCUMENTS

## **Seventeenth Meeting**

(Montreal, 20 to 22 March 2007)

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Appendix A

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Appendix A

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TAG-MRTD/17 REPORT **Appendix A** 

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#### **APPENDIX B**

 $\label{lem:continuous} \begin{tabular}{ll} \textbf{Universal Implementation of Machine Readable Travel Documents Working Group (UIMRTDWG)} \end{tabular}$ 

## Mandate:

To assist the Secretariat in the implementation of projects in States, including training, technical and sources of financial assistance under the Universal Implementation of MRTD (UIMRTD) to meet the 2010 deadline to carry out capacity building outreach activities and in conjunction with States, other international organizations and the private sector

This group will report to the TAG-MRTD.

## **Membership:**

TAG members, observers and other organizations as deemed necessary.

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#### **APPENDIX C**

## MRTD STRATEGY AND COMMUNICATION GROUP (SCG)

#### **Mandate:**

To assist the ICAO Secretariat for the implementation of the ICAO strategy and communication of the MRTD and other biometric-oriented civil aviation programmes. The SCG will support the Secretariat by assisting in the development of an effective MRTD and biometric-oriented communications strategy, the respective tools and in the outreach activities.

This group will report to the ICAO Secretariat.

## Membership:

- Chairperson of the TAG-MRTD
- Chairperson of the NTWG
- Chairperson of the UIMRTDWG
- MRTD and biometric Industry
- IATA
- ACI
- Academic sector
- International organizations
- Regional organizations
- Other as required by ICAO

#### APPENDIX D

## NEW TECHNOLOGIES WORKING GROUP (NTWG) TERMS OF REFERENCE

#### Title

The Working Group shall retain the existing title of New Technologies Working Group (NTWG)

#### **Functions**

- 1. Develop strategy, policy, specifications and guidance material in relation to the manufacture, security, testing, issuance, deployment and globally interoperable use of MRTDs in both physical and electronic form.
- 2. Develop strategy, policy, specifications and guidance material in relation to global data sharing/exchange for the purpose of holder identification, document validation and secure border control
- 3. Conduct ongoing research into technology suitable for deployment in MRTDs, issuance and border control environments, and information sharing initiatives.
- 4. Support the Secretariat in ensuring ICAO DOC 9303 is current and relevant in a changing environment.
- 5. Provide support to the ICAO PKD Board.
- 6. Other initiatives as directed by the ICAO Secretariat or TAG/MRTD.

#### **Relationships**

The NTWG will report to the ICAO Secretariat via the TAG/MRTD. In undertaking it role the NTWG will work closely with the Secretariat (particularly in relation to communications), ISO and other organisations with a similar or compatible mandate. It will be critical that the relationships between all of the interested parties are well managed to ensure the working groups continued success.

#### **Membership**

Participation in the NTWG is extended to government employees of TAG/MRTD member States. Observer and or Advisor status for government employees of ICAO member States, the Chair of ISO SC17 WG3, Task Force Leaders and representatives from interest groups such as IATA and INTERPOL is at the discretion of the Chairperson. It is envisaged that over time the structure, size and operation of the working group is likely to need to evolve to meet future demands. For this reason the manner of operation, structure and size of the group will also be at the discretion of the Chairperson.

## Meetings

Regular meetings will be held to ensure the NTWG work programme is completed in a timely manner. Where possible, the location of meetings will rotate among member States however the timing and location of meetings will be at the discretion of the Chairperson. A minimum of four member States constitutes a quorum.

## Chairperson

The NTWG members, subject to endorsement by the TAG/MRTD, select the Chair of the NTWG.

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## **APPENDIX E**

# TECHNICAL ADVISORY GROUP ON MACHINE READABLE TRAVEL DOCUMENTS

## **Seventeenth Meeting**

(Montreal 20 to 22 March 2007)

# LIST OF WORKING PAPERS SUBMITTED TO THE MEETING

Working Paper Number	Agenda Item	Subject	Presented by
1	-	Agenda	Secretary
2, App	2, 2.2	Review of the NTWG's Terms of Reference	NTWG
3	4	Progress in the Development of the ICAO PKD Service	ADOG
4	2, 2.1	Processing Travellers presenting e-Passports that fail to read	NTWG
5	2, 2.2	NTWG Communications Strategy	NTWG
6	1, 1.1, 2, 2.2	Report on Publication of the Supplement to Part I of ICAO Doc. 9303	NTWG
7	2, 2.1	Revision of Logical data Structure Technical Report	NTWG
8	1, 1.2	Proposed Modifications to the Third Edition of ICAO Doc. 9303, Part 2 – Machine Readable Visas	NTWG & DCFWG
9	2, 2.1	Application of Photo Standards in the E-MRTD issuing process	NTWG
10	2, 2.2	Use of Smart Cards with Machine Readable Passports	NTWG
11, App. 1,	2, 2.1	Extended Access Control	NTWG &
App. 2			DCFWG
12	2, 2.1	2007/2008 ICAO Request for Information	NTWG
13	1, 1.1	Development of 3rd Edition of Doc. 9303, Part 3	NTWG & DCFWG
14	1, 1.2	Development of an E-Visas Technical Report by the NTWG	NTWG
15	2, 2.1	Report on Test Methodology being developed for MRTDs and e-MRTDs	NTWG
16, App	2, 2.2	Machine Readable Travel Documents (MRTDs): History, Interoperability and Implementation	NTWG
17, App	2, 2.1	Guidelines on e-MRTDs and Passenger Facilitation	NTWG
18		Report of DCFWG	DCFWG
19, Attach	2, 2.1	Guide for accessing Security Standards for handling and issuance of travel documents	NTWG
20, Attach	2, 2.2	Report of the New Technologies Working Group	NTWG
21	1, 1.3	Issuance of three-letter codes	DCFWG
22	1	Transliteration Rules for Countries with non-Latin script Arabic	Secretariat
23	3	ICAO Secretariat updates and Report on activities related to UIMRTD	Secretariat